# Annual Financial Report and Financial Statements

Fiscal Year Ended April 30, 2024



# City of Highland, Illinois

1115 Broadway, Highland, IL 62249 www.highlandil.gov

### <u>CITY OF HIGHLAND, ILLINOIS</u> <u>ANNUAL FINANCIAL REPORT AND FINANCIAL STATEMENTS</u> <u>APRIL 30, 2024</u>

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#### CITY OF HIGHLAND, ILLINOIS

Council/Manager - Form of Government April 30, 2024

MAYOR CITY MANAGER
Kevin B Hemann Christopher Conrad

<u>CITY COUNCIL MEMBERS</u> <u>CITY CLERK</u>

Rick Frey Barbara Bellm

Peg Bellm William Napper

Sarah Sloan <u>CITY TREASURER</u>

Neill Nicolaides

#### **DEPARTMENT DIRECTORS**

Daniel Cook Electric Reanna Ohren Finance Jacklyn Heimburger **Support Services** Angela Kim Library Mark Rosen Parks & Recreation Carole Widman **Public Safety** Joe Gillespie **Public Works** Technology & Innovation Angela Imming Mallord Hubbard **Economic Development** 

This section of the City of Highland's annual financial report presents discussion and analysis from City management regarding the City's financial performance during the fiscal year that ended on April 30, 2024 with comparative information for the fiscal year ended April 30, 2023.

#### FINANCIAL HIGHLIGHTS

- Total assets exceeded liabilities at the close of the fiscal year by approximately \$94.4 million (net position). Of this amount, the unrestricted amount of \$20.4 million may be used to meet the City's ongoing obligations to citizens and creditors.
- City-wide net position increased 7.8% during the fiscal year. Governmental activities increased 10.4% and a 4.5% increase occurred within enterprise activities.
- The City of Highland is compliant with the GASB 34 reporting model, which requires accounting for depreciation of fixed assets within governmental activities. Shown within the Statement of Net Position, the fixed assets year-end balance for fiscal year 2024 is \$96.9 million (net of depreciation). This is comprised of \$50 million for governmental activities plus \$46.9 million for business-type activities.
- Receipts of the traditional sales tax, shown within the "Intergovernmental" revenue line item, increased 5.8% during FY 2024.
- FY 2024 was the seventh full year of receipts from the 2006 Non-Home Rule Sales Tax Referendum. This 1% NHR sales tax was estimated to bring in an additional \$1.3 \$1.5 million annually to the City for street projects. Receipts for the year equaled \$2.0 million. This revenue source is outperforming projections mainly because of the change in law after this tax was passed that started collecting sales tax on online purchases.
- FY 2024 was the fifth full year for the newly created Business Districts generating for FY 2024 \$1.5 million for eligible projects within these Districts. In FY 2024 this revenue saw an increase because of a tax rate increase that began July 2023.
- Building permit activity was better than estimated and the growth rate of the City's equalized assessed value (EAV, and 7.8% increase), which is an important component in property tax calculations, also continues to improve as developments continue and improvements are made to existing properties. Total EAV is seeing an increasing threat from unfavorable Board of Revenue decisions concerning our largest commercial properties which then places a heavier burden on our residential taxpayers.

#### **USING THIS ANNUAL REPORT**

This annual report consists of a series of financial statements.

- The Statement of Net Position and the Statement of Activities provide information about the activities of the City as a whole and present a longer-term view of the City's finances.
- For governmental activities, these statements tell how these services were financed in the short term as well as what remains for future spending. Fund financial statements also report the City's operations in more detail than the government-wide statements by providing information about the City's most financially significant funds.
- The Enterprise fund statements display the results of the utility funds for each fiscal year.
- The remaining statements provide financial information about activities for which the City acts solely as a trustee or agent for the benefit of those outside of the government.

#### Reporting the City as a Whole – The Statement of Net Position and the Statement of Activities

One of the most important questions asked about the City's finances is "Is the City as a whole better off or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities report information about the City as a whole and about its activities in a way that helps answer this question. These statements include *all* assets and liabilities using the *accrual basis of accounting*, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

# Reporting the City's Most Significant Funds - Fund Financial Statements

Some funds are required to be established by State law and bond covenants. However, the City Council establishes many other funds to help it control and manage money for particular purposes (such as the bonds for Infrastructure Improvements) or to show that it is meeting legal responsibilities for using certain taxes, grants, and other money.

The City's three types of funds use different accounting approaches:

• Governmental Funds – Most of the City's basic services are included in governmental funds, which focus on (1) how cash and other financial assets that can readily be converted to cash flow into and out of these funds and (2) the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs. We describe the relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds in the reconciliations within exhibits #4 and #6 of the "Basic Financial Statements" section.

- Enterprise Funds Services for which the City charges customers for the full cost of the services it provides are generally reported in enterprise funds. These business-type activities, like the government-wide statements, provide both long- and short-term financial information. Business-type activities are reported in the same way that all activities are reported in the Statement of Net Position and the Statement of Activities.
- Fiduciary Funds The City has fiduciary responsibility for other assets that because of trust arrangements can be used only for the trust beneficiaries. The City is responsible for ensuring the assets reported in these funds are used for their intended purposes. All of the City's fiduciary activities are reported in a separate statement of fiduciary net position and a statement of changes in fiduciary net position. We exclude these activities from the City's government-wide financial statements because the City cannot use these assets to finance its operations.

In the supplemental information section, the City has provided detailed schedules of revenues, expenditures, and changes in fund balances for the required major funds. The capital projects funds that have been presented in prior years are not required and therefore have not been included. The City has also included information on its various pension plans in accordance with GASB statutes. In addition, detailed historical data can be found regarding tax levies, building permits, and property values. Information regarding miscellaneous statistics about the City of Highland are also included. The reports are intended to provide the user with information beyond the realm of the traditional auditing requirements.

#### CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the City's finances and to demonstrate the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Director of Finance, City of Highland, PO Box 218, Highland, IL 62249.

General information relating to the City of Highland may be found at www.highlandil.gov.

#### FINANCIAL ANALYSIS OF THE CITY AS A WHOLE

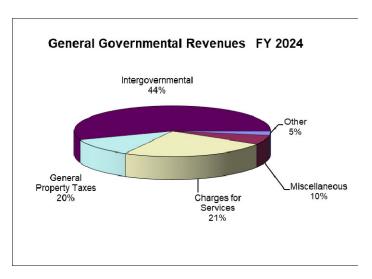
The following table provides a comparison between the activities for FY 2024 and the activities for FY 2023 under the GASB Statement No. 34 model. The city-wide total for revenues increased \$1.7 million and expenditures decreased \$0.2 million compared to the previous fiscal year. Governmental type revenues exceeded expenditures for the current and prior fiscal year. Business Type Revenues also exceeded expenditures for the current year as well. The surplus is utilized by the City of Highland to meet the City's fiscal policy in relation to reserves for operations, maintenance, and capital projects and any deficits are covered by surplus created in prior years.

# Changes in the City of Highland's Activities (in millions of dollars)

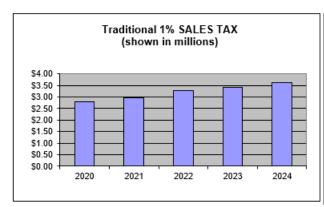
		nmental vities		ss-type vities	To	tals	
	Fisca	l Year		l Year		l Year	
	2024	2023	2024	2023	2024	2023	
Revenues							
Program Revenues							
Charges for Services	\$ 5.1	\$ 5.2	\$ 25.6	\$ 25.0	\$ 30.7	\$ 30.2	
Operating Grants and Contributions	0.0	0.6			0.0	0.6	
Capital Grants and Contributions	0.8	0.3			0.8	0.3	
General Revenues							
Property Taxes, General Purposes	4.7	4.3			4.7	4.3	
Intergovernmental	10.4	9.6			10.4	9.6	
Miscellaneous	2.2	1.9	0.4	0.6	2.6	2.5	
Interfund Transfers					0.0	0.0	
Total Revenues	\$ 23.2	\$ 21.9	\$ 26.0	\$ 25.6	\$ 49.2	\$ 47.5	
Expenditures							
General Government	\$ 2.0	\$ 2.1			\$ 2.0	\$ 2.1	
Public Safety	7.5	7.6			7.5	7.6	
Highways and Streets	3.2	3.2			3.2	3.2	
Culture and Recreation	3.5	3.5			3.5	3.5	
Economic Development	0.7	0.6			0.7	0.6	
Employer's Cont. to Retirement Fund	0.8	0.8			0.8	0.8	
Interest on Long-Term Debt	0.5	0.4			0.5	0.4	
Electric			\$ 17.1	\$ 17.6	17.1	17.6	
Water			2.7	2.9	2.7	2.9	
Sewer			2.2	2.1	2.2	2.1	
Solid Waste			2.2	1.8	2.2	1.8	
Interfund Transfer					0.0	0.0	
Total Expenditures	\$ 18.2	\$ 18.2	\$ 24.2	\$ 24.4	\$ 42.4	\$ 42.6	
Change In Net Position	5.0	3.7	1.8	1.2	6.8	4.9	
Beginning Net Position (restated)	48.8	45.1	38.8	37.6	87.6	82.7	
Ending Net Position	\$ 53.8	\$ 48.8	\$ 40.6	\$ 38.8	\$ 94.4	\$ 87.6	

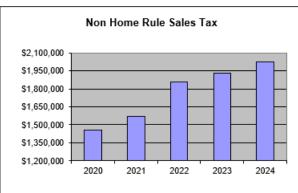
#### **Governmental Activities**

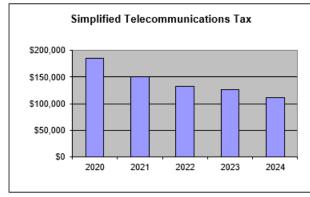
Governmental Activities include all funds except Business-Type Activities and the Police Pension Fiduciary Fund. Examples include the following: General Fund (which includes the Police Dept, Fire Dept, Building and Zoning, General Administration, and PW Admin / Street Dept. among others), Ambulance Fund, Parks and Recreation, and the various Library Funds.

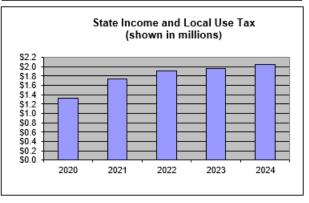


Intergovernmental revenues include revenues due to the City of Highland that pass through the State of Illinois. These include, but are not limited to, sales tax, income tax, and the simplified telecommunications tax. Corporate replacement tax, motor fuel tax, as well as fines and forfeitures are included within the "other" category. The "miscellaneous" category includes interest income. "Charges for Services" includes billings from the City's Ambulance service and user fees from Parks & Recreation.

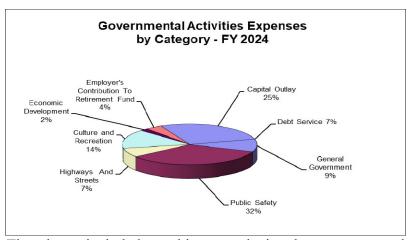




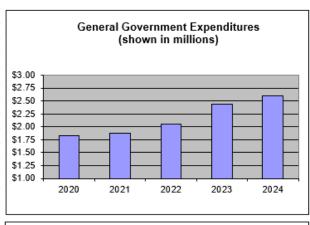


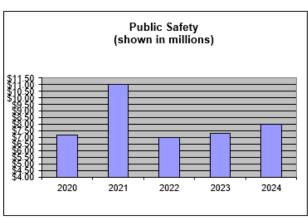


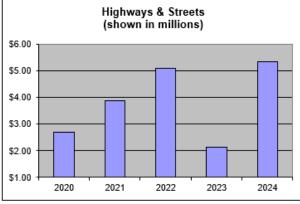
Expenditures of Governmental Activities are spread among a wide variety of functions. Among these are public safety functions of police, fire, and EMS. Also included are the activities of highways streets as well as culture and recreation (parks & recreation / library). These areas are funded above with the mentioned revenues such as property taxes

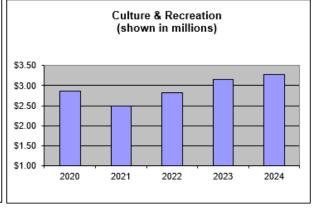


and intergovernmental revenues. The charts included on this page depict the governmental activities expense amounts for the various functions. The increase in public safety is due to the debt payment of the new Public Safety Facility and the downtown Fire Station renovations. Highways and Streets continues to grow as the City continues to make investment in our City streets.



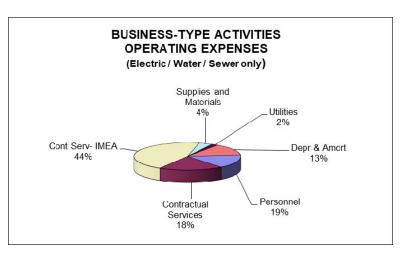






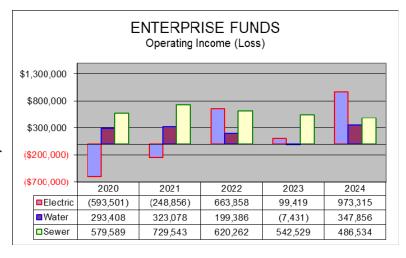
#### **Business-Type Activities**

Business-type activities include revenues and expenditures related to the Electric, Water, Sewer, and Solid Waste funds. Business-type activities do not receive property or intergovernmental taxes. Each enterprise fund operates as an independent entity, relying solely on user fees for operations. The water and sewer funds had incremental rate increases over the past few years. The most

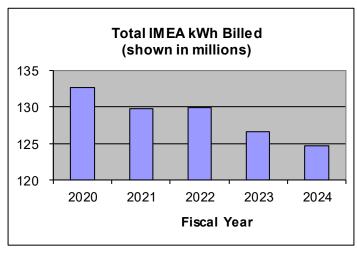


recent electrical rate increase was effective in April of 2023 and fiber rate increases will continue to be evaluated and implemented as needed. The electric fund also includes revenues billed and expenditures for installation of the new fiber infrastructure and operations.

for Operational revenues the electric (including fiber) increased by 2.0% while the operating expenses decreased by 3.0%. These costs include depreciation which is not a budgetary item. The revenue over expenditures resulted in a positive operating income of \$973,315. The reason for the positive income is due to the rate increase and staff's ability to control operating expenditures.



The total kilowatt hours billed decreased during Fiscal year 2024. The cost per kilowatt hour will again be used to determine if additional rate increases beyond the power cost adjustment are warranted in the upcoming year.



#### STATUS OF CITY RESERVES

The governmental funds reported a *combined* fund balance of \$26.4 million. The City implemented GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, in a prior fiscal year. This created five new classifications for fund balance reporting including non-spendable, restricted, committed, assigned and unassigned. The classifications are important in determining the order of use for fund balances remaining at year end.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

#### **Capital Assets**

At the end of FY 2024, the City had \$97.0 million (net of depreciation) invested in a range of capital assets that include equipment, building and structures, and infrastructure. Infrastructure is valued based on the composite cost. The straight-line depreciation method is used, with a salvage value always being zero. More detailed information about the City's capital assets can be found in Note 5 of the Notes to the Financial Statements.

# City of Highland's Capital Assets (net of depreciation, in millions of dollars)

		mental vities	Busine Activ	ss-type ⁄ities				
	Fiscal	l Year	Fiscal	l Year	Totals			
	2024	2023	2024	2023	2024	2023		
Land	\$ 9.7	\$ 8.9	\$ 2.6	\$ 1.9	\$ 12.3	\$ 10.8		
Construction in Progress	0.8	0.6	0.3	0.3	1.1	0.9		
Bldgs & Improvements	10.8	11.2	11.9	12.1	22.7	23.3		
Other Improvements	7.0	5.6	6.9	7.0	13.9	12.6		
Equipment	1.9	1.8	1.4	0.8	3.3	2.6		
Infrastructure	19.8	20.2			19.8	20.2		
Lines			20.8	21.4	20.8	21.4		
Interconnect			3.0	3.3	3.0	3.3		
Totals	\$ 50.0	\$ 48.3	\$ 46.9	\$ 46.8	\$ 96.9	\$ 95.1		

The City of Highland transfers amounts between funds for the main purpose of saving for future capital expenditures. Each fund transfers excess funds at year-end to the City Property Replacement Fund where it remains, until needed, to be transferred back for eligible capital purchases. Transfers also exist among funds in order to allocate the general administrative expenses among the appropriate fund. For more information on these interfund transfers see Note 9 in the Notes to the Financial Statements.

#### **Debt Administration**

The City of Highland only recently issued general obligation debt counting against its legal debt limit. Debt repayment is accomplished primarily with sales tax revenue and utility sales. The City of Highland's legal debt limit of \$11.3 million is available for general obligation debts. Total City debt per capita is approximately \$3,223. More detailed information about the City's debt can be located in Note 6 of the Notes to Financial Statements.

# City of Highland's Outstanding Debt (in millions of dollars)

	(	Goverr Activ Fisca	/itie	S		usine Activ Fisca	/itie	s		Tot	tals	nls		
	2	2024	2023		2024		2023		2	2024	2	2023		
Revenue Bonds	\$	3.3	\$	3.8	\$	8.4	\$	9.3	\$	11.7	\$	13.1		
Debt Certificates Payable		9.2		7.5						9.2		7.5		
Notes Payable		0.2		0.2		10.5		10.9		10.7		11.1		
Lease Payable		0.6		0.2						0.6		0.2		
Maintenance Agreements Payable												0.0		
Totals	\$	13.3	\$	11.7	\$	18.9	\$	20.2	\$	32.2	\$	31.9		

#### **CURRENT EVENTS AND NEXT YEAR'S BUDGET**

The City of Highland has taken an aggressive approach towards managing the growth of the community as evidenced by the 7.8% growth in EAV between Levy years 2022 and 2023. The following is a brief description of some of the actions taken in FY '24, with a brief look ahead into FY '25.

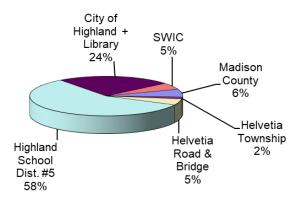
The City operations have remained constant due mainly to solid reserves policies and our diverse revenue streams. Even with changes in revenue collections, both positive and negative, we have weathered the financial impacts brought upon us from inflationary pressures on operations while being able to maintain a solid financial position. Our overall revenues have returned to pre pandemic levels with minor growth. We anticipate governmental revenues to remain relatively stagnant relative to inflation in the upcoming year. Inflation impacts on city activities, EAV growth and substantially rising health insurance costs are the largest threats to city finances and operations that we foresee. Staff continue to adjust projects, purchases and operations as needed in order to continue to provide the level of services our citizens have come to expect from the City of Highland.

The Fiber-to-the-Premise (FTTP) project continues to gain customers in the available service areas. FTTP continues to provide incredible value to our citizens in comparison to rates paid by those who do not have access to our service and are subject to monopoly pricing from private providers. The Public Works Department has continued with sewer trunk main and water main improvements which have proven valuable with reduced claims related to sewer backups, fewer

water main breaks, as well as continued improvements to streets and alley ways. Construction improvements to City Hall are nearly complete and we are grateful to be back in our new and improved home. The Parks and Recreation department continues to improve their facilities and parks with new playground equipment and completing deferred maintenance projects. Joint projects between the parks department and the water department for environmental and sustainability issues with Silver Lake continue and are necessary infrastructure projects for the long-term health of our water supply. Electrical system upgrades and maintenance operations are still being done to sustain the electrical systems reliability including aggressive vegetation management to reduce animal/varmint intrusion, and the upgrade and expanded use of the SCADA system.

Probably the biggest change in operations for FY 24 is in the EMS department. Towards the end of FY 23, the fire protection districts we have severed for several decades made the decision to go on their own for EMS services. FY 24 will see a transition in our EMS department as we adjust to just serve the City of Highland. Financial pressures in EMS due primarily to federal funding of Medicare and Medicaid will be an ongoing concern as we move forward. Changes in State laws may open an opportunity for the City to partner with surrounding communities in a consolidated district. This will be an issue that will continue to be monitored by staff with the primary objective to be preserving the highest possible service for our citizens.

Steps have been taken to improve daily operations and help the City become more efficient. The City uses various performance management tools for budgeting and trend analysis. The implementation of the Tyler Technologies ERP Municipal Management software platform which is intended and designed to assist staff in identifying and using the performance management tools and interpreting the data available to use for better decision making. We have implemented the first module (financial) and are working through additional modules now, the process of implementation will likely take another 2-3 years to complete. We have also taken advantage of attrition among staff and supplementing with some contracted services to mitigate operational increases brought on by inflation across the city without impacting city services. While this is not a long-term solution, it has put the City in a solid position to weather the stagnating revenues relative to inflation we are seeing in our governmental revenues.



As of April 2024, the City's Equalized Assessed Value increased 7.82% to a total of \$249.3 million. The EAV is used in conjunction with the 2023 Property Tax Levy for the collection of property taxes during FY 2024-2025. The City of Highland's (including the Library portion) property tax rate for 2023 represents 24% of the total property tax rate in Helvetia Township (Saline Township is nearly identical). The City's portion of the total property tax rate for Highland residents has

remained relatively the same for the past few years. The City strives to maintain its property tax rate at the lowest amount possible while providing the highest quality of service.



ALTON EDWARDSVILLE BELLEVILLE HIGHLAND JERSEYVILLE COLUMBIA CARROLLTON

#### INDEPENDENT AUDITOR'S REPORT

To the City Council City of Highland Highland, IL 62249

#### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Highland, Illinois, as of and for the year ended April 30, 2024, and the related notes to the financial statements, which collectively comprise the City of Highland, Illinois' basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Highland, Illinois, as of April 30, 2024, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Highland, Illinois, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Highland, Illinois' ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.



#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City of Highland, Illinois' internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Highland, Illinois' ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information, as referred to in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Management is responsible for the other information included in the annual report. The other information comprises the statistical section, as referred to in the table of contents, but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated January 20, 2025, on our consideration of the City of Highland, Illinois' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Highland, Illinois' internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering City of Highland, Illinois' internal control over financial reporting and compliance.

#### Prior Period Partial Comparative Information

The prior year partial comparative information has been derived from the City of Highland's 2023 financial statements, and in our report dated January 19, 2024, we expressed an unmodified opinion on the respective financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information.

Scheffel Boyle
Scheffel Boyle
Highland, IL

January 20, 2025



Alton Edwardsville Belleville Highland Jerseyville Columbia Carroliton

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the City Council City of Highland, Illinois

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Highland, Illinois as of and for the year ended April 30, 2024, and the related notes to the financial statements, which collectively comprise the City of Highland, Illinois's basic financial statements and have issued our report thereon dated January 20, 2025.

#### Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City of Highland, Illinois's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Highland, Illinois's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Highland, Illinois's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We identified certain deficiencies in internal control, described in the accompanying schedule of findings and questioned costs as items 2024-1 and 2024-2 that we consider to be significant deficiencies.



#### Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Highland's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying schedule of findings as item 2024-3.

#### City of Highland, Illinois's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the City of Highland, Illinois's response to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. The City of Highland, Illinois's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

#### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Highland, IL

January 20, 2025

Schaffel Boyle

## CITY OF HIGHLAND, ILLINOIS STATEMENTS OF NET POSITION

			S	TATEMENTS	OF N	NET POSITION	1							
	PRIMARY GOVERNMENT											COMPONENT UNIT		
		GOVERN ACTIV				BUSINE ACTI	SS-T	YPE		TO	TAL		INI	DUSTRIAL ELOPMENT MMISSION
	_	APRI			_	APR			_		IL 30	),		MIMISSION
<u>ASSETS</u>		2024		2023	_	2024	_	2023	_	2024	_	2023		2024
Current Assets: Cash and Investments	\$	23,931,668	\$	20,409,112	\$	10,525,297	\$	10.684.562	s	34,456,965	\$	31,093,674	\$	52,702
Receivables (Net, Where Applicable		-,,		.,,		-,,		.,,.		. , ,		,,		- /
of Allowance for Uncollectibles):														
Property Taxes		4,799,006		4,569,427						4,799,006		4,569,427		
Replacement Tax Receivable Accounts Receivable		66,104 901,553		113,040 1,136,589		1,009,575		922,727		66,104 1,911,128		113,040 2,059,316		
Income Tax Receivable		443,693		419,104		-,,				443,693		419,104		
Sales Tax Receivable		1,173,457		962,968						1,173,457		962,968		
Unbilled Receivable Other		101,590		132,949		1,579,726 11,552		1,564,515 31,875		1,579,726 113,142		1,564,515 164,824		
Prepaid Expenses		282,758		299,046		232,794		225,438		515,552		524,484		
Restricted Assets:														
Cash and Investments		676,810		478,992		1,618,400		1,599,122		2,295,210		2,078,114		
Long-Term Assets: Capital Assets (Net of Accumulated Depreciation)		39,573,547		38,772,394		44,003,723		44,579,475		83,577,270		83,351,869		
Land		9,657,323		8,873,554		2,644,590		1,935,355		12,301,913		10,808,909		
Construction in Progress		753,960		624,313		303,321		318,919		1,057,281		943,232		
Right of Use Assets (Net of Accumulated Amortization Total Assets	n)	843,314 83,204,783	_	334,440 77,125,928	_	61,928,978	_	61,861,988	_	843,314 145,133,761	_	334,440 138,987,916		52,702
Total Assets	_	65,204,765	_	//,123,928	_	01,928,978	_	01,801,988	_	143,133,761	_	138,987,910		32,702
DEFERRED OUTFLOWS OF RESOURCES														
Related to OPEB		155,274		305,906		81,833		152,953		237,107		458,859		
Related to Pensions - IMRF and SLEP Related to Pensions - Police Pension		3,441,264 3,153,564		4,639,326 3,769,553		2,374,457		3,237,924		5,815,721 3,153,564		7,877,250 3,769,553		
Total Deferred Outflows of Resources	_	6,750,102	_	8,714,785	_	2,456,290	_	3,390,877	_	9,206,392	_	12,105,662		0
		.,,	_		_	, ,	_	- / /		.,,		,,		
Total Assets and Deferred Outflows	•	00.054.005		05.040.713		(4.205.260	•	(5.050.065		154 240 152	•	151 002 550		52 702
of Resources	3	89,954,885	3	85,840,713	3	64,385,268	\$	65,252,865	3	154,340,153	\$	151,093,578	3	52,702
<u>LIABILITIES</u>														
Current Liabilities:														
Accounts Payable	\$	628,037	\$	305,555	\$	1,254,319	\$	1,140,797	\$	1,882,356	\$	1,446,352		
Accrued Salaries and Benefits Deferred Revenues		213,931 375,982		155,453 820,059		112,597		80,305		326,528 375,982		235,758 820,059		
Accrued Interest		137,594		128,448		106,270		64,698		243,864		193,146		
Customer Deposits						98,234		87,526		98,234		87,526		
Long-Term Liabilities: Portion Due or Payable Within One Year:														
Bonds Payable		496,337		511,261		950,000		935,000		1,446,337		1,446,261		
General Obligation Debt Certificates Payable		520,000		345,000		,		,		520,000		345,000		
Lease Liabilities		54,245		23,429				***		54,245		23,429		
Notes Payable General Obligation Notes Payable		37,839		36,828		501,650 171,000		290,228 166,000		539,489 171,000		327,056 166,000		
Premium on Debt		42,217		42,217		7,656		7,656		49,873		49,873		
Portion Due or Payable After One Year:														
Compensated Absences		731,593		654,692		321,998		306,110		1,053,591 1,766,579		960,802		
Net Pension Liability - IMRF and SLEP Net Pension Liability - Police Pension		1,051,768 7,543,384		2,281,727 7,578,118		714,811		1,588,914		7,543,384		3,870,641 7,578,118		
Other Post Employment Benefits Payable		1,169,559		1,527,387		616,389		763,693		1,785,948		2,291,080		
Premium on Debt		474,132		516,349		64,443		72,099		538,575		588,448		
Bonds Payable		2,816,546 8,690,000		3,312,883		7,460,000		8,410,000		10,276,546		11,722,883		
General Obligation Debt Certificates Payable Lease Liabilities		551,724		7,175,000 212,515						8,690,000 551,724		7,175,000 212,515		
Notes Payable		119,943		157,637		9,156,513		9,658,163		9,276,456		9,815,800		
General Obligation Notes Payable						650,000		821,000		650,000		821,000		
Long-Term Accrued Interest Total Liabilities	_	945,516 26,600,347	_	1,026,767 26,811,325	_	22,185,880	_	24,392,189	_	945,516 48,786,227	_	1,026,767 51,203,514	\$	0
Total Elabilities	_	20,000,347	_	20,611,323	_	22,103,000	_	24,392,109	_	40,700,227	_	31,203,314	J.	
DEFERRED INFLOWS OF RESOURCES														
Unavailable Property Taxes		4,799,006		4,569,427		224.050		250 100		4,799,006		4,569,427		
Related to OPEB Related to Pensions - IMRF and SLEP		426,843 2,038,670		518,217 2,546,077		224,958 1,423,372		259,108 1,798,428		651,801 3,462,042		777,325 4,344,505		
Related to Pensions - Police Pension		2,259,874		2,632,070		1,723,372		1,770,420		2,259,874		2,632,070		
Total Deferred Inflows of Resources		9,524,393		10,265,791		1,648,330		2,057,536		11,172,723		12,323,327		0
NET POSITION														
NET POSITION  Invested in Capital Assets, Net of Related Debt		37,541,510		36,830,148		28,062,471		26,553,358		65,603,981		63,383,506		
Restricted for:		, ,- 10		,000,170		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		,,		,,-01		,,		
Special Revenue Purposes		3,208,606		3,650,070						3,208,606		3,650,070		52,702
Capital Projects Purposes		2,492,917		956,257						2,492,917		956,257		
Other Purposes Long-Term Debt		394,148 693,922		336,709 494,515		1,618,400		1,599,122		394,148 2,312,322		336,709 2,093,637		
Unrestricted		9,499,042		6,495,898		10,870,187		10,650,660		20,369,229		17,146,558		
Total Net Position		53,830,145		48,763,597		40,551,058		38,803,140		94,381,203		87,566,737		52,702
Total Liabilities, Deferred Inflows of	¢	90.054.005	•	05 040 712	•	64 205 200	•	65 252 975	•	154 240 152	•	151 002 570	¢	52.702
Resources and Net Position	3	89,954,885	3	85,840,713	\$	64,385,268	\$	65,252,865	\$	154,340,153	\$	151,093,578	•	52,702

#### CITY OF HIGHLAND, ILLINOIS STATEMENTS OF ACTIVITIES FOR THE YEAR ENDED APRIL 30, 2024

					Net (Expense) Revenue and Changes in					d Changes in Net Po	sition
	Program Revenues								Component		
						Operating	Capital		rimary Governmer	<u>it</u>	Unit
			(	Charges for		Grants and	Grants and	Governmental	Business-Type		
Functions/Programs		Expenses		Services		Contributions	Contributions	Activities	Activities	Total	
Primary Government:											
Governmental Activities:											
General Government	\$	1,958,842	\$	1,514,771	\$		,	\$ 75,537		\$ 75,537	
Public Safety		7,535,051		2,560,083		6,329	58,164	(4,910,475)		(4,910,475)	
Highways and Streets		3,192,890		7,971				(3,184,919)		(3,184,919)	
Culture and Recreation		3,461,867		1,010,107		32,037	197,892	(2,221,831)		(2,221,831)	
Economic Development		745,725						(745,725)		(745,725)	
Employer's Contribution to Retirement Fund		779,295						(779,295)		(779,295)	
Interest on Long-Term Debt		450,774						(450,774)		(450,774)	
Total Governmental Activities		18,124,444		5,092,932		38,897	775,133	(12,217,482)	\$ 0	(12,217,482) \$	0
Business-Type Activities:											
Electric		17,079,073		17,892,644					813,571	813,571	
Water		2,667,533		2,981,178					313,645	313,645	
Sewer		2,197,799		2,543,080					345,281	345,281	
Solid Waste		2,231,767		2,184,355					(47,412)	(47,412)	
Total Business-Type Activities		24,176,172		25,601,257		0	0	0	1,425,085	1,425,085	0
Total Primary Government	\$	42,300,616	\$	30,694,189	\$	38,897 \$	775,133	(12,217,482)	1,425,085	(10,792,397)	0
Component Unit:											
Industrial Development								ı			182
General Revenues:											
Taxes:											
Property Taxes, Levied for General Purposes								4,655,694		4,655,694	
Intergovernmental								10,386,277		10,386,277	
Motor Fuel Taxes								450,196		450,196	
Gain on Disposal of Capital Assets								14,985		14,985	
Unrealized Appreciation of Investments								231,048		231,048	
Interest and Miscellaneous Income								1,545,830	322,833	1,868,663	
Total General Revenues								17,284,030	322,833	17,606,863	0
Change in Net Position								5,066,548	1,747,918	6,814,466	182
Net Position Beginning - Restated								48,763,597	38,803,140	87,566,737	52,520
Net Position Ending								\$ 53,830,145			52,702

#### CITY OF HIGHLAND, ILLINOIS STATEMENTS OF ACTIVITIES FOR THE YEAR ENDED APRIL 30, 2023

						1	Net (Expen	nse) Revenue and	Changes in Net Po	sition	
			Pr	ogram Revenues		'				Component	
				Operating	Capital			nary Government		Unit	
			Charges for	Grants and	Grants and	Governm	nental	Business-Type			
Functions/Programs		Expenses	Services	Contributions	Contributions	Activit	ties	Activities	Total		
Primary Government:											
Governmental Activities:											
General Government	\$	2,131,249	\$ 1,572,926			\$ (55	8,323)	\$	(558,323)		
Public Safety		7,582,073	2,625,772 \$	458,586		(4,49	7,715)		(4,497,715)		
Highways and Streets		3,221,759	7,200	\$	300,000	(2,91	4,559)		(2,914,559)		
Culture and Recreation		3,445,265	1,014,338	116,348	6,320	(2,30	8,259)		(2,308,259)		
Economic Development		633,957				(63	3,957)		(633,957)		
Employer's Contribution to Retirement Fund		833,933				(83	3,933)		(833,933)		
Interest on Long-Term Debt		409,381				(40	9,381)		(409,381)		
Total Governmental Activities		18,257,617	5,220,236	574,934	306,320	(12,15	6,127) \$	0	(12,156,127) \$	0	
Business-Type Activities:											
Electric		17,624,532	17,547,431					(77,101)	(77,101)		
Water		2,902,828	2,855,241					(47,587)	(47,587)		
Sewer		2,110,035	2,499,571		336,916			726,452	726,452		
Solid Waste		1,847,114	2,061,275		,			214,161	214,161		
Total Business-Type Activities	_	24,484,509	24,963,518	0	336,916		0	815,925	815,925	(	
Total Primary Government	\$	42,742,126	\$ 30,183,754 \$	574,934		(12,15	6,127)	815,925	(11,340,202)	0	
Component Unit											
Industrial Development	_								_	(4,025	
General Revenues:											
Taxes:											
Property Taxes, Levied for General Purposes						4.30	0,234		4,300,234		
Intergovernmental						,	4,859		9,564,859		
Motor Fuel Taxes							5,795		515,795		
Gain on Disposal of Capital Assets							3,614	85,000	188,614		
Unrealized Depreciation of Investments							(655)	, +	(655)		
Interest and Miscellaneous Income						1,30	0,040	291,546	1,591,586		
Total General Revenues						15,78		376,546	16,160,433	0	
Change in Net Position							7,760	1,192,471	4,820,231	(4,025	
Net Position Beginning - Restated						45,13		37,610,669	82,746,506	56,545	
Net Position Ending - Restated							3,597 \$	38,803,140 \$	87,566,737 \$	52,520	

#### CITY OF HIGHLAND, ILLINOIS BALANCE SHEETS GOVERNMENTAL FUNDS APRIL 30, 2024

				AFKIL 30, 20	24							
				PRIMARY	GO	VERNMENT					C	OMPONENT UNIT
ACCETC		GENERAL ORPORATE	CITY PROPERTY PLACEMENT	 AMBULANCE		BUS DIST A	G	OTHER OVERNMENTAL FUNDS	GG	TOTAL OVERNMENTAL FUNDS	DE	NDUSTRIAL VELOPMENT OMMISSION
ASSETS  Cash and Investments	\$	3,192,962	\$ 10,124,886	\$ 523,717	\$	2,521,248	\$	7,568,855	\$	23,931,668	\$	52,702
Receivables (Net, Where Applicable of Allowance for Uncollectibles): Property Taxes Replacement Tax Receivable Accounts Receivable Income Tax Receivable Sales Tax Receivable Other		1,703,456 47,614 63,017 443,693 590,366 48,166	10,465	607,042 6,749 838,536		269,365		2,488,508 11,741 313,726 42,418		4,799,006 66,104 901,553 443,693 1,173,457 101,590		
Due from Other Fund		1,144	612,500							613,644		
Prepaid Expenses		84,069		4,836				193,853		282,758		
Restricted Cash		,		-,				676,810		676,810		
Restricted Cash				 			_	070,010		070,010		
Total Assets	\$	6,174,487	\$ 10,747,851	\$ 1,981,421	\$	2,790,613	\$	11,295,911	\$	32,990,283	\$	52,702
<u>LIABILITIES</u>												
Accounts Payable	\$	283,540		\$ 12,232	\$	297,696	\$	34,569	\$	628,037		
Accrued Salaries and Benefits		154,123		34,965				24,843		213,931		
Deferred Revenues								375,982		375,982		
Due to Other Fund		355,000						258,644		613,644		
Total Liabilities		792,663	\$ 0	 47,197		297,696	_	694,038		1,831,594	\$	0
DEFERRED INFLOWS OF RESOURC	ES											
Unavailable Property Taxes		1,703,456	 0	 607,042		0		2,488,508		4,799,006		0
FUND BALANCES												
Nonspendable		84,069		4,836				193,853		282,758		
Restricted		310,079		,		2,492,917		3,703,839		6,506,835		52,702
Assigned		,	10,747,851	1,322,346		, ,		4,334,161		16,404,358		,
Unassigned		3,284,220	,,	-,,				(118,488)		3,165,732		
Total Fund Balances		3,678,368	 10,747,851	 1,327,182	_	2,492,917	_	8,113,365	_	26,359,683		52,702
		-					_			<u> </u>		
Total Liabilities, Deferred												
Inflows of Resources,												
and Fund Balance	\$	6,174,487	\$ 10,747,851	\$ 1,981,421	\$	2,790,613	\$	11,295,911	\$	32,990,283	\$	52,702

#### CITY OF HIGHLAND, ILLINOIS BALANCE SHEETS GOVERNMENTAL FUNDS APRIL 30, 2023

						AFKIL 30, 2	023							
						PRIMAR	Y G	OVERNMENT						COMPONENT UNIT
ACCEPTED		GENERAL ORPORATE		CITY PROPERTY PLACEMENT	Al	MBULANCE	_	BUS DIST A	GG	OTHER OVERNMENTAL FUNDS	GO	TOTAL VERNMENTAL FUNDS		INDUSTRIAL DEVELOPMENT COMMISSION
ASSETS  Cash and Investments	\$	2,853,649	\$	8,364,981	\$	496,492	\$	831,555	\$	7,862,435	\$	20,409,112	\$	52,520
Receivables (Net, Where Applicable of Allowance for Uncollectibles): Property Taxes Replacement Tax Receivable Accounts Receivable Income Tax Receivable		1,577,584 80,609 53,376 419,104				558,848 11,971 1,083,213		124 702		2,432,995 20,460		4,569,427 113,040 1,136,589 419,104		
Sales Tax Receivable		544,624		22.525		1.207		124,702		293,642		962,968		
Other		56,472		23,525		1,396				51,556		132,949		
Due from Other Fund		8,887		620,000		5.014				210.404		628,887		
Prepaid Expenses		74,548				5,014				219,484		299,046		
Restricted Cash							_			478,992		478,992	_	
Total Assets	\$	5,668,853	\$	9,008,506	\$	2,156,934	\$	956,257	\$	11,359,564	\$	29,150,114	\$	52,520
LIABILITIES														
Accounts Payable	\$	193,475			\$	8,957			\$	103,123	¢	305,555		
Accounts I ayable Accrued Salaries and Benefits	Φ	110,227			Ф	26,424			Φ	18,802	Φ	155,453		
Deferred Revenues		110,227				20,727				820,059		820,059		
Due to Other Fund		355,000								273,887		628,887		
Total Liabilities	_	658,702	<u>s</u>	0		35,381	\$	0		1,215,871		1,909,954	\$	0
	_		<u> </u>				<u> </u>			-,,-,-		-,,,,,,,,	_	
DEFERRED INFLOWS OF RESOURCE Unavailable Property Taxes	<u>.S</u>	1,577,584		0		558,848		0		2,432,995		4,569,427		0
Onavanable Property Taxes		1,377,364		0		330,040	_			2,432,993		4,309,427	_	
FUND BALANCES														
Nonspendable		74,548				5,014				219,484		299,046		
Restricted		262,161						956,257		3,920,087		5,138,505		52,520
Assigned				9,008,506		1,557,691				3,642,457		14,208,654		
Unassigned		3,095,858								(71,330)		3,024,528		
Total Fund Balances		3,432,567		9,008,506		1,562,705		956,257		7,710,698		22,670,733		52,520
Total Liabilities, Deferred Inflows of Resources, and Fund Balance	\$	5,668,853	\$	9,008,506	\$	2,156,934	\$	956,257	\$	11,359,564	\$	29,150,114	\$	52,520

# CITY OF HIGHLAND, ILLINOIS RECONCILIATIONS OF THE GOVERNMENTAL FUNDS BALANCE SHEETS TO THE STATEMENTS OF NET POSITION APRIL 30, 2024

#### WITH COMPARATIVE AMOUNTS FOR APRIL 30, 2023

		2024	1		2023	3
Total fund balances for governmental funds		\$	26,359,683		\$	22,670,733
Total net position reported for governmental activities in the statements of net position is different because:						
Capital and intangible assets used in governmental activities are not financial resources and therefore are not reported in the funds. Those assets consist of:						
Land	\$	9,657,323		\$	8,873,554	
Construction in progress	Ψ	753,960		Ψ	624,313	
Infrastructure, net of accumulated depreciation		19,849,355			20,166,639	
Buildings and improvements, net of accumulated depreciation		10,825,260			11,179,781	
Other improvements, net of accumulated depreciation		6,950,279			5,621,505	
Equipment, net of accumulated depreciation		1,948,653			1,804,469	
Equipment, net of accumulated depressation	_	1,5 10,023	49,984,830		1,001,105	48,270,261
Right of Use Assets, net of accumulated amortization used in governmental						
activities are not financial resources and therefore are not reported in the funds.			843,314			334,440
Deferred outflows and inflows of resources related to defined benefit pensions are						
applicable to future periods and, therefore, are not reported in the funds.						
Deferred outflows of resources related to pensions			6,594,828			8,408,879
Deferred inflows of resources related to pensions			(4,298,544)			(5,178,147)
Deferred outflows and inflows of resources related to defined benefit OPEB are						
applicable to future periods and, therefore, are not reported in the funds.						
Deferred outflows of resources related to OPEB			155,274			305,906
Deferred inflows of resources related to OPEB			(426,843)			(518,217)
Certain liabilities applicable to the City's governmental activities are not due and						
payable in the current period and accordingly are not reported as fund liabilities.						
Interest on long-term debt is not accrued in governmental funds, but rather is recognized						
as an expenditure when due. All liabilities (both current and long-term) are reported						
in the statement of net position. Those liabilities consist of:						
Accrued interest	\$	(1,083,110)		\$	(1,155,215)	
Bonds and Notes Payable		(3,470,665)			(4,018,609)	
Lease Liabilities		(605,969)			(235,944)	
Debt Certificates Payable		(9,210,000)			(7,520,000)	
Debt premium, net of accumulated amortization		(516,349)			(558,566)	
Net pension liability		(8,595,152)			(9,859,845)	
Other post employment benefits		(1,169,559)			(1,527,387)	
Compensated absences		(731,593)			(654,692)	
		_	(25,382,397)		_	(25,530,258)
Total net position of governmental activities		\$	53,830,145		\$	48,763,597

#### CITY OF HIGHLAND, ILLINOIS STATEMENTS OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED APRIL 30, 2024

	,												
			PRIMARY	GOVERNMENT			COMPONENT UNIT						
	GENERAL CORPORATE	CITY PROPERTY REPLACEMENT	AMBULANCE	BUS DIST A	OTHER GOVERNMENTAL FUNDS	TOTAL GOVERNMENTAL FUNDS	INDUSTRIAL DEVELOPMENT COMMISSION						
Revenues:	f 1.670.336		e 555.042		® 2.422.226	0 4655604							
General Property Taxes	\$ 1,678,326 277,058		\$ 555,042		\$ 2,422,326	\$ 4,655,694							
Corporate Personal Property Replacement Taxes Intergovernmental	6,067,692		37,398 414,491	\$ 1,488,308	73,328 2,028,002	387,784 9,998,493							
Motor Fuel Taxes	0,007,092		414,491	5 1,400,300	450,196	450,196							
Charges for Services	2,201,065		2,498,411		29,638	4,729,114							
Connection Fees	2,201,003		2,490,411		29,036	4,729,114							
Licenses, Permits and Other Taxes	274,911					274,911							
Fines and Forfeitures	15,617				67	15,684							
Revenue from Use of Property	72,452				07	72,452							
Grants and Contributions	279,587		629		533,814	814,030							
Miscellaneous and Interest Income	1,223,275	\$ 82,945	30,039	26,315	183,256	1,545,830	\$ 1,182						
Total Revenues	12,090,754	82,945	3,536,010	1,514,623	5,720,627	22,944,959	1,182						
Expenditures:	12,000,751	02,710			3,720,027								
Current-													
General Government	1,616,690				368,451	1,985,141							
Public Safety	3,956,155		3,329,355			7,285,510							
Highways and Streets	1,134,598				313,933	1,448,531							
Culture and Recreation	2,551,671				453,409	3,005,080							
Economic Development	270,898			29,168	96,620	396,686	1,000						
Employer's Contribution to Retirement Fund					779,295	779,295							
Capital Outlay	1,468,521			1,350,967	2,735,837	5,555,325							
Debt Service Expenditures-													
Debt Issue Costs and Fees				25,000	100	25,100							
Principal Retirement			36,684	345,000	511,261	892,945							
Lease Retirement	23,429					23,429							
Interest and Fixed Charges	6,571		5,494	269,441	283,489	564,995							
Total Expenditures	11,028,533	0	3,371,533	2,019,576	5,542,395	21,962,037	1,000						
Excess (Deficiency) of Revenues Over (Under) Expenditures	1,062,221	82,945	164,477	(504,953)	178,232	982,922	182						
Other Financing Sources (Uses):													
Proceeds from Sale of Capital Assets	46,525					46,525							
Debt Proceeds				2,035,000		2,035,000							
Lease Proceeds	393,455					393,455							
Unrealized Appreciation of Investments					231,048	231,048							
Operating Transfers In	24,000	1,680,400		6,613		1,711,013							
Operating Transfers Out	(1,280,400)	(24,000)	(400,000)		(6,613)	(1,711,013)							
Total Other Financing Sources (Uses)	(816,420)	1,656,400	(400,000)	2,041,613	224,435	2,706,028	0						
Excess (Deficiency) of Revenues and Other Financing Sources (Uses) Over (Under) Expenditures and Other Sources (Uses)	245,801	1,739,345	(235,523)	1,536,660	402,667	3,688,950	182						
(Oses) Over (Onder) Expenditures and Other Sources (Oses)	243,801	1,/39,343	(233,323)	1,330,000	402,007	3,000,930	102						
Fund Balance, Beginning of Year	3,432,567	9,008,506	1,562,705	956,257	7,710,698	22,670,733	52,520						
Fund Balance, End of Year	\$ 3,678,368	\$ 10,747,851	\$ 1,327,182	\$ 2,492,917	\$ 8,113,365	\$ 26,359,683	\$ 52,702						

# CITY OF HIGHLAND, ILLINOIS STATEMENTS OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED APRIL 30, 2023

							COMPONENT
	GENERAL CORPORATE	CITY PROPERTY REPLACEMENT	PRIMARY AMBULANCE	BUS DIST A	OTHER GOVERNMENTAL FUNDS	TOTAL GOVERNMENTAL FUNDS	UNIT INDUSTRIAL DEVELOPMENT COMMISSION
Revenues:		TELL EL TELLITE			10.120		
General Property Taxes	\$ 1,578,840		\$ 521,704		\$ 2,199,690	\$ 4,300,234	
Corporate Personal Property Replacement Taxes	423,868		59,724		110,351	593,943	
Intergovernmental	5,808,151		373,449	\$ 839,321	1,949,995	8,970,916	
Motor Fuel Taxes					515,795	515,795	
Charges for Services	2,274,977		2,545,625		29,157	4,849,759	
Licenses, Permits and Other Taxes	248,515					248,515	
Fines and Forfeitures	15,753				702	16,455	
Revenue from Use of Property	105,507					105,507	
Grants and Contributions	133,868				747,386	881,254	
Miscellaneous and Interest Income	1,035,948	\$ 50,927	26,669	3,315	183,181	1,300,040	
Total Revenues	11,625,427	50,927	3,527,171	842,636	5,736,257	21,782,418	\$ 0
Expenditures:							
Current-							
General Government	1,560,264				341,855	1,902,119	
Public Safety	4,003,950		2,994,596			6,998,546	
Highways and Streets	1,072,865				310,217	1,383,082	
Culture and Recreation	2,379,043				508,601	2,887,644	
Economic Development	274,914			16,468	21,298	312,680	4,025
Employer's Contribution to Retirement Fund					833,933	833,933	
Capital Outlay	742,610		204,421	20,710	1,146,600	2,114,341	
Debt Service Expenditures-							
Debt Issue Costs and Fees					100	100	
Principal Retirement			50,278	330,000	524,478	904,756	
Lease Retirement	22,794					22,794	
Interest and Fixed Charges	7,206		1,282	237,725	269,273	515,486	
Total Expenditures	10,063,646	0	3,250,577	604,903	3,956,355	17,875,481	4,025
Excess (Deficiency) of Revenues Over (Under) Expenditures	1,561,781	50,927	276,594	237,733	1,779,902	3,906,937	(4,025)
Other Financing Sources (Uses):							
Proceeds from Sale of Capital Assets	80,626		30,000			110,626	
Debt Proceeds	00,020		194,465			194,465	
Unrealized Depreciation of Investments			174,405		(655)	(655)	
Operating Transfers In	21,000	1,228,000			(033)	1,249,000	
•							
Operating Transfers Out Total Other Financing Sources (Uses)	(1,228,000) (1,126,374)	(21,000) 1,207,000	224,465		(655)	(1,249,000) 304,436	
	(1,120,374)	1,207,000	224,463		(633)	304,436	
Excess (Deficiency) of Revenues and Other Financing Sources (Uses) Over (Under) Expenditures and Other Sources (Uses)	435,407	1,257,927	501,059	237,733	1,779,247	4,211,373	(4,025)
Fund Balance, Beginning of Year	2,997,160	7,750,579	1,061,646	718,524	5,931,451	18,459,360	56,545
Fund Balance, End of Year	\$ 3,432,567	\$ 9,008,506					
runu datance, enu of fear	o 5,432,30/	φ 9,008,306	\$ 1,562,705	\$ 956,257	\$ 7,710,698	\$ 22,670,733	\$ 52,520

#### CITY OF HIGHLAND, ILLINOIS

#### RECONCILIATIONS OF THE STATEMENTS OF REVENUES, EXPENDITURES AND $\,$

#### CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS

## TO THE STATEMENTS OF ACTIVITIES FOR THE YEAR ENDED APRIL 30, 2024

WITH COMPARATIVE AMOUNTS FOR APRIL 30, 2023

Net change in fund balances - total governmental funds	\$ 3,688,950	\$ 2023 4,211,373
Amounts reported for governmental activities in the statements of activities are different because:		
Governmental funds report capital outlays as expenditures while governmental activities		
report depreciation expense to allocate those expenditures over the life of the assets. This is the amount by which capital outlay exceeded (subceeded) depreciation expense.	2,318,165	(914,496)
Governmental funds report lease payments as expenditures while governmental activities report amortization expense on Right of Use Assets and interest expense on the lease liability to allocate those expenditures over the term of the lease. This is the amount by which the		
amortization and interest expense exceeds the lease payments in the current period.	(33,182)	(26,598)
In the governmental activities, debt premiums are amortized over the life of the debt while the governmental funds report the debt premiums as expenditures. This is the amount		
of debt premium amortization.	42,217	42,217
In the statement of activities, only the gain on the disposal of the capital assets is reported, whereas, in the governmental funds, the proceeds from the sale increase the financial		
resources. Thus, the change in net position differs from the change in fund balance by the net book value of the capital assets disposed.	(31,542)	(7,012)
Proceeds from new notes payable and debt certificates payable are recorded as revenues in the governmental funds but increase liabilities in the statement of net position.	(2,035,000)	(194,465)
Proceeds from new leases payable are recorded as revenues in the governmental funds but increase liabilities in the statement of net position.	(393,455)	
Some expenses, including accrued interest, OPEB, and compensated absences, reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.	287,203	10,476
Governmental funds report defined benefit pension contributions as expenditures. However in the Statement of Activities, the cost of defined benefit pension benefits earned net of employee contributions is reported as pension income (expense).	330,247	(421,285)
Repayment of principal is an expenditure in the governmental funds but reduces the liability in the statement of net position.	892,945	 927,550
Change in net position of governmental activities	\$ 5,066,548	\$ 3,627,760

#### CITY OF HIGHLAND, ILLINOIS STATEMENT OF NET POSITION ENTERPRISE FUNDS APRIL 30, 2024

	Aì	LIGHT ND POWER	WATER SEWER		SEWER	SOLID WASTE		TOTALS		
<u>ASSETS</u>										
Current Assets:										
Cash and Investments	\$	159,603	\$	4,724,152	\$	4,728,967	\$	912,575	\$	10,525,297
Receivables:										
Accounts, Net		648,302		116,345		121,245		123,683		1,009,575
Unbilled Receivable		1,034,403		219,169		180,880		145,274		1,579,726
Other Receivable		267		4,883		5,459		943		11,552
Prepaid Expenses		159,811		40,562		32,421		, .5		232,794
Total Current Assets		2,002,386		5,105,111		5,068,972		1,182,475		13,358,944
Restricted Assets:		2,002,380		3,103,111		3,000,772		1,102,473		13,336,7
		1.066.222				552 177				1 (19 400
Cash and Investments		1,066,223				552,177				1,618,400
Long-Term Assets:		21 442 162		7.100.026		15 451 505				44.002.722
Capital Assets (Net of Accumulated Depreciation)		21,443,162		7,109,036		15,451,525				44,003,723
Land		1,975,650		407,708		261,232				2,644,590
Construction in Progress		242,798		4,171		56,352				303,321
Total Long-Term Assets		23,661,610		7,520,915		15,769,109		0		46,951,634
Total Assets		26,730,219		12,626,026		21,390,258		1,182,475		61,928,978
DEFERRED OUTFLOWS OF RESOURCES										
Related to OPEB		50,359		16,786		14,688				81,833
Related to Pensions - IMRF		1,595,805		553,833		224,819				2,374,457
Total Deferred Outflows of Resources		1,646,164		570,619		239,507		0		2,456,290
Total Belefied States in Street States		1,0 10,10 1	-	2,0,015		200,007				2,100,200
Total Assets and Deferred Outflows of Resources	\$	28,376,383	\$	13,196,645	\$	21,629,765	\$	1,182,475	\$	64,385,268
Total Abbets and Deferred Outriews of Resources	Ψ	20,370,303	===	15,170,015	<u> </u>	21,027,703		1,102,175		01,303,200
LIABILITIES										
<u></u>										
Current Liabilities (Payable from Current Assets):										
Accounts Payable	\$	935,384	\$	51,696	\$	39,118	\$	228,121	\$	1,254,319
Accrued Interest Payable				2,511		54,403				56,914
Current Portion Notes Payable						501,650				501,650
Current Portion General Obligation Notes Payable				171,000						171,000
Accrued Salaries and Benefits		70,448		26,365		15,784				112,597
Premium on Revenue Bonds						7,656				7,656
Total Current Liabilities (Payable from Current Assets)		1,005,832		251,572		618,611		228,121		2,104,136
Current Liabilities (Payable from Restricted Assets):	-	-,,,,,,,,	-			***************************************				
Customer Deposits		98,234								98,234
Current Portion Revenue Bonds		805,000				145,000				950,000
Accrued Interest on Revenue Bonds						145,000				
		49,356				145,000				49,356
Total Current Liabilities (Payable from Restricted Assets)		952,590		0		145,000		0		1,097,590
Long-Term Liabilities:										
Premium on Revenue Bonds						64,443				64,443
Revenue Bonds (Net of Current Portion)		6,050,000				1,410,000				7,460,000
Notes Payable (Net of Current Portion)						9,156,513				9,156,513
General Obligation Notes Payable (Net of Current Portion)				650,000						650,000
Compensated Absences		201,881		71,702		48,415				321,998
Net Pension Liability		480,404		166,727		67,680				714,811
Other Post Employment Benefits Payable		379,316		126,439		110,634				616,389
Total Long-Term Liabilities		7,111,601		1,014,868		10,857,685		0		18,984,154
Total Liabilities		9,070,023		1,266,440		11,621,296		228,121		22,185,880
Total Liabilities		7,070,023		1,200,440		11,021,270		220,121		22,103,000
DEFERRED INFLOWS OF RESOURCES										
Related to OPEB		120 126		16 115		40.277				224.059
		138,436		46,145		40,377				224,958
Related to Pensions - IMRF		956,608		331,996		134,768				1,423,372
Total Deferred Inflows of Resources		1,095,044		378,141		175,145		0		1,648,330
NET DOGUTES										
NET POSITION				شدد د						
Net Investment in Capital Assets, Net of Related Debt		16,806,610		6,699,915		4,555,946				28,062,471
Restricted For Long Term Debt		1,066,223				552,177				1,618,400
Unrestricted		338,483		4,852,149		4,725,201		954,354		10,870,187
Total Net Position		18,211,316		11,552,064		9,833,324		954,354		40,551,058
Total Liabilities, Deferred Inflows of Resources, and Net Position	\$	28,376,383	\$	13,196,645	\$	21,629,765	\$	1,182,475	\$	64,385,268

#### CITY OF HIGHLAND, ILLINOIS STATEMENT OF NET POSITION ENTERPRISE FUNDS APRIL 30, 2023

	Δ?	LIGHT ND POWER	WATER			SEWER		SOLID WASTE		TOTALS
ASSETS	A	NDTOWER		WATER		SE WER		WASIL		TOTALS
Current Assets:										
Cash and Investments	\$	736,282	\$	4,676,383	\$	4,588,091	\$	683,806	\$	10,684,562
Receivables:										
Accounts, Net		598,989		98,955		94,364		130,419		922,727
Unbilled Receivable		979,731		234,563		193,234		156,987		1,564,515
Other Receivable		2,354		13,151		14,447		1,923		31,875
Prepaid Expenses		153,854		37,849		33,735				225,438
Total Current Assets		2,471,210		5,060,901		4,923,871		973,135		13,429,117
Restricted Assets:										
Cash and Investments		1,053,497				545,625				1,599,122
Long-Term Assets:		21 450 524		7 000 000		16,000,640				44.550.455
Capital Assets (Net of Accumulated Depreciation)		21,470,734		7,099,092		16,009,649				44,579,475
Land		1,477,504		407,708		50,143				1,935,355
Construction in Progress	-	256,995		7 506 900		61,924 16,121,716		0	-	318,919 46,833,749
Total Long-Term Assets Total Assets		23,205,233 26,729,940		7,506,800 12,567,701		21,591,212		973,135		61,861,988
Total Assets		20,729,940		12,307,701		21,391,212		9/3,133		01,801,988
DEFERRED OUTFLOWS OF RESOURCES										
Related to OPEB		93,858		38,238		20,857				152,953
Related to Pensions - IMRF		2,033,285		752,329		452,310				3,237,924
Total Deferred Outflows of Resources		2,127,143		790,567		473,167		0		3,390,877
		, ,, -		,		,	-			- , ,
Total Assets and Deferred Outflows of Resources	\$	28,857,083	\$	13,358,268	\$	22,064,379	\$	973,135	\$	65,252,865
LIABILITIES										
Current Liabilities (Payable from Current Assets):										
Accounts Payable	\$	722,235	\$	102,221	\$	259,092	\$	57,249	\$	1,140,797
Accrued Interest Payable				3,019		6,635				9,654
Current Portion Note Payable						290,228				290,228
Current Portion General Obligation Note Payable				166,000						166,000
Accrued Salaries and Benefits		47,605		20,429		12,271				80,305
Premium on Revenue Bonds						7,656				7,656
Total Current Liabilities (Payable from Current Assets)		769,840		291,669		575,882		57,249		1,694,640
Current Liabilities (Payable from Restricted Assets):										
Customer Deposits		87,526								87,526
Current Portion Revenue Bonds		790,000				145,000				935,000
Accrued Interest on Revenue Bonds		55,044								55,044
Total Current Liabilities (Payable from Restricted Assets)		932,570		0		145,000		0		1,077,570
Long-Term Liabilities:						72 000				72 000
Premium on Revenue Bonds		6.055.000				72,099				72,099
Revenue Bonds (Net of Current Portion)		6,855,000				1,555,000				8,410,000
Note Payable (Net of Current Portion)				821.000		9,658,163				9,658,163
General Obligation Note Payable (Net of Current Portion)		177 221		821,000		46 705				821,000 306,110
Compensated Absences Net Pension Liability		177,231 997,773		369,183		46,795 221,958				1,588,914
Other Post Employment Benefits Payable		468,630		190,923		104,140				763,693
Total Long-Term Liabilities	-	8,498,634	-	1,463,190		11,658,155		0	-	21,619,979
Total Liabilities		10,201,044		1,754,859	-	12,379,037		57,249	-	24,392,189
Total Elaomitics		10,201,044		1,754,057		12,377,037		31,249		24,372,107
DEFERRED INFLOWS OF RESOURCES										
Related to OPEB		158,998		64,777		35,333				259,108
Related to Pensions - IMRF		1,129,340		417,863		251,225				1,798,428
Total Deferred Inflows of Resources		1,288,338		482,640		286,558		0		2,057,536
NET POSITION										
Net Investment in Capital Assets, Net of Related Debt		15,560,233		6,519,800		4,473,325				26,553,358
Restricted for Long Term Debt		1,053,497				545,625				1,599,122
Unrestricted		753,971		4,600,969		4,379,834		915,886		10,650,660
Total Net Position		17,367,701		11,120,769		9,398,784		915,886		38,803,140
Total Liabilities, Deferred Inflows of Resources, and Net Position	\$	28,857,083	\$	13,358,268	\$	22,064,379	\$	973,135	\$	65,252,865

# CITY OF HIGHLAND, ILLINOIS STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN NET POSITION ENTERPRISE FUNDS FOR THE YEAR ENDED APRIL 30, 2024

	LIGHT AND POWER WATER		SOLID SEWER WASTE			TOTALS		
Operating Revenues:		_	 	 <u> </u>		_		
Charges for Services	\$	17,876,744	\$ 2,951,018	\$ 2,475,393	\$	2,184,355	\$	25,487,510
Connection Fees		15,900	30,160	67,687				113,747
Total Operating Revenues		17,892,644	2,981,178	2,543,080		2,184,355		25,601,257
Operating Expenses:								
Personnel Services		2,358,856	912,973	638,891				3,910,720
Contractual Services		3,084,938	387,729	411,294		2,227,554		6,111,515
Purchase Power (Less Generating Capacity Credit)		9,581,373						9,581,373
Supplies and Materials		414,781	367,332	162,385		4,213		948,711
Utilities		98,745	147,804	140,653		387,202		
Depreciation and Amortization		1,380,636	817,484	703,323				2,901,443
Total Operating Expenses		16,919,329	2,633,322	2,056,546		2,231,767		23,840,964
Operating Income (Loss)		973,315	 347,856	 486,534		(47,412)		1,760,293
Non-Operating Revenues (Expenses):								
Interest Income		1,003	49,579	53,432		10,880		114,894
Miscellaneous Revenues		29,041	68,071	35,827		75,000		207,939
Interest Expense		(159,444)	(34,211)	(141,003)				(334,658)
Service Charges		(300)		(250)				(550)
Total Non-Operating Revenues (Expenses)		(129,700)	83,439	(51,994)		85,880		(12,375)
Increase in Net Position		843,615	431,295	434,540		38,468		1,747,918
Total Net Position, Beginning of Year		17,367,701	 11,120,769	 9,398,784	_	915,886		38,803,140
Total Net Position, End of Year	\$	18,211,316	\$ 11,552,064	\$ 9,833,324	\$	954,354	\$	40,551,058

#### CITY OF HIGHLAND, ILLINOIS STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN NET POSITION ENTERPRISE FUNDS FOR THE YEAR ENDED APRIL 30, 2023

	LIGHT			SOLID					
	A	ND POWER	WATER		SEWER		WASTE		TOTALS
Operating Revenues:									
Charges for Services	\$	17,535,656	\$ 2,833,681	\$	2,463,857	\$	2,061,275	\$	24,894,469
Connection Fees		11,775	 21,560		35,714				69,049
Total Operating Revenues		17,547,431	2,855,241		2,499,571		2,061,275		24,963,518
Operating Expenses:									
Personnel Services		2,721,388	1,162,657		663,070				4,547,115
Contractual Services		3,222,760	384,493		406,291		1,844,564		5,858,108
Purchase Power (Less Generating Capacity Credit)		9,502,401							9,502,401
Supplies and Materials		412,538	397,240		162,626		2,550		974,954
Utilities		113,652	161,040		142,287				416,979
Depreciation and Amortization		1,475,273	757,242		582,768				2,815,283
Total Operating Expenses		17,448,012	2,862,672		1,957,042	_	1,847,114		24,114,840
Operating Income (Loss)		99,419	 (7,431)	_	542,529		214,161		848,678
Non-Operating Revenues (Expenses):									
Interest Income		19,804	31,377		33,018		4,397		88,596
Grant Revenue					336,916				336,916
Miscellaneous Revenues		121,885	57,149		18,532		5,384		202,950
Gain on Sale of Assets		60,000			25,000				85,000
Interest Expense		(176,220)	(40,156)		(152,743)				(369,119)
Service Charges		(300)			(250)				(550)
Total Non-Operating Revenues (Expenses)		25,169	48,370		260,473		9,781		343,793
Increase in Net Position		124,588	40,939		803,002		223,942		1,192,471
Total Net Position, Beginning of Year		17,243,113	11,079,830		8,595,782		691,944		37,610,669
Total Net Position, End of Year	\$	17,367,701	\$ 11,120,769	\$	9,398,784	\$	915,886	\$	38,803,140

#### CITY OF HIGHLAND, ILLINOIS STATEMENTS OF CASH FLOWS ENTERPRISE FUNDS FOR THE YEAR ENDED APRIL 30, 2024

	LIGHT AND POWER		WATER	 SEWER	SOLID WASTE	 TOTALS
CASH FLOWS FROM OPERATING ACTIVITIES: Cash Received from Customers Cash Payments for Goods and Services Cash Payments to Employees Net Cash Provided by Operating Activities	\$ 17,828,408 (12,972,945) (2,630,361) 2,225,102	\$	3,047,253 (956,103) (1,068,910) 1,022,240	\$ 2,565,694 (942,212) (659,295) 964,187	\$ 2,448,676 (2,231,767) 216,909	\$ 25,890,031 (17,103,027) (4,358,566) 4,428,438
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES: Interest Paid Cash Paid for Capital Assets Repayments of Loans Net Cash Used by Capital and Related Financing Activities	(165,132) (1,837,013) (790,000) (2,792,145)	_	(34,719) (831,599) (166,000) (1,032,318)	(93,235) (350,716) (435,228) (879,179)	0	 (293,086) (3,019,328) (1,391,228) (4,703,642)
CASH FLOWS FROM INVESTING ACTIVITIES: Receipts of Interest	3,090		57,847	 62,420	 11,860	 135,217
NET INCREASE (DECREASE) IN CASH AND INVESTMENTS	(563,953)		47,769	147,428	228,769	(139,987)
CASH AND INVESTMENTS, BEGINNING OF YEAR	1,789,779		4,676,383	5,133,716	683,806	12,283,684
CASH AND INVESTMENTS, END OF YEAR	\$ 1,225,826	\$	4,724,152	\$ 5,281,144	\$ 912,575	\$ 12,143,697
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY OPERATING ACTIVITIES: Operating Income (Loss) Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided by Operating Activities:	\$ 973,315	\$	347,856	\$ 486,534	\$ (47,412)	\$ 1,760,293
Depreciation and Amortization Expense Miscellaneous Revenues Service Charges Amortization of Bond Premium	1,380,636 29,041 (300)		817,484 68,071	703,323 35,827 (250) (7,656)	75,000	2,901,443 207,939 (550) (7,656)
(Increase) Decrease in Accounts Receivables (Increase) Decrease in Unbilled Receivables (Increase) Decrease in Other Current Assets Decrease in Deferred Outflows Related to OPEB Decrease in Deferred Outflows Related to Pensions	(49,313) (54,672) (5,957) 43,499 437,480		(17,390) 15,394 (2,713) 21,452 198,496	(26,881) 12,354 1,314 6,169 227,491	6,736 11,713	(86,848) (15,211) (7,356) 71,120 863,467
Increase (Decrease) in Accounts Payable Increase in Accrued Salaries and Benefits Increase (Decrease) in Compensated Absences Increase in Customer Deposits Increase (Decrease) in Other Post Employment Benefits	213,149 22,843 24,650 10,708 (89,314)		(50,525) 5,936 (10,382) (64,484)	(219,974) 3,513 1,620	170,872	113,522 32,292 15,888 10,708 (147,304)
(Decrease) in Net Pension Liability Increase (Decrease) in Deferred Inflows Related to OPEB (Decrease) in Deferred Inflows Related to Pensions Total Adjustments	(517,369) (20,562) (172,732) 1,251,787		(202,456) (18,632) (85,867) 674,384	 (154,278) 5,044 (116,457) 477,653	 264,321	 (874,103) (34,150) (375,056) 2,668,145
Net Cash Provided by Operating Activities	\$ 2,225,102	\$	1,022,240	\$ 964,187	\$ 216,909	\$ 4,428,438

#### CITY OF HIGHLAND, ILLINOIS STATEMENTS OF CASH FLOWS ENTERPRISE FUNDS FOR THE YEAR ENDED APRIL 30, 2023

	LIGHT AND POWER	_	WATER		SEWER		SOLID WASTE		TOTALS
CASH FLOWS FROM OPERATING ACTIVITIES: Cash Received from Customers Cash Payments for Goods and Services Cash Payments to Employees	\$ 17,606,753 (13,289,103) (2,549,427)	\$	2,900,771 (874,158) (1,064,063)	\$	2,523,748 (496,097) (678,329)	\$	2,044,429 (1,941,176)	\$	25,075,701 (16,600,534) (4,291,819)
Net Cash Provided by Operating Activities	1,768,223		962,550		1,349,322		103,253		4,183,348
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES: Interest Paid Proceeds Received from Grants	(181,764)		(40,645)		(149,175) 336,916				(371,584) 336,916
Cash Paid for Capital Assets Proceeds from the Sale of Capital Assets Proceeds from Loans Repayments of Loans	(959,592) 60,000 (770,000)		(341,719)		(2,350,739) 25,000 1,706,143 (553,728)				(3,652,050) 85,000 1,706,143 (1,483,728)
Net Cash Used by Capital and Related Financing Activities	(1,851,356)		(542,364)		(985,583)		0		(3,379,303)
CASH FLOWS FROM INVESTING ACTIVITIES: Receipts of Interest	20,596		32,061		34,059		4,356		91,072
NET INCREASE (DECREASE) IN CASH AND INVESTMENTS	(62,537)		452,247		397,798		107,609		895,117
CASH AND INVESTMENTS, BEGINNING OF YEAR	1,852,316		4,224,136		4,735,918		576,197		11,388,567
CASH AND INVESTMENTS, END OF YEAR	\$ 1,789,779	\$	4,676,383	\$	5,133,716	\$	683,806	\$	12,283,684
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY OPERATING ACTIVITIES:	\$ 99.419	\$	(7.421)	¢	542 520	\$	214 161	\$	949 479
Operating Income (Loss) Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided by Operating Activities:	* ******	3	(7,431)	\$	542,529	3	214,161	\$	848,678
Depreciation and Amortization Expense Miscellaneous Revenues Service Charges Amortization of Bond Premium	1,475,273 121,885 (300)		757,242 57,149		582,768 18,532 (250) (7,656)		5,384		2,815,283 202,950 (550) (7,656)
(Increase) in Accounts Receivables (Increase) Decrease in Unbilled Receivables Decrease in Other Current Assets Decrease in Net Pension Asset	(107,881) 40,905 3,729 1,167,791		(9,098) (4,294) 1,773 599,051		(5,799) 9,654 1,790 96,070		(20,763) (1,467)		(143,541) 44,798 7,292 1,862,912
(Increase) Decrease in Deferred Outflows Related to OPEB (Increase) in Deferred Outflows Related to Pensions Increase (Decrease) in Accounts Payable	8,363 (1,500,378) (37,452)		(757) (477,514) 68,615		2,994 (427,167) 223,013		(94,062)		1,862,912 10,600 (2,405,059) 160,114
Increase in Accrued Salaries and Benefits (Decrease) in Compensated Absences Increase in Customer Deposits	1,859 (12,648) 684		1,598 (4,797)		457 (21,062)		(74,002)		3,914 (38,507) 684
Increase (Decrease) in Other Post Employment Benefits Increase in Net Pension Liability Increase in Deferred Inflows Related to OPEB	(13,564) 997,773 17,030		14,119 369,183 12,722		(8,372) 221,958 2,207				(7,817) 1,588,914 31,959
Increase (Decrease) in Deferred Inflows Related to Pensions Total Adjustments	(494,265) 1,668,804	_	(415,011) 969,981	_	117,656 806,793	_	(110,908)	_	(791,620) 3,334,670
Net Cash Provided by Operating Activities	\$ 1,768,223	\$	962,550	\$	1,349,322	\$	103,253	\$	4,183,348

#### CITY OF HIGHLAND, ILLINOIS STATEMENTS OF NET POSITION FIDUCIARY FUND

#### POLICEMEN'S PENSION TRUST FUND APRIL 30

	APRIL 30,								
<u>ASSETS</u>	ASSETS 2024								
Receivables:									
Property Taxes, Current Year Levy	\$	660,142	\$	658,039					
Interest Receivable				10,533					
Total Receivables		660,142		668,572					
Investments:									
Illinois Statewide Pension Investment Fund		14,526,253		12,863,606					
Certificates of Deposit and Interest Bearing Accounts		340,715		985,566					
Total Investments		14,866,968		13,849,172					
Total Assets	\$	15,527,110	\$	14,517,744					
<u>LIABILITIES</u>									
Accounts Payable	\$	3,688	\$	0					
DEFERRED INFLOWS OF RESOURCES									
Unavailable Property Taxes	\$	660,142	\$	658,039					
<u>NET POSITION</u>									
Net Position Held in Trust									
for Pension Benefits and Other Purposes		14,863,280		13,859,705					
Total Liabilities, Deferred Inflows of Resources and Net Position	\$	15,527,110	\$	14,517,744					

# CITY OF HIGHLAND, ILLINOIS STATEMENTS OF CHANGES IN NET POSITION FIDUCIARY FUND

POLICEMEN'S PENSION TRUST FUND YEARS ENDED APRIL 30.

	YEARS END	ED API	RIL 30,
	2024		2023
Additions:	 		
General Property Taxes:			
Real Estate	\$ 653,559	\$	655,001
Intergovernmental:			
Corporate Personal Property Replacement Tax	6,900		6,900
Miscellaneous:			
Interest and Dividend Income	90,974		97,813
Employee Contributions	170,271		160,641
Realized/Unrealized Gain on Investments	 1,146,265		54,403
Total Additions	2,067,969		974,758
Deductions:			
Benefit Payments	989,864		910,032
Administration	74,530		53,637
Total Deductions	1,064,394		963,669
Increase in Net Position	1,003,575		11,089
Net Position, Beginning of Year - Restated	 13,859,705		13,848,616
Net Position, End of Year - Restated	\$ 14,863,280	\$	13,859,705

The accompanying notes are an integral part of the financial statements.

### NOTE 1. SIGNIFICANT ACCOUNTING POLICIES

The City of Highland, Illinois, was incorporated April 4, 1884. The City is a non-home rule unit and operates under a managerial council form of government. Under this form of government, the City council is legislative, except that it is empowered to approve all expenses and liabilities, and the manager is the administrative and executive head of government.

The accounting policies of the City of Highland conform to generally accepted accounting principles as applicable to governments. The following is a summary of the significant policies:

### (A) PRINCIPLES USED TO DETERMINE SCOPE OF ENTITY

The City's reporting entity includes the City's governing board and all related organizations for which the City exercises significant influence.

The City has developed criteria to determine whether outside agencies with activities which benefit the citizens of the City should be included within its financial reporting entity. The criteria includes, but is not limited to, whether the City exercises significant influence (which includes financial benefit or burden, appoints a voting majority, ability to significantly impose its will, and fiscal independence).

The City has determined that a component unit exists as of April 30, 2013. The Industrial Development Commission (IDC) was established by the City Council pursuant to the authority conferred by Section 11-74-4(8) of the Industrial Project Revenue Act (65 ILCS 5/11-74-4(8)) by Ordinance #2365 adopted and approved on July 6, 2009. The IDC meets monthly and makes recommendations about economic development decisions to the City Council. The IDC is a discretely presented component unit.

## (B) BASIS OF ACCOUNTING AND FINANCIAL STATEMENT PRESENTATION

The accounting policies of the City of Highland, Illinois, conform to accounting policies generally accepted in the United States of America as applicable to governmental units. The accepted standard setting body for establishing governmental accounting and financial reporting principles is the Governmental Accounting Standards Board (GASB).

The accounting system is organized and operated on a fund basis. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts, which is segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions or limitations.

The City's funds are grouped into three broad fund categories and six generic fund types for financial statement presentation purposes. Governmental funds include the general, special revenue, debt service and capital projects funds. Proprietary funds include enterprise funds. The City also has one fiduciary custodial fund.

### NOTE 1. SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## (i) GOVERNMENT-WIDE FINANCIAL STATEMENTS

The statement of net position and the statement of activities display information about the City and the primary government, as a whole, excluding fiduciary activities such as employee pension plans. These statements distinguish between activities that are governmental and those that are considered business-type activities.

The government-wide statements are prepared using the economic resources measurement focus and the accrual basis of accounting generally including the reclassification or elimination of internal activity (between or within funds). This is the same approach used in the preparation of the proprietary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Therefore, governmental fund financial statements include reconciliations with brief explanations to better identify the relationship between the government-wide statements and the governmental fund statements.

The government-wide statement of activities presents a comparison between expenses, both direct and indirect, and program revenues for each segment of the business-type activities of the City and for each governmental program. Direct expenses are those that are specifically associated with a service, program, or department and are therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipients of the goods or services offered by the programs and grants and contributions that are restricted to meeting operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues. The comparison of program revenues and expenses identifies the extent to which each program or business segment is self-financing or draws from the general revenues of the City.

Net position should be reported as restricted when constraints placed on the net position's use are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws and regulations of other governments, imposed by law through constitutional provisions or enabling legislation. The net position restricted for other purposes results from special revenue funds and the restrictions on its net position use.

## (ii) FUND FINANCIAL STATEMENTS

Fund financial statements report detailed information about the City. The focus of governmental and enterprise fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column.

The City reports the following major governmental funds:

<u>General Fund</u> - The government's primary operating fund. This fund is used to account for and report all financial resources not accounted for or reported in another fund.

<u>Special Revenue</u> - <u>Ambulance</u> - The fund that accounts for proceeds of specific revenue sources (other than those for major capital projects) that are restricted or committed to expenditure for the specified purposes of providing ambulance services.

#### NOTE 1. SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

<u>Capital Projects</u> - <u>City Property Replacement</u> - This fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlay, including the acquisition or construction of capital facilities (other than those financed by proprietary funds and trust funds).

<u>Capital Projects</u> - <u>Business District A</u> - This fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for economic development, including the acquisition or construction of capital facilities (other than those financed by proprietary funds and trust funds).

The City reports the following major proprietary funds:

<u>Light and Power Fund</u> - This fund operates the electrical distribution system and includes the fiber-optic system that provides high-speed internet, television, and telephone services to customers in Highland.

Water Fund - This fund operates the water distribution system.

<u>Sewer Fund</u> - This fund operates the sewer treatment plant, sewage pumping stations, and collection systems.

Solid Waste Fund - This fund operates the collection of solid waste pickup.

# (iii) GOVERNMENTAL FUNDS

All governmental funds are accounted for using the modified accrual basis of accounting and the current financial resources measurement focus. Under this basis revenues are recognized in the accounting period in which they become measurable and available. The length of time to define available is 60 days or less. Expenditures are recognized in the accounting period in which the fund liability is incurred, if measurable.

#### (a) REVENUE RECOGNITION

In applying the susceptible to accrual concept under the modified accrual basis, the following revenue sources are deemed both measurable and available. This concept includes investment earnings, fines and forfeitures, and state-levied locally shared taxes (including motor vehicle fees).

Property taxes and special assessments (in the debt service funds), though measurable, are not available soon enough in the subsequent year to finance current period obligations. Therefore, property tax and special assessment receivables are recorded and offset with a deferred inflow of resources until they become available.

Other revenues, including licenses and permits, certain charges for services, and miscellaneous revenues, are recorded as revenue when received in cash because they are generally not measurable until actually received.

#### NOTE 1. SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### (b) EXPENDITURE RECOGNITION

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Most expenditures are measurable and are recorded when the related fund liability is incurred. However, principal and interest on general long-term debt, which has not matured, is recognized when paid. Allocations of costs, such as depreciation and amortization, are not recognized in the governmental funds.

### (iv) PROPRIETARY FUNDS

All proprietary funds are accounted for using the accrual basis of accounting. These funds account for operations that are primarily financed by user charges. They report charges for services and connection fees as operating revenues, and items such as interest income, grants, and other miscellaneous items as non-operating revenues. The economic resource focus determines costs as a means of maintaining capital investment and management control. Their revenues are recognized when they are earned and their expenses are recognized when they are incurred. Allocations of costs, such as depreciation, are recorded in proprietary funds, and unbilled utility receivables are recorded at each year end.

# (v) <u>FIDUCIARY FUNDS</u>

The City currently has one fiduciary fund. The Policemen's Pension Trust Fund is used to account for pension assets held by the City in a trustee capacity. This fund is accounted for and reported in a manner similar to proprietary funds since capital maintenance is critical.

## (C) VACATION AND SICK LEAVE

Vacation leave is accrued for full time employees of the City at the rate of one average work week per year upon completion of the first year of continuous service. These employees are granted two average work weeks per year following completion of the second year of continuous service through the sixth year. For the seventh through the eleventh year, three average work weeks are earned per year. From the twelfth through the twentieth year, four average work weeks are earned per year and five average work weeks per year are earned following the twentieth year and thereafter.

Sick leave is accrued for full time City employees at a rate of 13 days a year. Most employees can accumulate up to 30 days of vested sick pay and an additional 60 days of non-vested sick pay. Employees in the Sergeants Union can accumulate up to 90 days of vested sick pay. Employees in the Patrol Officer Union can accumulate up to 45 days of vested sick pay and an additional 45 days of non-vested sick pay. Employees in the IAFF Union can accumulate up to 30 days of vested sick pay and an additional 60 days of non-vested sick pay. Employees in the IBEW and IOUE Unions can accumulate up to 90 days of vested sick pay and an additional 60 days of non-vested sick pay. Terminated employees are compensated for all vested sick days. The City does not accrue the additional non-vested sick days totaling \$408,869 However, for the accrued vacation and vested sick days, the City is liable in the approximate amount of \$731,593 for payments to qualified employees of the governmental activities and \$321,998 for payments to qualified employees of the business-type activities as of April 30, 2024.

### NOTE 1. SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## (D) <u>CASH AND INVESTMENTS</u>

The City maintains an investment pool that is available for use by all funds, except those of certain special revenue and agency funds. The City maintains a separate accounting of each fund's balance in the pool. Additionally, the City participates in the Illinois Fund and Illinois Police Officers Pension Investment Fund. Investment income earned on pooled investments is distributed to the appropriate funds based on the average daily balance of the investments in each fund.

Investments are stated at fair value. Fair value for investments is determined by closing market prices at year-end as reported by the investment custodian.

All cash and investments of the proprietary funds are considered highly liquid, as these funds participate in the City's investment pool. Consequently, these are considered to be cash and cash equivalents for cash flow purposes.

Restricted cash on the financial statements represents cash for customer deposits, fiber bonds, sewer reserves, and TIF bonds.

### (E) GOVERNMENTAL RECEIVABLES

Long-term receivables due to governmental funds are reported on the balance sheets, in spite of their spending measurement focus. However, special reporting treatments are used to indicate that they should not be considered "available spendable resources", since they do not represent net current assets. Recognition of governmental fund type revenues represented by noncurrent receivables is deferred until they become current receivables. The City has determined that an allowance for uncollectible receivables is not needed based on prior years' collections.

## (F) ESTIMATES

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from these estimates.

# (G) <u>DEBT PREMIUMS, DISCOUNTS, AND ISSUANCE COSTS</u>

On the government-wide statement of net position and the proprietary fund statement of net position, debt premiums and discounts are shown separately from debt payable, and debt issuance costs are recognized as an outflow of resources in the period incurred. In addition, unamortized debt premiums and discounts are deferred and amortized over the life of the debt using the straight-line method.

At the government fund reporting level, debt premiums and discounts are reported as inflows or outflows of resources in the period incurred.

### NOTE 1. SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# (H) <u>NET POSITION</u>

Net position is calculated by taking assets plus deferred outflows of resources less liabilities and deferred inflows of resources. The portion of net position that is titled "Invested in Capital Assets, Net of Related Debt" is capital assets less accumulated depreciation and outstanding debt related to the acquisition, construction, or improvement of those assets. Net position is reported as restricted when there are legal limitations imposed on its use by City legislation or external restrictions by other governments, creditors, or grantors. The City's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

## (I) <u>DEFERRED OUTFLOWS/INFLOWS OF RESOURCES</u>

In addition to assets, the statement of financial position and balance sheet will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to a future period, and therefore, will not be recognized as an outflow of resources until that time. The government-wide statements report deferred outflows of resources related to the pension and OPEB plans. This deferred outflow represents the combination of changes in assumptions and the difference between projected and actual earnings on pension plan investments to be recognized in a future period.

In addition to liabilities, the statement of financial position and balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to a future period, and therefore, will not be recognized as an inflow of resources (revenue) until that time. The government-wide statements report unavailable revenues from property taxes and amounts related to pension and OPEB plans. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

## (J) <u>CAPITAL ASSETS AND DEPRECIATION</u>

The accounting and reporting treatment applied to the capital assets associated with a fund are determined by its measurement focus. General capital assets are long-lived assets of the City as a whole. When purchased, such assets are recorded as expenditures in the governmental funds and capitalized in government-wide statements. Infrastructure such as streets, traffic signals and signs are capitalized in the government-wide statements. The valuation basis for general capital assets is historical cost, or where historical cost is not available, estimated historical cost based on replacement cost. Donated fixed assets are reported at their fair value as of the date received. The City maintains a capitalization threshold of \$15,000.

Capital assets in the proprietary funds are capitalized in the fund in which they are utilized. The valuation basis for proprietary fund capital assets is the same as those used for the general capital assets.

Depreciation of capital assets is computed and recorded by the straight-line method. Estimated useful lives of the various classes of depreciable capital assets are as follows: buildings - 20 to 50 years; improvements/infrastructure - 5 to 50 years; equipment - 3 to 25 years.

#### NOTE 1. SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## (K) GOVERNMENTAL FUND BALANCES

The City elected to implement GASB No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, in the fiscal year ended April 30, 2012. In the fund financial statements, governmental funds report the following classifications of fund balance:

Nonspendable – Amounts that cannot be spent either because they are in nonspendable form or because they are legally or contractually required to be maintained intact.

<u>Restricted</u> – Amounts with constraints placed on the use of resources by creditors, grantors, contributors, or laws or regulations of other governments; or through constitutional provisions or enabling legislation.

<u>Committed</u> – Amounts that can only be used for specific purposes pursuant to constraints imposed by the City Council through an ordinance or resolution. The City had no committed fund balances on April 30, 2024.

<u>Assigned</u> – Amounts that are constrained by an intent to be used for specific purposes but are neither restricted nor committed. The City Council has designated the City Manager and Finance Director the authority to make assignments.

<u>Unassigned</u> – All amounts not included in other spendable classifications.

For the classification of fund balance, the City requires restricted amounts to be spent first when both restricted and unrestricted fund balances are available unless there are legal documents or contracts that prohibit doing this, such as in grant agreements requiring dollar for dollar spending. Additionally, the City would first use committed fund balances, followed by assigned fund balances and then unassigned fund balances when more than one classification for unrestricted fund balances are available.

#### (L) LEASES

The City records leases based on guidance under GASB Statement No. 87, Leases (GASB 87). GASB 87 requires the recognition of certain lease assets and liabilities for leases that previously were classified as operating leases. It established a single model for lease accounting based on the foundational principals that leases are financings of the right to use an underlying asset. Under GASB 87, a lessee is required to recognize a lease liability and an intangible right-of-use-asset.

## (M) COMPARATIVE DATA

Comparative data for the prior year has been presented in the accompanying financial statements in order to provide an understanding of changes in the City's financial position and operations. However, comparative notes to the financial statements have not been presented since their inclusion would make the notes to the financial statements unduly complex and difficult to read.

#### NOTE 1. SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## (N) <u>NEW ACCOUNTING PRONOUCEMENT</u>

Effective May 1, 2023, the City adopted the provisions of GASB Statement No. 96, Subscription-Based Information Technology Arrangements. The objective of this Statement is to provide guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users. This Statement (l) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset-an intangible asset-and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. The implementation of GASB Statement No. 96 had no material impact on the financial statements of the City for the year ended April 30, 2024. As such, no subscription assets or liabilities have been recorded in the City's financial statements.

## (O) FUTURE ACCOUNTING PRONOUCEMENTS

GASB Statement No. 100, Accounting Changes and Error Corrections, will be effective for fiscal year ending April 30, 2025. This standard aims to improve consistency and clarity in reporting accounting changes and error corrections. It also establishes disclosure requirements for financial statement notes. The City is currently evaluating the impact, if any, of this adoption.

GASB Statement No. 101, *Compensated Absences*, will be effective for fiscal year ending April 30, 2025. This standard provides a unified model for accounting for and reporting on compensated absences, with a purpose to address and update the recognition and measurement guidance of compensated absences while refining the related disclosure requirements. The City is currently evaluating the impact, if any, of this adoption.

## NOTE 1. <u>CASH AND INVESTMENTS</u>

Cash and investments as of April 30, 2024 including fiduciary funds, are classified in the accompanying financial statements as follows:

	Primary	Co	mponent
	 Government		Unit
Total Cash	\$ 15,843,645	\$	27,520
Illinois Funds	13,247,017		
Total Investments	 22,528,481		25,182
Total	\$ 51,619,143	\$	52,702

Cash includes \$1,000 of cash on-hand and \$15,842,645 of deposits with financial institutions for the primary government and \$27,520 deposited in a financial institution for the component unit.

#### NOTE 2. CASH AND INVESTMENTS (CONTINUED)

The City may invest in any type of security allowed by Illinois Law (Public Funds Investment Act of the State of Illinois: 30 ILCS 235/1 et. Seq. as amended). The summary of the allowable instruments are: Passbook Savings Account; NOW, Super NOW, and Money Market Accounts; Commercial Paper – issuer must be a U.S. corporation with more than \$500,000,000 in assets, rating must be within 3 highest qualifications by 2 standard rating services, must mature within 180 days of purchase, and such purchase cannot exceed 10% of the corporation's outstanding obligations, State treasurer's investment pool; Money Market Mutual Funds – registered under the Investment Company Act of 1940, provided the portfolio is limited to bonds, notes, certificates, treasury bills, or other securities which are guaranteed by the federal government as to principal or interest; Repurchase Agreement - collateralized by full faith in credit U.S. Treasury securities; Certificates of deposit and time deposits, constituting direct obligations of any bank as defined by the Illinois Banking Act and only those insured by the FDIC, legally issuable by savings and loan associates incorporated under the laws of the State of Illinois or any other state or under the laws of the United States and only in those savings and loan associations insured by SAIF, bonds, notes, certificates of indebtedness, treasury bills or other securities which are guaranteed by the full faith and credit of the United States of America as to principal and interest, obligations of United States government agencies which are guaranteed by the full faith and credit of the United States government, short-term discount obligations of the Federal National Mortgage Association, insured account of credit unions whose principal office is in Illinois, various tax-exempt securities, and Illinois liquid assets.

The City's Police Pension Fund is regulated by the state of Illinois. The City is not authorized to invest in securities individually with Policemen's Pension Funds, as all investments are controlled through their respective pension investment funds, managed by the state of Illinois.

When permitted by law, the City will pool cash from several different funds that are accounted for in the City's annual financial report to maximize investment earnings. Investment income will be allocated to the various funds based on their respective participation and in accordance with generally accepted accounting principles.

The primary objectives, in priority order, of investment activity shall be safety, liquidity, and yield. Investments shall be made with judgment and care, under circumstances then prevailing, with persons of prudence, discretion, and intelligence who exercise in the management of their own affairs, not for speculation, but for investment, considering the probable safety of their capital as well as the probable income to be derived.

Officers and employees involved in the investment process shall refrain from personal business activity that could conflict with the proper execution of the investment program, or which could impair their ability to make impartial investment decisions. City officials and employees shall disclose to the City any material financial interest in financial institutions that conduct business with the City, and they shall further disclose any large personal financial or investment positions that could be related to the performance of the City's portfolio. The City Treasurer, financial officers and others employed in a similar capacity shall refrain from undertaking personal investment transactions with the same individual with whom business is conducted on behalf of their entity.

Authority to manage the investment program is granted to the Director of Finance and derived from the following: 65 ILCS 5/3.1-35-50 and the City of Highland Code by Resolution No. 99-12-1304.

### NOTE 2. CASH AND INVESTMENTS (CONTINUED)

Third party safekeeping is required for all collateral and for all securities. Safekeeping will be documented by an approved written agreement. This may be in the form of a safekeeping agreement, trust agreement, escrow agreement, or custody agreement.

Any financial institution selected by the City shall provide normal banking services, including, but not limited to: checking accounts, wire transfers, purchase and sale of United States Treasury securities, and safekeeping services.

The City will not maintain depository accounts in any financial institution that is not a member of the FDIC or SAIF system. In addition, the City will not maintain depository accounts in any institution not willing to or capable of posting required collateral for funds in excess of FDIC or SAIF insurable limits.

Fees for banking services shall be mutually agreed to by an authorized representative of the depository bank and the Director of Finance in consultation with the City Manager and shall not be agreed to for any period exceeding three (3) years. Fees for services shall be substantiated by a monthly account analysis and shall be reimbursed by means of compensating balances.

All financial institutions acting as a depository for the City must enter into a "Depository Agreement". All financial institutions and brokers/dealers who desire to become qualified bidders for investment transactions must supply the following upon request by the Director of Finance or an agent of the Director of Finance: audited financial statements, proof of National Association of Securities Dealers (NASD) certification, proof of state registration, completed broker/dealer questionnaire, and certification of having read the City's investment policy.

Investments are measured at fair value on a recurring basis. Recurring fair value measurements are those that GASB Statements require or permit in the statement of net position at the end of each reporting period. Fair value measurements are categorized based on the valuation inputs used to measure an asset's fair value: Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The following table presents the fair value hierarchy for the balances of the investments of the City's Governmental Funds measured at fair value on a recurring basis as of April 30, 2024:

Investment Type	 Level 1	L	evel 2	L	evel 3	 Total
Certificates of Deposit - Negotiable	\$ 2,477,833					\$ 2,477,833
Mutual Funds	 1,662,221					 1,662,221
	\$ 4,140,054	\$	0	\$	0	\$ 4,140,054

There is no fair value hierarchy for the Policemen's Pension as the City's share of the state-ran pension funds are measured at net asset value and are not classified within the fair value hierarchy.

The asset's or liability's fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. Valuation techniques used need to maximize the use of observable inputs and minimize the use of unobservable inputs. The assets measured at fair value for the Governmental Funds are valued at the closing price reported on the active market on which the individual securities are traded.

## NOTE 2. CASH AND INVESTMENTS (CONTINUED)

## (A) <u>INTEREST RATE RISK</u>

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, an investment with a longer maturity date will have a greater sensitivity of its fair value to changes in market interest rates. One of the ways the City manages its exposure to interest rate risk is by purchasing a combination of shorter term and longer term investments and by timing cash flow from maturities so that a portion of the portfolio is maturing or coming close to maturity evenly over time as necessary to provide the cash flow and liquidity needed for operations.

Information about the sensitivity of the fair values of the City's investments to market rate fluctuations is provided in the following table. As of April 30, 2024, the City, including fiduciary funds, had the following investments and maturities:

		1					
		12 Months		13-36	37-60	> 60	
Investment Type	Fair Value	or Less	1	Months Months		Month	ıs
Illinois Police Officers' Pension Investment Fund	\$14,526,253	\$14,526,253					
Certificates of Deposit -Negotiable	2,477,833	892,544	\$	389,562	\$1,195,727		
Certificates of Deposit -Non-Negotiable	3,586,566	1,517,991		448,000 1,620,575			
Short Term Cash Equivalent	275,609	275,609					
Mutual Funds	1,662,221	1,662,221					
Total	\$22,528,482	\$18,874,618	\$	837,562	\$2,816,302	\$	

#### (B) CREDIT RISK

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The City's state investment pool has earned Fitch's rating (AAAmmf). The Policemen's Pension did not hold any investments that were required to be measured for credit risk.

#### (C) CUSTODIAL CREDIT RISK

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. All deposits are carried at cost plus accrued interest.

The City's balance in the state investment pool is fully collateralized. The City maintains a separate investment account representing a proportionate share of the pool assets and respective collateral; therefore, no collateral is identified with each individual participant's account. As of April 30, 2024, the balance in the City's state investment pool was \$13,247,017.

#### NOTE 2. CASH AND INVESTMENTS (CONTINUED)

The City's cash deposits, including the fiduciary fund, at April 30, 2024 consisted of the following:

Depository Account	_	Primary Government ank Balance	mponent Unit k Balance
Insured	\$	19,759,518	\$ 27,520
Collateralized:			
Held by pledging bank's trust			
department in the City's name		16,038,717	
Total Deposits	\$	35,798,235	\$ 27,520

## (D) CONCENTRATIONS OF CREDIT RISK

The City's investment policy limits the amount of funds deposited and/or invested in a financial institution. Deposits/investments shall not exceed 65% of a capital stock and surplus of such institution unless collateral security has been pledged, in which case the amount of such deposits and/or investments shall not exceed 75%.

There are no investments in any one financial institution or issuer that represent 5% or more of the total City investments.

## NOTE 3. RISK MANAGEMENT

The City of Highland is exposed to risks of loss from normal items typically applicable to all municipalities. These include liability, worker's injury, property damage, and other risks that are too numerous to mention. To reduce the City's risk of loss from damages and claims, the City has purchased commercial insurance from the Illinois Municipal League, which provides insurance coverage for property and liability claims for over 600 Illinois municipalities. Settlement claims have not exceeded insurance coverage for each of the past three fiscal years.

## NOTE 4. PROPERTY TAXES

The City's property tax is levied each year on all taxable real property located in the City on or before the last Tuesday in December. The 2023 levy was passed by the Council on December 18, 2023. Property taxes attach as an enforceable lien on property as of January 1, and are payable in four installments for 2024: July 3, September 3, October 3, and December 3. The County has not mailed tax bills as of April 30, 2024. The City receives significant distributions of tax receipts approximately one month after the bills are mailed by the County. In conjunction with NCGA Interpretation #3, revenue is accrued in the year of the levy to the extent that it is due to be paid by the taxpayer by April 30, 2024 and is expected to be collected soon enough after April 30, 2024 to be used to pay liabilities by June 30, 2024 (60 days or less) and has been budgeted for the current year.

## NOTE 4. PROPERTY TAXES (CONTINUED)

The following are the tax rates applicable to the various levies per \$100 of assessed valuation:

	MAXIMUM						
	LEVY	2023	2022	2021	2020	2019	2018
General Government	.3330	0.3243	0.3219	0.3269	0.3304	0.3249	0.3291
Police Protection	.0750	0.0731	0.0725	0.0737	0.0750	0.0732	0.0742
Fire Protection	.0750	0.0731	0.0725	0.0737	0.0750	0.0732	0.0742
Playground & Rec	.0900	0.0877	0.0870	0.0884	0.0900	0.0878	0.0890
Band	.0400	0.0161	0.0173	0.0188	0.0196	0.0202	0.0211
Social Security		0.2014	0.2163	0.2344	0.2105	0.2165	0.2317
Retirement		0.1404	0.1536	0.1664	0.2105	0.2165	0.2291
Liability Insurance		0.1284	0.1384	0.1407	0.1591	0.1637	0.1712
Crossing Guards	.0200	0.0037	0.0039	0.0043	0.0045	0.0046	0.0048
Audit		0.0161	0.0126	0.0118	0.0123	0.0101	0.0106
Municipal Ambulance	.2500	0.2435	0.2417	0.2454	0.2500	0.2439	0.2471
Community Building	.0750	0.0731	0.0725	0.0737	0.0750	0.0732	0.0742
Police Pension		0.2648	0.2846	0.3081	0.3565	0.3323	0.3342
Library	.1500	0.1461	0.1450	0.1473	0.1500	0.1464	0.1483
Library Liability Ins.		0.0141	0.0151	0.0165	0.0172	0.0182	0.0187
Lease		0.0121	0.0130	0.0141	0.0147	0.0152	
Public Comfort Station	.0333	0.0201	0.0217	0.0169	0.0177	0.0182	0.0000
TOTAL		1.8381	1.8896	1.9611	2.0680	2.0381	2.0575

The City has established two tax increment financing (TIF) districts to encourage development within the redevelopment project areas and to enhance the value of those properties. In connection with the agreements of the redevelopment project areas, the real estate taxes, which relate to the incremental increase in property values within the redevelopment project areas, are paid directly to the TIF districts for investing in redevelopment projects within the TIF districts.

# NOTE 5. <u>CAPITAL ASSETS</u>

Summary of capital assets for governmental activities for the year ended April 30, 2024:

	Beginning							
	Balance	Increases	Decreases	Balance				
<b>Governmental Activities:</b>								
Not Being Depreciated:								
Land	\$ 8,873,554	\$ 783,769		\$ 9,657,323				
Construction in Progress	624,313	136,685	\$ (7,038)	753,960				
Subtotal	9,497,867	920,454	(7,038)	10,411,283				
Other Capital Assets:								
Buildings and								
Improvements	18,806,643	62,769		18,869,412				
Improvements	11,071,034	1,898,183		12,969,217				
Equipment	7,627,975	726,768	(298,022)	8,056,721				
Infrastructure	69,035,687	1,382,133		70,417,820				
Subtotal	106,541,339	4,069,853	(298,022)	110,313,170				
Accumulated Depreciation:								
Buildings and								
Improvements	7,626,862	417,290		8,044,152				
Improvements	5,449,529	569,409		6,018,938				
Equipment	5,823,506	551,042	(266,480)	6,108,068				
Infrastructure	48,869,048	1,699,417		50,568,465				
Subtotal	67,768,945	3,237,158	(266,480)	70,739,623				
Net Other Capital Assets	38,772,394	832,695	(31,542)	39,573,547				
Net Capital Assets	\$ 48,270,261	\$ 1,753,149	\$ (38,580)	\$ 49,984,830				
Depreciation was charged to func	tions as follows:							
Governmental Activities:								
General Government			\$ 237,374					
Public Safety			564,568					
Highways and Streets			1,881,010					
Culture and Recreation			501,953					
Economic Development			52,253					
Total Governmental Act	ivities Depreciation Ex	pense	\$ 3,237,158					

# NOTE 5. CAPITAL ASSETS (CONTINUED)

Summary of capital assets for business-type activities for the year ended April 30, 2024:

	Beginning				_		Ending
	 Balance		Increases		Decreases		Balance
<b>Business-Type Activities:</b>							
Not Being Depreciated							
Land	\$ 1,935,355	\$	709,235			\$	2,644,590
Construction in Progress	 318,919		25,667	\$	(41,265)		303,321
Subtotal	2,254,274		734,902		(41,265)		2,947,911
Other Capital Assets:							
Buildings	30,900,513		229,928				31,130,441
Lines	51,903,874		621,519				52,525,393
Equipment	13,841,865		909,412		(1,212,785)		13,538,492
Other Improvements	19,159,688		564,832				19,724,520
Interconnect	 6,917,374						6,917,374
Subtotal	 122,723,314		2,325,691		(1,212,785)		123,836,220
Accumulated Depreciation:							
Buildings	18,864,838		401,659				19,266,497
Lines	30,492,567		1,229,045				31,721,612
Equipment	13,029,679		343,370		(1,212,785)		12,160,264
Other Improvements	12,140,075		678,786				12,818,861
Interconnect	 3,616,680		248,583				3,865,263
Subtotal	78,143,839		2,901,443		(1,212,785)		79,832,497
Net Other Capital Assets	 44,579,475	(575,752)		0			44,003,723
Net Capital Assets	\$ 46,833,749	\$	159,150	\$	(41,265)	\$	46,951,634

Depreciation was charged to functions as follows:

Business-Type Activities:

	Ψ	1,380,636
Water		817,484
Sewer		703,323
	\$	2,901,443

Right-to-use leased asset activity for the year ended April 30, 2024, was as follows:

	Balance				<u>Balance</u>
Governmental Activities:	May 1, 2023	<u>Additions</u>	<u>Deletions</u>	A	pril 30, 2024
Right-To-Use Leased					
Equipment	\$ 396,738	\$ 572,055	\$ 	\$	968,793
Accumulated Amortization:					
Right-To-Use Leased					
Equipment	\$ 62,298	\$ 63,181	\$	\$	125,479
Net Right-To-Use-Assets	\$ 334,440	\$ 508,874	\$ _	\$	843,314

Amortization expense charged to governmental activites was \$63,181 for the year ended April 30, 2024.

#### NOTE 6. LONG-TERM OBLIGATIONS

The following is a summary of transactions for long-term liabilities of the City for the year ended April 30, 2024:

• ,	April 30, 2023	A	Additions	R	Reductions	April 30, 2024	ue Within One Year
Governmental Activities:	,						
Premium on Debt	\$ 558,566			\$	(42,217)	\$ 516,349	\$ 42,217
Direct Placement Bonds	2,035,000				(205,000)	1,830,000	210,000
Public Offering Bonds	1,789,144				(306,261)	1,482,883	286,337
GO Direct Borrowings Debt Certificates Payable	7,520,000	\$	2,035,000		(345,000)	9,210,000	520,000
Direct Borrowings Notes Payable	194,465				(36,683)	157,782	37,839
Compensated Absences	654,692		76,901			731,593	
Net Pension Liability - IMRF	2,281,727				(1,229,959)	1,051,768	
Net Pension Liability - Police Pension	7,578,118				(34,734)	7,543,384	
Other Post Employment Benefits	1,527,387				(357,828)	1,169,559	
Accrued Interest	1,155,215				(72,105)	1,083,110	137,594
Long-Term Liabilities	\$ 25,294,314	\$	2,111,901	\$	(2,629,787)	\$ 24,776,428	\$ 1,233,987
Business-Type Activities:							
Premium on Debt	\$ 79,755			\$	(7,656)	\$ 72,099	\$ 7,656
Public Offering Bonds	1,700,000				(145,000)	1,555,000	145,000
Direct Placement Bonds	7,645,000				(790,000)	6,855,000	805,000
GO Direct Borrowings Notes Payable	987,000				(166,000)	821,000	171,000
Direct Borrowings Notes Payable	9,948,391				(290,228)	9,658,163	501,650
Compensated Absences	306,110		15,888			321,998	
Net Pension Liability - IMRF	1,588,914				(874,103)	714,811	
Other Post Employment Benefits	763,693				(147,304)	616,389	
Accrued Interest	64,698		106,269		(64,697)	106,270	106,270
Long-Term Liabilities	\$ 23,083,561	\$	122,157	\$	(2,484,988)	\$ 20,720,730	\$ 1,736,576
	 	. —					

The General Obligation (GO) debt are shown separately in the above table

## **Default Provisions**

The City's GO debt certificates from direct borrowings related to governmental activities of \$9,210,000 contain a provision that in the event of a default, the Seller or Certificate holder many pursue any available remedy by suit at law or equity to enforce the payment of all amounts due or to become due. The City's outstanding notes from direct borrowings related to governmental activities of \$157,782 contains a provision that in an event of default, the Lender can exercise one or more of the following: accelerate indebtedness, assemble collateral, sell the collateral, be placed as a mortgagee in possession, collect revenues and apply accounts, obtain deficiency for any remaining indebtedness, and other rights and remedies under the Uniform Commercial Code. This note is collateralized by a 2014 and 2016 Ford F450 Ambulance.

The City's direct placement bonds related to business-type activities of \$6,855,000 contain a provision that in the event of default, registered owners of at least 25% may accelerate indebtedness. In the event of default on the City's outstanding GO notes payable related to business-type activities of \$821,000, the Bank may take any relief as permitted by law including suit and any rights and remedies. The City's outstanding notes from direct borrowings related to business-type activities of \$9,658,163 has the following delinquent loan provisions. The City must contact the Agency in writing within 15 days of payment due date. The Agency will then confirm in writing the acceptability of the City's response or take appropriate action. If the City doesn't comply with the above, the Agency shall promptly issue a notice of delinquency which requires a written response within 15 days. Failure to take appropriate action will result in the Agency pursuing the collection of the amounts past due, the outstanding loan balance and the costs incurred.

#### NOTE 6. LONG-TERM OBLIGATIONS (CONTINUED)

The annual debt service requirements for long-term debt on April 30, 2024 were as follows:

YEAR	Governmental Activities								Business-Type Activities								
ENDING		Вс	nds			Notes from Direct Borrowings			Bonds				N	Notes from Direct Borrowings			
APRIL 30		Principal		Interest		Principal		Interest	Principal		Interest		Principal			Interest	
2025	\$	496,337	\$	299,313	\$	557,839	\$	300,779	\$	950,000	\$	177,718	\$	672,650	\$	151,300	
2026		485,764		310,687		578,879		278,184		970,000		157,380		685,158		138,461	
2027		468,627		323,523		609,948		254,524		995,000		136,618		698,752		125,316	
2028		462,775		332,925		631,116		229,807		1,010,000		115,374		712,435		111,826	
2029		458,223		340,727		610,000		212,103		1,035,000		93,756		626,206		97,972	
2030-2034		941,157		373,094		3,310,000		781,171		3,450,000		152,656		2,745,788		376,107	
2035-2039						2,520,000		324,200						2,929,097		192,798	
2040-2044						550,000		16,500						1,409,077		24,920	
Total	\$	3,312,883	\$	1,980,269	\$	9,367,782	\$	2,397,268	\$	8,410,000	\$	833,502		10,479,163	\$	1,218,700	

There are a number of limitations and restrictions contained in the various bond indentures.

#### Details of long-term obligations are as follows:

#### Public Offerings and Direct Placement Bonds

## Governmental Activities:

2010 street alternate bonds are due in annual installments beginning January 2020 through January 2030. Beginning in fiscal year 2011, the bond starts compounding interest at 3.70% to 4.95%. Revenue bonds were issued for future improvements to the City's streets. Total interest due on remaining balance is \$1,732,119.

1,482,883

The 2012 revenue bonds were refinanced on August 24, 2020. The bonds are being repaid in semi-annual installments at interest rates ranging from 2% to 3% with a final maturity date of 1/1/2032. These bonds were originally issued to fund infrastructure improvements and reimburse certain development costs for the new hospital built in the City's Tif District #2.

Total interest due on the remaining balance is \$248,150.

1,830,000

Total Public Offerings and Direct Placement Bonds - Governmental Activities

\$ 3,312,883

# Public Offerings and Direct Placement Bonds

# Business-Type Activities:

The 2010 and 2012 Electric system revenue bonds were refinanced on October 16, 2019. The bonds are being repaid in semi-annual installments at 2.16% interest with a final maturity date of 1/1/2032. This debt was issued to raise funding for the City's Fiber to the Premises Project. Total interest due on the remaining balance is \$677,052.

\$ 6,855,000

2021 Sewerage system revenue bonds due in various semi-annual installments. These bonds have an interest rate of 2.00%. Revenue bonds were issued to secure a better interest rate for the City on existing bonds for improvements to the sewer system. The total principal amount of the bonds is \$1,987,000, of which \$43,859 is attributable to bond issue costs. The maturity date of the bonds is October 1, 2033. The total interest due on the remaining balance is \$156,450.

1,555,000

Total Public Offerings and Direct Placement Bonds - Business-Type Activities

8,410,000

The City was in compliance with all significant limitations and restrictions.

# NOTE 6. LONG-TERM OBLIGATIONS (CONTINUED)

# <u>Direct Borrowings GO Debt Certificates Payable and Notes Payable Governmental Activities:</u>

	In 2020, the City borrowed funds from BOK Financial with financing assistance from Commerce Bank in order to complete public safety facility improvements. The total amount borrowed was \$8,475,000 and is being repaid in semi- annual installments with an interest rate ranging from 2.0%-4.0%. The maturity date of this borrowing is February 1, 2040 and the total interest due on the remaining balance is \$1,907,638.	\$	7,175,000
	In 2023, the City borrowed funds from Capital One Public Funding in order to complete the city hall remodeling project. The total amount borrowed was \$2,035,000 and is being repaid in semi-annual installments with an interest rate of 4.39%. The maturity date of this borrowing is September 1, 2033 and the total interest due on the remaining balance is \$478,620.		2,035,000
	In 2022, the City purchased 2 Cardiac Monitors, a Re-chassis Ambulance and 4 computers with financing provided by First Collinsville Bank in Highland, Illinois. The total loan amount was \$194,465 and is being repaid in annual installments over a 5 year period at 2.75% interest. Total interest due on the remaining balance is \$11,010.		157,782
	Total Direct Borrowings GO Debt Certificates Payable and Notes Payable - Governmental Activities	\$	9,367,782
Dia	rect Borrowings GO Notes Payable and Notes Payable		
<u>E</u>	Business-Type Activities:		
	In 2018, the City borrowed funds from the State Bank of Bern with financing assistance from Sterns Brothers in order to complete water main improvements in the City of Highland. The total loan amount was \$1,665,000 and is being repaid in various semi-annual installments at an interest rate of		
	3.670%. The maturity date of this loan is October 1, 2028 and total interest due on the remaining balance is \$77,180.	\$	821,000
	In 2019, the City secured a low interest (1.38%) loan with the Illinois Environmental Protection Agency which will fund the rehabilitation of the Water Reclamation Facility. The total amount borrowed was \$9,240,944 with \$1,650,000 approved to be forgiven by the IEPA. The maturity of this loan is November 11, 2040 and is being repaid in semi-annual installments. Total interest due on the	I	
	remaining balance is \$1,006,666.		8,033,239
	In 2022, the City secured a low interest (.83%) loan with the Illinois Environmental Protection Agency which will fund the rehabilitation of the Sewer Trunk. The total amount borrowed was \$2,043,060 with \$336,916 approved to be forgiven by the IEPA. The maturity of this loan is November 22, 2042 and is		
	being repaid in semi-annual installments. Total interest due on the remaining balance is \$134,854.		1,624,924
	Total Direct Borrowings GO Notes Payable and Notes Payable - Business-Type Activities	\$	10,479,163

## NOTE 7. LEASES

## City as Lessee

In October 2019, the City signed a finance lease agreement to lease a Senior Center building. The lease term is 10 years with a ballon payment of \$138,000 due at signing and annual payments in the amount of \$30,000 beginning one year following the lease date. The future lease payments have been discounted using a rate of 2.75%

In December 2023, the City signed a finance lease agreement to lease a Toyne Fire Engine. The lease term is 10 years with annual payments in the amount of \$52,896 beginning one year following the lease date. The future lease payments have been discounted using a rate of 5.77%.

At April 30 2024, the City has recognized a total lease liability of \$605,969. See Note 5 for information related to the right-to-use assets accounted for through the above leases. During the fiscal year, the City recorded \$39,346 in amortization expense and \$6,571 in interest expense for the above lease arrangements.

At April 30, 2024, the City recognized the following lease liability:

	<u>F</u>	<u>Payable</u>					<u>I</u>	<u>Payable</u>	<u>Paya</u>	ble Within
	Ma	y 1, 2023	<u>I</u>	ncrease	$\underline{\mathbf{D}}$	ecrease	<u>Apr</u>	il 30, 2024	<u>O</u> 1	ne Year
Governmental Activities:										
Lease Liability	\$	235,944	\$	393,455	\$	23,430	\$	605,969	\$	54,245

Remaining principal and interest payments on leases are as follows:

		Government	es		
Year Ending					
April 30,	<u>P</u> :	rincipal	<u>I</u> 1	nterest	Total
2025	\$	54,245	\$	28,650	\$ 82,895
2026		56,659		26,237	82,896
2027		59,192		23,704	82,896
2028		61,850		21,046	82,896
Thereafter		374,023		63,353	 437,376
	\$	605,969	\$	162,990	\$ 768,959
		-			

#### NOTE 8. RETIREMENT FUND COMMITMENTS

## (A) <u>ILLINOIS MUNICIPAL RETIREMENT FUND – REGULAR AND SLEP EMPLOYEES</u>

## (i) PLAN DESCRIPTION

The City of Highland's defined benefit pension plan for regular employees provides retirement and disability benefits, post-retirement increases, and death benefits to plan members and beneficiaries. The City of Highland's plan is managed by the Illinois Municipal Retirement Fund (IMRF), the administrator of a multi-employer public pension fund. A summary of IMRF's pension benefits is provided in the "Benefits Provided" section of this note. Details of all benefits are available from IMRF. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available Comprehensive Annual Financial Report that includes financial statements, detailed information about the pension plan's fiduciary net position, and required supplementary information. This report is available for download at <a href="https://www.imrf.org">www.imrf.org</a>.

# (ii) <u>BENEFITS PROVIDED</u>

IMRF has three benefit plans. The vast majority of IMRF members participate in the Regular Plan (RP). The Sheriff's Law Enforcement Personnel (SLEP) plan is for sheriffs, deputy sheriffs, and selected police chiefs. Counties could adopt the Elected County Official (ECO) plan for officials elected prior to August 8, 2011 (the ECO plan was closed to new participants after that date).

All three IMRF benefit plans have two tiers. Employees hired before January 1, 2011, are eligible for Tier 1 benefits. Tier 1 employees are vested for pension benefits when they have at least eight years of qualifying service credit. Tier 1 employees who retire at age 55 (at reduced benefits) or after age 60 (at full benefits) with eight years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any consecutive 48 months within the last 10 years of service, divided by 48. Under Tier 1, the pension is increased by 3% of the original amount on January 1 every year after retirement.

Employees hired on or after January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating employees who retire at age 62 (at reduced benefits) or after age 67 (at full benefits) with ten years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any 96 consecutive months within the last 10 years of service, divided by 96. Under Tier 2, the pension is increased on January 1 every year after retirement, upon reaching age 67, by the lesser of:

- 3% of the original pension amount, or
- 1/2 of the increase in the Consumer Price Index of the original pension amount.

#### NOTE 8. RETIREMENT FUND COMMITMENTS (CONTINUED)

## (iii) EMPLOYEES COVERED BY BENEFIT TERMS

As of December 31, 2023, the following employees were covered by the benefit terms:

	REGULAR	SLEP
	PLAN	PLAN
Retirees and Beneficiaries currently receiving benefits	97	0
Inactive Plan Members entitled to but not yet receiving benefits	70	1
Active Plan Members	95	1
Total	262	2

## (iv) CONTRIBUTIONS

## (a) <u>REGULAR PLAN</u>

As set by statute, the City's Regular plan members are required to contribute 4.50% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The City's annual required contribution rate for calendar year 2023 was 6.42%. For the fiscal year ended April 30, 2024, the City contributed \$476,923 to the plan. The City also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by the IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.

## (b) <u>SLEP PLAN</u>

As set by statute, the City's Regular plan members are required to contribute 7.50% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The City's annual required contribution rate for calendar year 2023 was 19.44%. For the fiscal year ended April 30, 2024, the City contributed \$22,750 to the plan. The City also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by the IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.

## (v) NET PENSION LIABILITY

The City of Highland's net pension liability was measured as of December 31, 2023. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

#### NOTE 8. RETIREMENT FUND COMMITMENTS (CONTINUED)

## (vi) ACTUARIAL ASSUMPTIONS

The following are the methods and assumptions used to determine total pension liability at December 31, 2023.

Actuarial Cost Method Entry Age Normal
Asset Valuation Method Market Value of Assets

Price Inflation 2.25%

Salary Increases 2.85% to 13.75%

Investment Rate of Return<sup>1</sup>: Regular 7.25%

SLEP 7.25%

Retirement Age Experience-based table of rates that are specific to the type of eligibility condition.

Last updated for the 2023 valuation pursuant to an experience study of the period

2020-2022.

Mortality For non-disabled retirees, the Pub-2010, Amount-Weighted, below-median

income, General, Retiree, Male (adjusted 108%) and Female (adjusted 106.4%) tables, and future mortality improvements projected using scale MP-2021. For disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Disabled Retiree, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2021. For active members, the Pub-2010, Amount-Weighted, below-median income, General, Employee, Male and Female (both unadjusted) tables, and future mortality improvements projected

using scale MP-2021.

Other Information:

Notes There were no benefit changes during the year.

A detailed description of the actuarial assumptions and methods can be found in the December 31, 2023 Illinois Municipal Retirement Fund annual actuarial valuation report.

<sup>&</sup>lt;sup>1</sup> There were no changes in the discount rate used to calculate the Total Pension Liability (TPL), since the December 31, 2022 valuation. Mortality and other demographic assumptions used to determine the TPL were updated after the December 31, 2022 valuation, based on the experience study results published in the January 4, 2024 experience study report for IMRF.

#### NOTE 8. RETIREMENT FUND COMMITMENTS (CONTINUED)

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table as of December 31, 2023:

		Long-Term
	Portfolio	Expected
	Target	Real Rate
Asset Class	Percentage	of Return
Domestic Equity	34.50%	5.00%
International Equity	18.00%	6.35%
Fixed Income	24.50%	4.75%
Real Estate	10.50%	6.30%
Alternative Investments	11.50%	6.05-8.65%
Cash Equivalents	1.00%	3.80%
Total	100%	

#### (vii) SINGLE DISCOUNT RATE

A Single Discount Rate of 7.25% for both the regular plan and the SLEP plan was used to measure the total pension liability. The projection of cash flow used to determine this Single Discount Rate assumed that the plan members' contributions will be made at the current contribution rate, and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. The Single Discount Rate reflects:

- 1. The long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits), and
- 2. The tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of the most recent valuation, the expected rate of return on pension plan investments is 7.25%, the municipal bond rate is 3.77%, and the resulting single discount rate is 7.25%.

Plan

# NOTE 8. <u>RETIREMENT FUND COMMITMENTS (CONTINUED)</u>

# (viii) CHANGES IN THE NET PENSION LIABILITY (ASSET)

# (a) <u>REGULAR PLAN</u>

	Plan			Plan	lan			
	<b>Total Pension</b>			Fiduciary	Net Pension			
		Liability	]	Net Position		Liability		
Balance, December 31, 2022	\$ 4	12,582,901	\$	38,783,969	\$	3,798,932		
Changes for the year:								
Service Cost		665,858				665,858		
Interest on the Total Pension Liability		3,028,119				3,028,119		
Difference Between Expected and Actual								
Experience of the Total Pension Liability		(31,434)				(31,434)		
Change of Assumptions		(72,136)				(72,136)		
Contributions - Employer				464,054		(464,054)		
Contributions - Employees				325,944		(325,944)		
Net Investment Income				4,261,917		(4,261,917)		
Benefit Payments, Including Refunds								
of Employee Contributions		(2,297,340)		(2,297,340)		0		
Other (Net Transfer)				616,992		(616,992)		
Net Changes		1,293,067		3,371,567		(2,078,500)		
Balance, December 31, 2023	\$ 4	13,875,968	\$	42,155,536	\$	1,720,432		
(b) <u>SLEP PLAN</u>								
				Plan				
	To	tal Pension		Fiduciary		Net Pension		
		Liability		Net Position		Liability		
Balance, December 31, 2022	\$	215,758	\$	144,049	\$	71,709		
Changes for the year:								
Service Cost		23,107				23,107		
Contributions - Employer				24,024		(24,024)		
Contributions - Employee				9,268		(9,268)		
Interest on the Total Pension Liability		16,480				16,480		
Difference Between Expected and Actual								
Experience of the Total Pension Liability		(1,968)				(1,968)		
Change of Assumptions		(998)				(998)		
Net Investment Income				25,874		(25,874)		
Other (Net Transfer)				3,017		(3,017)		
Net Changes		36,621		62,183		(25,562)		
Balance, December 31, 2023	\$	252,379	\$	206,232	\$	46,147		

# NOTE 8. <u>RETIREMENT FUND COMMITMENTS (CONTINUED)</u>

# (ix) <u>SENSITIVITY IN THE NET PENSION LIABILITY TO CHANGES IN THE</u> DISCOUNT

The following presents the plan's net pension liability, calculated using a Single Discount Rate of 7.25%, as well as what the plan's net pension liability would be if it were calculated using a Single Discount Rate that is 1% lower or 1% higher:

	REGULAR PLAN				SLEP	N .	
			Net Pension			N	et Pension
	Discount Rate	Lia	ability (Asset)	Discount Rate	Liability (Asset)		
1% Decrease	6.25%	\$	6,493,510		6.25%	\$	78,566
Current Discount Rate	7.25%		1,720,432		7.25%		46,147
1% Increase	8.25%		(2,041,736)		8.25%		18,788

# (x) <u>PENSION BENEFIT, DEFERRED OUTFLOWS OF RESOURCES, AND DEFERRED</u> INFLOWS OF RESOURCES RELATED TO PENSIONS

For the year ended April 30, 2024, the City of Highland recognized pension income of \$1,377,503 for the Regular plan and a pension expense of \$918 for the SLEP plan. At April 30, 2024, the City of Highland recognized deferred outflows and inflows of resources related to pensions from the following sources:

			Re	gular Plan		
	Defe	erred	Ι	Deferred	N	et Deferred
	Outflo	ows of	Ir	iflows of	C	Outflows of
	Reso	ources	R	esources	]	Resources
Differences Between Expected and Actual Experience	\$ 2	223,521	\$	79,002	\$	144,519
Changes of Assumptions				113,806		(113,806)
Net Difference Between Projected and Actual Earnings						
on Pension Plan Investments	5,3	339,077		3,233,012		2,106,065
Pension Contributions Made Subsequent to the						
Measurement Date		152,326				152,326
Total Deferred Amounts Related to Pensions	\$ 5,	714,924	\$	3,425,820	\$	2,289,104
		<u> </u>				
			SI	LEP Plan		
	Defe	erred	Ι	Deferred	N	et Deferred
	Outflo	ows of	In	iflows of	C	Outflows of
	Reso	ources	R	esources		Resources
Differences Between Expected and Actual Experience	\$	3,907	\$	1,406	\$	2,501
Changes of Assumptions				713		(713)
Net Difference Between Projected and Actual Earnings						
on Pension Plan Investments		96,890		34,103		62,787
	\$	100,797	\$	36,222	\$	64,575

### NOTE 8. RETIREMENT FUND COMMITMENTS (CONTINUED)

Amounts realized as net deferred inflows and outflows of resources related to pensions will be realized in pension expense in future periods as follows:

	Net Deferred Outflows		Net	Deferred Outflows
Year Ending	of Resources			of Resources
December 31,		Regular Plan		SLEP Plan
2024	\$	370,476	\$	17,054
2025		760,033		21,295
2026		1,464,547		29,048
2027		(305,952)		(2,822)
Total	\$	2,289,104	\$	64,575

## (B) POLICE PENSION

# (i) PLAN ADMINISTRATION

Police sworn personnel are covered by the Police Pension Plan which is a defined benefit single employer pension plan. Although this is a single employer pension plan, the defined benefits and employee and employer contributions level are governed by Illinois Compiled Statutes (Chapter 40 ILCS 5/3) and may be amended only by the Illinois Legislature. The City accounts for the plan as a pension trust fund. The City does not separately issue a financial report for the police pension plan.

The plan is governed by a five-member Board of Trustees. Two members of the board are appointed by the City, two are active members of the police department elected by the membership, and one is a retired member of the police department elected by the membership.

At April 30, 2024, the Police Pension Plan membership consisted of:

Inactive Plan Members and Beneficiaries Currently Receiving Benefits	16
Inactive Plan Members Entitled to but Not Yet Receiving Benefits	5
Active Plan Members	17
Total	38

## (ii) BENEFITS PROVIDED

The Plan provides retirement, disability, death, and termination benefits. The Police Pension Plan has two tiers. Police officers hired prior to January 1, 2011 are eligible for Tier 1. Police officers hired on or after January 1, 2011 are eligible for Tier 2.

### NOTE 8. RETIREMENT FUND COMMITMENTS (CONTINUED)

Under Tier 1, a police officer age 50 or more with 20 or more years of creditable service shall receive a pension of one-half of the salary attached to the rank held by the officer at the date of retirement. The pension shall be increased by 2.5% of such salary for each additional year of service over 20 years of service through 30 years of service, to a maximum of 75% of such salary. The minimum monthly benefit is \$1,000 per month. The monthly benefit shall be increased annually, following the first anniversary date of retirement and be paid upon reaching the age of at least 55 years, by 3% of the original pension, and 3% compounded annually thereafter. Those that retire prior to age 55 receive an increase of 1/12 of 3% for each full month from benefit commencement until age 55 is reached.

Under Tier 2, a police officer age 55 or more with 10 or more years of creditable service shall receive a pension of 2.5% per year of service times the average salary for the eight consecutive years prior to retirement times the number of years of service. The maximum benefit is 75% of average salary. An annual cost-of-living adjustment is calculated each January 1<sup>st</sup>. The increase is equal to 3% per year or one-half of the annual unadjusted percentage increase in the consumer price index-u for the 12 months ending with the September preceding each November 1<sup>st</sup>, whichever is less, of the original pension after the attainment of age 60 or first anniversary of pension state date, whichever is later.

Officers totally and permanently disabled as determined by the Board of Trustees are eligible to receive a disability benefit. Officers disabled in the performance of an act of duty are entitled to 65% of the salary attached to the rank held on the date of service and the monthly retirement pension that the member is entitled to receive if he or she retired immediately. If the disability occurs while the officer is not in performance of an act of duty, the officer is entitled to a disability benefit of 50% of the salary attached to the rank on the last day of service.

If an officer dies in the line of service, the named beneficiary is entitled to a death benefit equal to 100% of the officer's salary attached to the rank held by the officer on the last day of service. For a non-service death, the beneficiary would receive a maximum of 50% of the salary attached to the rank held by the officer on the last day of service, and the monthly retirement pension earned by the deceased officer at the time of death, regardless of whether death occurs before or after age 50. For non-service deaths with less than 10 years of service, a refund of member contributions is provided.

After termination of service, an officer with less than 10 years of service will receive a refund of their contributions. If the officer has 10 or more years of service, the officer will receive either a refund of their contributions, or the termination benefit, payable upon reaching age 60 provided contributions are not withdrawn. The termination benefit is 2.50% of the annual salary held in the year prior to termination times years of creditable service.

#### (iii) CONTRIBUTIONS

Plan members are required to contribute 9.91% of their base salary to the Police Pension Plan. The City is required to contribute the remaining amounts necessary to finance the plan as actuarially determined by an enrolled actuary.

#### NOTE 8. RETIREMENT FUND COMMITMENTS (CONTINUED)

## (iv) <u>INVESTMENT POLICY</u>

Pursuant to Chapter 40 ILCS 5/22B, the investments are held by the Police Officers' Pension Investment Fund ("IPOPIF"). IPOPIF is authorized to invest in all investments allowed by Illinois Compiled Statutes (ILCS). The IPOPIF shall not be subject to any of the limitations applicable to investments of pension fund assets currently held by the transferor pension funds under Sections 1-113.1 through 1-113.12 or Article 4 of the Illinois Pension Code.

For the year ended April 30, 2023, the annual money-weighted rate of return on plan investments, net of pension plan investment expense, was 4.28%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

The long-term expected rate of return on plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expenses and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The following was the Board's adopted asset allocation policy and best estimate of geometric real rates of return as of April 30, 2023:

Asset Class	Target Allocation	10-year Forecast Return %
Growth	58%	
US Large	23%	6.20%
US Small	5%	6.10%
International Developed	18%	7.90%
International Developed Small	5%	8.60%
Emerging Markets	7%	7.30%
Private Equity	0%	7.60%
Income	16%	
Bank Loans	0%	8.00%
High Yield Corporate Credit	10%	6.00%
Emerging Market Debt	6%	8.40%
Emerging Market Debt Local	N/A	6.30%
Private Credit	0%	9.40%
Inflation Protection	9%	
US TIPS	3%	3.60%
REITs	4%	6.50%
Real Estate/Infrastructure	2%	6.50%
Value Add Real Estate	N/A	8.50%
Risk Mitigation	17%	
Cash	1%	4.50%
Short-Term Govt/Credit	13%	3.60%
US Treasury	0%	3.50%
Core Fixed Income	3%	3.90%
Core Plus Fixed Income	0%	4.20%
Total	100%	

## NOTE 8. <u>RETIREMENT FUND COMMITMENTS (CONTINUED)</u>

# (v) <u>CHANGES IN THE NET PENSION LIABILITY</u>

				Plan		
	<b>Total Pension</b>			Fiduciary	1	Net Pension
		Liability		Net Position		Liability
Balance, April 30, 2022	\$	21,356,070	\$	13,777,952	\$	7,578,118
Changes for the year:						
Service Cost		364,931				364,931
Interest on the Total Pension Liability		1,385,018				1,385,018
Difference Between Expected and Actual						
Experience of the Total Pension Liability		97,404				97,404
Changes of Assumptions		(508,547)				(508,547)
Contributions - Employer				661,901		(661,901)
Contributions - Employees				160,641		(160,641)
Net Investment Income				588,134		(588,134)
Benefit Payments, Including Refunds						
of Employee Contributions		(826,056)		(826,056)		0
Administrative Expenses				(37,136)		37,136
Net Changes		512,750		547,484		(34,734)
Balance, April 30, 2023	\$	21,868,820	\$	14,325,436	\$	7,543,384

## (vi) <u>ACTUARIAL ASSUMPTIONS</u>

The total pension liability above was determined by an actuarial valuation performed as of April 30, 2023 using the following actuarial assumptions:

Inflation 2.50%

Salary Increase Service-related table with rates grading from 11.0% to 3.5% at 30 years of service

 $\begin{array}{ll} \mbox{Discount Rate} & 6.80\% \\ \mbox{Investment Rate Of Return} & 6.80\% \\ \end{array}$ 

Mortality Healthy (pre-commencement): Pub-2010 Public Safety Employee Mortality Table without

adjustment, with generational improvement scale MP-2021 applied from 2010. Healthy (post-commencement): Pub-2010 Public Safety Employee Mortality Table with 1.15 adjustment for males, with generational improvement scale MP-2021 applied from 2010. The Pub-2010 Public Safety Survivor Mortality Table with 1.15 adjustment for females, with generational improvement scale MP-2021 applied from 2010 is used for survivors. Disabled: Pub-2010 Public Safety Disabled Retiree Mortality Table with 1.08 adjustment

for males, with generational improvement scale MP-2021 applied from 2010.

### NOTE 8. RETIREMENT FUND COMMITMENTS (CONTINUED)

## (vii) <u>DISCOUNT RATE</u>

The discount rate used to measure the total pension liability was 6.80%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the Pension Plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

# (viii) <u>SENSITIVITY OF THE NET PENSION LIABILITY TO CHANGES IN THE</u> DISCOUNT RATE

The following presents the plan's net pension liability, calculated using a Single Discount Rate of 6.80%, as well as what the plan's net pension liability would be if it were calculated using a Single Discount Rate that is 1% lower or 1% higher:

	Current					
	1% Decrease	Discount Rate	1% Increase			
	5.80%	6.80%	7.80%			
Net Pension Liability	\$ 10,921,686	\$ 7,543,384	\$ 4,827,830			

# (ix) <u>DEFERRED OUTFLOWS OF RESOURCES AND DEFERRED INFLOWS OF RESOURCES RELATED TO PENSIONS</u>

At April 30, 2024, the City of Highland recognized deferred outflows and inflows of resources related to pensions from the following sources:

	Deferred		Deferred		Net Deferre	
		Ouflows		Inflows	(	Outflows
	of	Resources	of	Resources	of	Resources
Differences Between Expected and Actual Experience	\$	141,225	\$	683,585	\$	(542,360)
Changes of Assumptions		435,395		514,192		(78,797)
Net Difference Between Projected and Actual Earnings						
on Pension Plan Investments		1,596,658		1,062,097		534,561
Pension Contributions Made Subsequent to the						
Measurement Date		980,286				980,286
Total Deferred Amounts Related to Pensions	\$	3,153,564	\$	2,259,874	\$	893,690

## NOTE 8. RETIREMENT FUND COMMITMENTS (CONTINUED)

Amounts realized as deferred outflows of resources related to pensions will be realized in pension expense in future periods as follows:

	Net Deferred			
Year Ending		Inflows of		
April 30,	Resources			
2024	\$	924,629		
2025		(134,986)		
2026		264,864		
2027		(118,912)		
2028		(41,905)		
Total	\$	893,690		

## NOTE 9. INTERFUND ACTIVITY

Interfund balances exist on the governmental and proprietary fund financial statements and represents amounts loaned among the funds that are expected to be repaid within the next year. Interfund balances between governmental funds and interfund balances between proprietary funds have been eliminated in the government-wide statement of net position. Interfund balances at April 30, 2024, consisted of the following:

Due To	Due From	Amount		
City Property Replacement Fund	General Corporate Fund	\$	355,000	
City Property Replacement Fund	Other Governmental Funds		257,500	
General Corporate Fund	Other Governmental Funds		1,144	

Interfund transfers exist due to the allocation of general administrative expenses among the funds and to provide funding for the economic development fund. The transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Interfund transfers for the year ended April 30, 2024, consisted of the following:

			Transfer From:						
		General Corporate		City roperty placement	A	mbulance	Gov	Other ernmental Funds	Total
To:	General Corporate		\$	24,000					\$ 24,000
	City Property Replacement	\$ 1,280,400			\$	400,000			1,680,400
Transfer	Business District A						\$	6,613	6,613
Τ	Total	\$ 1,280,400	\$	24,000	\$	400,000	\$	6,613	\$ 1,711,013

## NOTE 10. OTHER POST EMPLOYMENT BENEFITS

The City of Highland's Retiree Health Care Plan (Plan) is a single-employer defined benefit post-employment health care plan that covers eligible retired employees of the City. The City allows for retired employees to purchase medical, pharmacy, and dental insurance through the City's single employer group plans. This constitutes an other post employment benefit (OPEB) provided to the employees. These benefits are governed by the City Council and can be amended through the City's personnel manual and union contracts. For purposes of applying Paragraph 4 under Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, the Plan does not meet the requirements for an OPEB plan administered through a trust and does not issue a stand-alone financial report.

# (i) Employees Covered by Benefit Terms

At April 30, 2024, the following employees were covered by the benefit terms:

Inactive Plan Members or Beneficiaries Currently Receiving Benefits	12
Inactive Plan Members Entitled to but not yet Receiving Benefits	0
Active Plan Members	116
	128

## (ii) <u>BENEFITS PROVIDED</u>

Retirees and their spouses or surviving spouses are eligible to purchase medical, pharmacy and dental benefits at the City's group rates. Although retirees pay 100% for dental and vision coverage, and the majority of the cost for medical coverage, the City in effect also subsidizes a portion of the insurance costs by allowing them to remain on the group plan. Eligible employees must be at least 55 years of age with 20 years of service or 60 years of age with 8 years of service for all departments other than the police. Police department retirees must be 50 years of age with 20 years of service or 60 years of age with 8 years of service. Retirees and their spouses may only receive these benefits until reaching the age of 65.

#### (iii) NET OPEB LIABILITY

The measurement period for the OPEB expense was May 1, 2023 to April 30, 2024. The reporting period is May 1, 2023 through April 30, 2024. The City's Total OPEB Liability was measured as of April 30, 2024.

The components of the net OPEB liability of the plan at April 30, 2024, calculated in accordance with GASB Statement No. 75 were as follows:

Total OPEB Liability	\$ 1,785,948
Plan Fiduciary Net Position	 0
Net OPEB Liability	\$ 1,785,948

Plan fiduciary net position as a percentage of the total OPEB liability is 0%.

See the schedule of changes in total OPEB liability and related ratios in the required supplementary information for additional information related to the funded status of the plan.

For the year ended April 30, 2024, the City will recognize OPEB income of \$408,904.

#### NOTE 10. OTHER POST EMPLOYMENT BENEFITS (CONTINUED)

## (iv) <u>ACTUARIAL ASSUMPTIONS</u>

The Total OPEB Liability was determined by an actuarial valuation as of April 30, 2022, updated to April 30, 2024, using the following actuarial assumptions:

Price Inflation	2.50%
Annual Wage Increases	2.75%
Discount Rate	4.42%

For healthy pre-retirement lives: Pub-2010, amount-weighted, below-median income, general, employee, male and female tables. For healthy post-retirement lives: Pub-2010, amount-weighted, below-median income, general, retiree, male (adjusted 106%) and female (adjusted 105%) tables. For disabled retirement lives: Pub-2010, amount-weighted, general, disabled retiree, male and female tables.

## (v) DISCOUNT RATE

Given the City's decision not to fund the program, all future benefit payments were discounted using a high-quality municipal bond rate of 4.42%. The high-quality municipal bond rate was based on the week closest but not later than the measurement date of the S&P Municipal Bond 20 Year High Grade Rate Index as published by S&P Dow Jones Indices. The S&P Municipal 20 Year High Grade Rate Index consists of bonds in the S&P Municipal Bond Index with a maturity of 20 years. Eligible bonds must be rated at least AA/Aa by Standard and Poor's Ratings Services, Aa2 by Moody's or AA by Fitch. If there are multiple ratings, the lowest rating is used.

## (vi) CHANGES IN TOTAL OPEB LIABILITY

	Increases and (Decreases)			
	in To	tal OPEB Liability		
Reporting Period Ending April 30, 2023	\$	2,291,080		
Changes for the Year:				
Service Cost		84,855		
Interest		98,839		
Changes of Assumptions		(112,208)		
Differences Between Expected and				
Actual Experience		(80,232)		
Benefit Changes		(496,386)		
Net Changes		(505,132)		
Reporting Period Ending April 30, 2024	\$	1,785,948		

Changes of assumptions reflect a change in the discount rate from 4.16% for the fiscal year ending April 30, 2023 to 4.42% for the fiscal year ending April 30, 2024.

## NOTE 10. OTHER POST EMPLOYMENT BENEFITS (CONTINUED)

# (vii) <u>SENSITIVITY OF THE TOTAL OPEB LIABILITY TO CHANGES IN THE</u> DISCOUNT RATE

The following presents the Total OPEB Liability of the City, as well as what the City's Total OPEB Liability would be if it were calculated using a discount rate that is one percentage-point lower or one percentage-point higher than the current discount rate:

	Current						
	1% Decrease		_ Di	scount Rate	1% Increase		
Total OPEB Liability	\$	1,972,882	\$	1,785,948	\$	1,618,488	

# (viii) <u>SENSITIVITY OF THE TOTAL OPEB LIABILITY TO CHANGES IN THE HEALTHCARE COST TREND RATES</u>

The following presents the Total OPEB Liability of the City, as well as what the City's Total OPEB Liability would be if it were calculated using healthcare cost trend rates that are one percentage-point lower or one percentage-point higher than the current healthcare cost trend rates:

		Healthcare Cost					
	1% Decrease		T	Trend Rates		1% Increase	
Total OPEB Liability	\$	1,551,925	\$	1,785,948	\$	2,067,214	

## (ix) DEFERRED OUTFLOWS OF RESOURCES RELATED TO OPEB

At April 30, 2024, the City of Highland recognized deferred outflows and inflows of resources related to OPEB from the following sources:

	Deferred			Deferred			
		Outflows			Inflows		
	of Resources			of	Resources		
Differences Between					-		
Expected and Actual							
Experience				\$	395,781		
Changes in Assumptions	\$		237,107		256,020		
<b>Total Deferred Amounts</b>							
Related to OPEB	\$		237,107	\$	651,801		

### NOTE 10. OTHER POST EMPLOYMENT BENEFITS (CONTINUED)

Amounts realized as deferred inflows of resources related to OPEB will be realized in OPEB expense in future periods as follows:

	Net	
	Deferred	
	Inflows	
	of Resources	
2025	\$	(56,838)
2026		(59,690)
2027		(63,606)
2028		(74,098)
2029		(36,515)
Thereafter		(123,947)
Total	\$	(414,694)

## NOTE 11. TAX ABATEMENTS

The City enters into property tax abatement agreements with local businesses under the Illinois Tax Increment Allocation Redevelopment Act. Under this act, localities may grant property tax abatements for the purpose of rehabilitation of blighted or conservation areas. The abatements may be granted to any business located within the TIF District boundaries which incur qualified redevelopment costs. A typical agreement will reimburse a developer's qualified costs up to 100% of the annual property tax increment. For the fiscal year ended April 30, 2024, the City abated property taxes totaling \$89,314

The City entered into sales tax rebate agreements with multiple businesses within the City's business district as an incentive for the businesses to complete improvements to their businesses. These businesses receive sales tax rebates of up to 100% of the 1% city sales tax increment, to be paid annually. For the fiscal year ended April 30, 2024, the City abated sales taxes totaling \$17,025 under these agreements.

The City entered into property tax abatement agreements with multiple businesses within the City's business district as an incentive for the businesses to complete improvements to the buildings within the district. These agreements reimburse the businesses up to 100% of the City's portion of the ad valorem tax increment generated on the increase in equalized assessed value for the improved property. For the fiscal year ended April 30, 2024, the City abated property taxes totaling \$6,103 under these agreements.

#### CITY OF HIGHLAND, ILLINOIS NOTES TO FINANCIAL STATEMENTS FOR THE YEAR ENDED APRIL 30, 2024

#### NOTE 12. LEGAL DEBT MARGIN

The legal debt margin for the City of Highland was \$11,258,474 for general obligation debts. The computation was as follows:

Assessed Valuation as of April 30, 2024	\$ 249,298,426
Statutory Debt Limitation (8.625% of Assessed Valuation)	\$ 21,501,989
Less: Debt Counting Against Limit	(10,243,515)
Legal Debt Margin	\$ 11,258,474

The total debt counting against the legal debt margin for the City of Highland at April 30, 2023 was \$10,243,515.

#### NOTE 13. <u>DEFICIT FUND BALANCES</u>

The following individual nonmajor funds reported deficit fund balances on April 30, 2024:

	De	ficit Fund
Fund	I	Balance
Library Special Projects	\$	60,018
Library Endowment		55,281
Total Deficit Fund Balance	\$	115,299

#### NOTE 14. <u>SUBSEQUENT EVENTS</u>

Management has evaluated subsequent events through January 20, 2025, which is the date the financial statements were available to be issued. Management concluded that no subsequent events required disclosure.

#### NOTE 15. RESTATEMENT

The police pension actuarial report is prepared a year in arrears. In the current year, it was discovered that the deferred outflows of resources related to police pension did not include the current fiscal year police pension contributions. The table below summarizes the change in net position of the governmental activities due to this change.

	 Governmen	ıtal A	ctivities
	4/30/2022		4/30/2023
Net Position, as Previously Reported	\$ 44,297,697	\$	47,852,902
Change in Deferred Outflows of			
Resources Related to Police Pension	 838,140		910,695
Net Position, as Restated	\$ 45,135,837	\$	48,763,597

#### CITY OF HIGHLAND, ILLINOIS NOTES TO FINANCIAL STATEMENTS FOR THE YEAR ENDED APRIL 30, 2024

#### NOTE 15. RESTATEMENT (CONTINUED)

In the current year, it was discovered that the prior year amounts for Certificates of Deposits and Interest-Bearing Accounts had been incorrectly reduced for an expenditure that was for the following fiscal year. The table below summarizes the change in net position of the fiduciary fund for this change.

	 Fiducia	ıry Fı	ınd
	4/30/2022		4/30/2023
Net Position, as Previously Reported	\$ 13,777,953	\$	13,775,067
Change in Certificates of Deposit			
and Interest Bearing Accounts	70,663		84,638
Net Position, as Restated	\$ 13,848,616	\$	13,859,705

#### NOTE 16. GOVERNMENTAL FUND BALANCES

As of April 30, 2024, governmental fund balances are classified as follows:

	Corporate Fund	Replacement Fund	*		Governmental Funds	Totals
Nonspendable:						
Prepaid Expenses	\$ 84,069		\$ 4,836		\$ 193,853	\$ 282,758
Total Nonspendable	84,069	\$ 0	4,836	\$ 0	193,853	282,758
Restricted for:						
Cemetery Operations and						
Maintenance					781,480	781,480
Economic Development				2,492,917	1,124,851	3,617,768
Fire Protection	50,796					50,796
Highways and Streets					960,914	960,914
IMRF					106,537	106,537
Debt Service					693,922	693,922
Liability Endowment					3,189	3,189
Library Insurance					32,946	32,946
Senior Community Center	29,842					29,842
Public Comfort Station	213,142					213,142
School Crossing Guard	16,299					16,299
Total Restricted	310,079	0	0	2,492,917	3,703,839	6,506,835
Assigned, Reported in:						
Special Revenue Funds			1,322,346		1,621,625	2,943,971
Debt Service Funds					2,712,536	2,712,536
Capital Projects Funds		10,747,851				10,747,851
Total Assigned	0	10,747,851	1,322,346	0	4,334,161	16,404,358
Unassigned	3,284,220	0	0	0	(118,488)	3,165,732
TOTAL FUND BALANCES	\$ 3,678,368	\$ 10,747,851	\$ 1,327,182	\$ 2,492,917	\$ 8,113,365	\$ 26,359,683

The Business District A fund balance is restricted for economic development capital projects.

#### CITY OF HIGHLAND, ILLINOIS REQUIRED SUPPLEMENTARY INFORMATION

#### SCHEDULES OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

#### BUDGET AND ACTUAL

#### MAJOR GOVERNMENTAL FUNDS

FOR THE YEARS ENDED APRIL 30, 2024 AND 2023

			APRIL 30, 2024	APRIL 30, 2024								
	Budgeted	d Amounts		Budget to GAAP								
	Original	Final	Actual Amounts	Differences	Actual Amounts	Actual Amounts						
	Budget	Budget	Budgetary Basis	Over (Under)	GAAP Basis	GAAP Basis						
Revenues:												
General Property Taxes	\$ 1,702,299	\$ 1,702,299	\$ 1,678,326		\$ 1,678,326	\$ 1,578,840						
Corporate Personal Property Taxes	228,675	285,472	277,058		277,058	423,868						
Intergovernmental	5,467,916	5,467,916	6,067,692		6,067,692	5,808,151						
Charges for Services	1,869,700	2,008,200	2,201,065		2,201,065	2,274,977						
Connection Fees			771		771							
Licenses, Permits, and Other Taxes	225,751	249,101	274,911		274,911	248,515						
Fines and Forfeitures	13,500	13,500	15,617		15,617	15,753						
Revenue from Use of Property	62,200	62,200	72,452		72,452	105,507						
Grants and Contributions			279,587		279,587	133,868						
Miscellaneous and Interest Income	591,185	1,193,435	1,223,275		1,223,275	1,035,948						
Total Revenues	10,161,226	10,982,123	12,090,754	\$ 0	12,090,754	11,625,427						
F												
Expenditures: General Government	1 470 225	1,568,295	1,609,577	7,113	1,616,690	1,560,264						
	1,479,235				, ,							
Public Safety	3,988,747	4,013,637	3,835,412	120,743	3,956,155	4,003,950						
Highways and Streets	1,170,916	1,199,916	1,092,459	42,139	1,134,598	1,072,865						
Culture and Recreation	2,323,682	2,487,482	2,536,558	15,113	2,551,671	2,379,043						
Economic Development	222,641	253,941	270,898		270,898	274,914						
Capital Outlay	918,230	1,234,498	1,468,521		1,468,521	742,610						
Lease Retirement			23,429		23,429	22,794						
Interest and Fixed Charges on Debt	10.102.451	10.555.560	6,571	105.100	6,571	7,206						
Total Expenditures	10,103,451	10,757,769	10,843,425	185,108	11,028,533	10,063,646						
Excess (Deficiency) of Revenues Over (Under) Expenditures	57,775	224,354	1,247,329	(185,108)	1,062,221	1,561,781						
Other Financing Sources (Uses):												
Lease Proceeds			393,455		393,455							
Proceeds from Sale of Capital Assets			46,525		46,525	80,626						
Operating Transfers In	260,800	260,800	24,000		24,000	21,000						
Operating Transfers Out	(313,000)	(313,000)	(1,280,400)		(1,280,400)	(1,228,000)						
Total Other Financing Uses	(52,200)	(52,200)	(816,420)		(816,420)	(1,126,374)						
8					(							
Excess of Revenues and Other Financing Sources Over												
(Under) Expenditures and Other Uses	\$ 5,575	\$ 172,154	\$ 430,909	\$ (185,108)	245,801	435,407						
Fund Balance, Beginning of Year					3,432,567	2,997,160						
Fund Balance, End of Year					\$ 3,678,368	\$ 3,432,567						
The City budgets for claims and compensated absences only to	o the extent expected to b	e paid, rather than on	the modified accrual be	asis	\$ 88,789	\$ (11,931)						
The City budgets for expenditures to the extent anticipated to be paid in cash, rather than on the modified accrual basis 52,869												
The City budgets for payroll to the extent anticipated to be pa	id in cash, rather than on	the modified accrual b	vasis		43,450	10,970						
					\$ 185,108	\$ 19,233						
					- 100,100	- 17,233						

#### CITY OF HIGHLAND, ILLINOIS

#### REQUIRED SUPPLEMENTARY INFORMATION

#### SCHEDULES OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

#### BUDGET AND ACTUAL

#### MAJOR GOVERNMENTAL FUNDS

FOR THE YEARS ENDED APRIL 30, 2024 AND 2023

	AMBULANCE FUND											
	-				AP	PRIL 30, 2024					API	RIL 30, 2023
		Budgetee	d Amou	ınts			Budge	et to GAAP				
		Original		Final	Act	ual Amounts	Dif	ferences	Act	ual Amounts	Act	ual Amounts
		Budget		Budget	Budg	getary Basis	Ove	r (Under)	G	AAP Basis	G	AAP Basis
Revenues:												
General Property Taxes	\$	558,757	\$	558,757	\$	555,042			\$	555,042	\$	521,704
Corporate Personal Property Replacement Taxes		30,000		30,000		37,398				37,398		59,724
Intergovernmental		445,855		445,855		414,491				414,491		373,449
Charges for Services		1,260,000		1,260,000		2,498,411				2,498,411		2,545,625
Grants and Contributions										629		
Miscellaneous and Interest Income		8,000		21,200		30,039				30,039		26,669
Total Revenues		2,302,612		2,315,812		3,535,381	\$	0		3,536,010		3,527,171
Expenditures												
Public Safety		2,253,633		2,253,633		3,332,844		(3,489)		3,329,355		2,994,596
Capital Outlay		42,178		42,178								204,421
Principal Reirement						36,684				36,684		50,278
Interest and Fixed Charges						5,494				5,494		1,282
Total Expenditures		2,295,811		2,295,811		3,375,022		(3,489)		3,371,533		3,250,577
Excess of Revenues Over Expenditures		6,801		20,001		160,359		3,489	_	164,477		276,594
Other Financing Sources (Uses):												
Proceeds from Sale of Capital Assets												30,000
Note Payable Proceeds												194,465
Operating Transfers Out						(400,000)				(400,000)		
Total Other Financing Sources (Uses)	_					(400,000)				(400,000)		224,465
Excess of Revenues and Other Financing												
Sources Over Expenditures and Other Uses	\$	6,801	\$	20,001	\$	(239,641)	\$	3,489		(235,523)		501,059
Fund Balance, Beginning of Year										1,562,705		1,061,646
Fund Balance, End of Year									\$	1,327,182	\$	1,562,705
(1) The City budgets for claims and compensated absence	s only to	the extent expe	cted to	be paid, rather	r than o	n the modified a	accrual ba	sis	\$	(15,305)	\$	(23,102)
The City budgets for expenditures to the extent anticipated to be paid in cash, rather than on the modified accrual basis												(104,100)
The City budgets for payroll to the extent anticipated t	o be paid	l in cash, rather	than or	n the modified	accrual	basis			<u> </u>	8,541 (3,489)		(2,177)
									Ф	(3,409)	Ф	(149,5/9)

# CITY OF HIGHLAND, ILLINOIS REQUIRED SUPPLEMENTARY INFORMATION NOTES TO SCHEDULE "1" APRIL 30, 2024

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. During the first quarter of the calendar year, the City Manager submits to the City Council a proposed budget for the year commencing May 1 of that year. Expenditures, interest, payroll, claims, and compensated absences are budgeted to the extent anticipated to be paid in cash.
- 2. Public hearings are conducted to obtain taxpayer comments.
- 3. On April 17, 2023, the budget ordinance was legally enacted. The budget ordinance was legally amended on December 18, 2023 and April 15, 2024.
- 4. The operating budget for the major governmental and special revenue funds is reflected in the financial statements.
- 5. The formal budget is adopted and used as a management control device during the year for the general fund, special revenue funds, capital project funds, debt service funds, enterprise funds and pension and nonexpendable trust funds. Budgetary control is at the total individual fund level and is alternatively achieved through bond indenture provisions for the debt service funds. This allows the City Manager and the finance department to transfer budgeted amounts within departments; however, any revisions that alter the total expenditures/expenses of any individual fund, by more than 10% must be approved by the City Council.
- 6. The City files with the county an annual budget ordinance which is the legally required document that levies a tax on the owners of property located in the City. The City budgets for expenditures to the extent anticipated to be paid in cash. All appropriations lapse at year end. The budget is the legal document that limits the spending capacity by fund of the City for its services and operations.

As of April 30, 2024, the City's expenses exceeded budget in the following fund. The amount does account for the change in accruals, debt proceeds, and the transfers to other funds or reserve accounts.

General Corporate	\$ 85,656
Business District A	799,451
Ambulance	1,079,211
Liability Insurance	5,930
Library Tax	19,809
Library Endowment	20,985
ARPA	519,077
Sewer	89,907
Solid Waste	176,922
Police Pension	62,894

## CITY OF HIGHLAND, ILLINOIS REQUIRED SUPPLEMENTARY INFORMATION ILLINOIS MUNICIPAL RETIREMENT FUND - REGULAR PLAN MULTIYEAR SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS

Calendar Year Ending December 31,		2023		2022		2021		2020		2019		2018		2017		2016		2015
TOTAL PENSION LIABILITY		665.050		654 727		(10.562		(02.0(5		(72 (02	•	(21 202		641.150		(72.600		665.202
Service Cost	\$	665,858	\$	654,737	\$	618,563	\$	693,865	\$	673,683	\$	621,283	\$	641,150	\$	673,608	3	665,293
Interest on the Total Pension Liability		3,028,119		2,925,008		2,780,413		2,730,036		2,608,858		2,447,068		2,415,253		2,360,617		2,187,028
Difference Between Expected and Actual Experience of the Total Pension Liability		(31,434)		41,523		616,601		(352,395)		243,036		938,637		64,339		(818,131)		778,452
Changes of Assumptions		(72,136)						(373,941)				1,032,887		(1,086,422)		(81,602)		40,606
Benefit Payments, Including Refunds of Employee Contributions	_	(2,297,340)		(2,111,874)		(1,966,620)		(1,963,513)		(1,764,985)		(1,653,797)		(1,546,587)		(1,401,283)		(1,230,296)
Net Change in Total Pension Liability		1,293,067		1,509,394		2,048,957		734,052		1,760,592		3,386,078		487,733		733,209		2,441,083
Total Pension Liability - Beginning		42,582,901		41,073,507		39,024,550		38,290,498		36,529,906		33,143,828		32,656,095		31,922,886		29,481,803
Total Pension Liability - Ending (a)	\$	43,875,968	\$	42,582,901	\$	41,073,507	\$	39,024,550	\$	38,290,498	\$	36,529,906	\$	33,143,828	\$	32,656,095	\$	31,922,886
PLAN FIDUCIARY NET POSITION																		
Contributions - Employer	\$	464,054	\$	592,222	\$	758,702	\$	780,493	\$	585,077	\$	701,482	\$	729,699	\$	699,617	\$	732,050
Contributions - Employees		325,944		333,125		327,282		327,341		316,998		301,376		304,900		283,885		290,735
Net Investment Income		4,261,917		(5,629,301)		6,718,116		5,099,324		5,763,176		(1,696,987)		4,947,037		1,874,891		134,946
Benefit Payments, Including Refunds of Employee Contributions		(2,297,340)		(2,111,874)		(1,966,620)		(1,963,513)		(1,764,985)		(1,653,797)		(1,546,587)		(1,401,283)		(1,230,296)
Other (Net Transfer)		616,992		(170,647)		(77,889)		(157,854)		114,913		689,364		(465,726)		70,952		50,581
Net Change in Plan Fiduciary Net Position		3,371,567	_	(6,986,475)	_	5,759,591	_	4,085,791		5,015,179		(1,658,562)		3,969,323		1,528,062		(21,984)
Plan Fiduciary Net Position - Beginning		38,783,969		45,770,444		40,010,853		35,925,062		30,909,883		32,568,445		28,599,122		27,071,060		27,093,044
Plan Fiduciary Net Position - Ending (b)	\$	42,155,536	S	38,783,969	S	45,770,444	\$	40,010,853	S	35,925,062	\$	30,909,883	<u>s</u>	32,568,445	S	28,599,122	\$	27,071,060
Than Flaterial Free Festivities Entaing (e)		12,100,000	=	30,703,707	=	15,770,111	=	10,010,033	_	35,925,002	Ψ	30,505,003	-	32,300,113		20,5>>,122		27,071,000
Net Pension Liability (Asset) - Ending (a)-(b)	\$	1,720,432	\$	3,798,932	\$	(4,696,937)	\$	(986,303)	\$	2,365,436	\$	5,620,023	\$	575,383	\$	4,056,973	\$	4,851,826
Plan Fiduciary Net Position as a Percentage																		
of the Total Pension Liability		96.08%		91.08%		111.44%		102.53%		93.82%		84.62%		98.26%		87.58%		84.80%
of the Total Tension Elability		70.0676		71.0070		111.4470		102.5570		75.0270		04.0270		76.2070		67.5670		04.0070
Covered Employee Payroll	\$	7,228,266	\$	7,402,786	\$	7,272,940	\$	7,267,173	\$	6,948,660	\$	6,611,522	\$	6,599,116	\$	6,308,543	\$	6,460,770
Net Pension Liability (Asset) as a Percentage of Covered Employee Payroll		23.80%		51.32%		-64.58%		-13.57%		34.04%		85.00%		8.72%		64.31%		75.10%
1 Closion Liability (Asset) as a recentage of Covered Employee Payton		23.0070		31.32/0		-04.3670		-13.37/0		34.0470		05.0070		0.72/0		04.3170		/3.10/0

#### NOTES TO SCHEDULE:

## CITY OF HIGHLAND, ILLINOIS MULTIYEAR SCHEDULE OF PENSION CONTRIBUTIONS - REGULAR PLAN Last 10 Calendar Years

Calendar Year Ending December 31,	D	etuarially etermined ontribution		Actual Contribution	_	ontribution Deficiency (Excess)	Covered Valuation Payroll	Actual Contribution as a % of Covered Valuation Payroll
2015	\$	721,668	\$	732,050	\$	(10,382)	\$ 6,460,770	11.33%
2016		699,617		699,617		0	6,308,543	11.09%
2017		724,583		729,699		(5,116)	6,599,116	11.06%
2018		701,482		701,482		0	6,611,522	10.61%
2019		585,077		585,077		0	6,948,660	8.42%
2020		780,494		780,493		1	7,267,173	10.74%
2021		742,567		758,702		(16,135)	7,272,940	10.43%
2022		592,223		592,222		1	7,402,786	8.00%
2023		464,055	*	464,054		1	7,228,266	6.42%

<sup>\*</sup> Estimated based on contribution rate of 6.42% and covered valuation payroll of \$7,228,266.

## NOTES TO SCHEDULE OF PENSION CONTRIBUTIONS SUMMARY OF ACTUARIAL METHODS AND ASSUMPTIONS USED IN THE CALCULATION OF THE 2023 CONTRIBUTION RATE\*

#### VALUATION DATE

Notes: Actuarially determined contribution rates are calculated as of December 31 each year, which is 12 months

prior to the beginning of the fiscal year in which contributions are reported.

#### METHODS AND ASSUMPTIONS USED TO DETERMINE 2023 CONTRIBUTION RATES:

Actuarial Cost Method: Aggregate Entry Age Normal
Amortization Method: Level Percentage of Payroll, Closed

Remaining Amortization

Period: Non-Taxing bodies: 10-year rolling period.

Taxing bodies (Regular, SLEP and ECO groups): 20-year closed period

Early Retirement Incentive Plan liabilities: a period up to 10 years selected by the Employer upon adoption

of ERI.

SLEP supplemental liabilities attributable to Public Act 94-712 were financed over 15 years for most employers (five employers were financed over 16 years; one employer was financed over 17 years; two employers were financed over 18 years; one employer was financed over 21 years; three employers were financed over 24 years; four employers were financed 25 years and one employer was financed over 26

years).

Asset Valuation Method: 5-Year smoothed market; 20% corridor

Wage Growth: 2.75% Price Inflation: 2.25%

Salary Increases: 2.75% to 13.75% including inflation

Investment Rate of Return: 7.25%

Retirement Age: Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the

2020 valuation pursuant to an experience study of the period 2017-2019.

Mortality: For non-disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male

(adjusted 106%) and Female (adjusted 105%) tables, and future mortality improvements projected using scale MP-2020. For disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Disabled Retiree, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020. For active members, the Pub-2010, Amount-Weighted, below-median income, General, Employee, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020.

OTHER INFORMATION

Notes: There were no benefit changes during the year.

<sup>\*</sup>Based on Valuation Assumptions used in the December 31, 2021 actuarial valuation

#### CITY OF HIGHLAND, ILLINOIS REQUIRED SUPPLEMENTARY INFORMATION ILLINOIS MUNICIPAL RETIREMENT FUND - SLEP

#### MULTIYEAR SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS

Calendar Year Ending December 31,	_	2023	2023 2022		_	2021		2020		2019		2018	2017		2016		2015	
TOTAL PENSION LIABILITY Service Cost Interest on the Total Pension Liability Difference between Expected and Actual Experience of the Total Pension Liability	\$	23,107 16,480 (1,968)	\$	18,978 13,327 9,115	\$	10,285 22,193	\$	9,025 4,699	\$	8,316 1,465	\$	8,284 (7,608)	\$	7,921 (4,684)	\$	7,928 (8,011)	\$	8,814 (20,631)
Changes of Assumptions Net Change in Total Pension Liability		(998) 36,621		41,420		32,478		3,652 17,376		9,781		3,568 4,244		1,603 4,840		(83)		(11,817)
Total Pension Liability - Beginning Total Pension Liability - Ending (a)	\$	215,758 252,379	\$	174,338 215,758	\$	141,860 174,338	\$	124,484 141,860	\$	114,703 124,484	\$	110,459 114,703	\$	105,619 110,459	\$	105,702 105,619	\$	117,519 105,702
PLAN FIDUCIARY NET POSITION  Contributions - Employer  Contributions - Employee	\$	24,024 9,268	\$	15,052 9,082	\$	2,440 1,212									\$	2,067	\$	4,901
Net Investment Income Other (Net Transfer) Net Change in Plan Fiduciary Net Position		25,874 3,017 62,183	_	(141,603) (1,267) (118,736)		57,934 (1,124) 60,462	\$	39,492 542 40,034	\$	46,666 (213) 46,453	\$	(65,794) 334 (65,460)	\$	44,062 (297) 43,765		6,414 7,157 15,638		(7,633) (2,100)
Plan Fiduciary Net Position - Beginning Plan Fiduciary Net Position - Ending (b)	\$	144,049 206,232	\$	262,785 144,049	\$	202,323 262,785	\$	162,289 202,323	\$	115,836 162,289	\$	181,296 115,836	\$	137,531 181,296	\$	121,893 137,531	\$	123,993 121,893
Net Pension Liability (Asset) - Ending (a)-(b)	\$	46,147	\$	71,709	\$	(88,447)	\$	(60,463)	\$	(37,805)	\$	(1,133)	\$	(70,837)	\$	(31,912)	\$	(16,191)
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability		81.72%		66.76%		150.73%		142.62%		130.37%		100.99%		164.13%		130.21%		115.32%
Covered Employee Payroll	\$	123,578	\$	121,088	\$	16,156	\$	0	\$	0	\$	0	\$	0	\$	0	\$	0
Net Pension Liability (Asset) as a Percentage of Covered Employee Payroll		37.34%		59.22%		-547.46%		0.00%		0.00%		0.00%		0.00%		0.00%		0.00%

#### NOTES TO SCHEDULE:

## CITY OF HIGHLAND, ILLINOIS MULTIYEAR SCHEDULE OF PENSION CONTRIBUTIONS - SLEP Last 10 Calendar Years

Calendar Year Ending December 31,	Dete	narially rmined ribution		Actual ontribution	D	ntribution eficiency Excess)		Covered Valuation Payroll	Actual Contribution as a % of Covered Valuation Payroll
2015	\$	0	\$	4.901	\$	(4,901)	\$	0	0.00%
2016	Ψ	0	Ψ	2.067	Ψ	(2,067)	Ψ	0	0.00%
2017		0		0		0		0	0.00%
2018		0		0		0		0	0.00%
2019		0		0		0		0	0.00%
2020		0		0		0		0	0.00%
2021		2,278		2,440		(162)		16,156	15.10%
2022		15,051		15,052		(1)		121,088	12.43%
2023		24,024	*	24,024		0		123,578	19.44%

<sup>\*</sup> Estimated based on contribution rate of 19.44% and covered valuation payroll of \$123,578

## NOTES TO SCHEDULE OF PENSION CONTRIBUTIONS SUMMARY OF ACTUARIAL METHODS AND ASSUMPTIONS USED IN THE CALCULATION OF THE 2023 CONTRIBUTION RATE\*

#### VALUATION DATE

Notes: Actuarially determined contribution rates are calculated as of December 31 each year, which is 12

months prior to the beginning of the fiscal year in which contributions are reported.

#### METHODS AND ASSUMPTIONS USED TO DETERMINE 2023 CONTRIBUTION RATES:

Actuarial Cost Method: Aggregate Entry Age Normal
Amortization Method: Level Percentage of Payroll, Closed

Remaining Amortization

Period: Non-Taxing bodies: 10-year rolling period.

Taxing bodies (Regular, SLEP and ECO groups): 20-year closed period

Early Retirement Incentive Plan liabilities: a period up to 10 years selected by the Employer upon

adoption of ERI.

SLÉP supplemental liabilities attributable to Public Act 94-712 were financed over 15 years for most employers (five employers were financed over 16 years; one employer was financed over 17 years; two employers were financed over 18 years; one employer was financed over 21 years; three employers were financed over 24 years; four employers were financed over 25 years and one employer was financed over

26 years).

Asset Valuation Method: 5-Year smoothed market; 20% corridor

Wage Growth: 2.75% Price Inflation: 2.25%

Salary Increases: 2.75% to 13.75% including inflation

Investment Rate of Return: 7.25%

Retirement Age: Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the

2020 valuation pursuant to an experience study of the period 2017-2019.

Mortality: For non-disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Retiree,

Male (adjusted 106%) and Female (adjusted 105%) tables, and future mortality improvements projected using scale MP-2020. For disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Disabled Retiree, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020. For active members, the Pub-2010, Amount-Weighted, below-median income, General, Employee, Male and Female (both unadjusted) tables, and future mortality

improvements projected using scale MP-2020.

OTHER INFORMATION

Notes: There were no benefit changes during the year.

<sup>\*</sup>Based on Valuation Assumptions used in the December 31, 2021 actuarial valuation

### CITY OF HIGHLAND, ILLINOIS REQUIRED SUPPLEMENTARY INFORMATION POLICE PENSION

#### MULTIYEAR SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS

Fiscal Year Ended April 30,	 2023	_	2022	 2021	_	2020	 2019	 2018	_	2017	 2016	_	2015
TOTAL PENSION LIABILITY													
Service Cost	\$ 364,931	\$	431,187	\$ 438,833	\$	421,128	\$ 434,862	\$ 393,913	\$	387,630	\$ 393,643	\$	393,643
Interest on the Total Pension Liability	1,385,018		1,317,585	1,324,606		1,272,202	1,211,789	1,098,989		1,044,467	1,045,672		848,335
Benefit Changes						50,128							
Difference Between Expected and Actual Experience of the Total Pension Liability	97,404		(115,329)	(881,673)		(13,517)	159,034	58,476		(112,104)	(824,401)		130,394
Assumption Changes	(508,547)		301,631	(85,909)		(55,310)	(61,622)	879,770		153,120			1,942,512
Benefit Payments, Including Refunds of Employee Contributions	 (826,056)		(836,726)	 (955,727)		(816,505)	(785,270)	(688,165)		(593,024)	(661,861)		(630,741)
Net Change in Total Pension Liability	512,750		1,098,348	(159,870)		858,126	958,793	1,742,983		880,089	(46,947)		2,684,143
Total Pension Liability - Beginning	 21,356,070		20,257,722	20,417,592		19,559,466	18,600,673	16,857,690		15,977,601	16,024,548		13,340,405
Total Pension Liability - Ending (a)	\$ 21,868,820	\$	21,356,070	\$ 20,257,722	\$	20,417,592	\$ 19,559,466	\$ 18,600,673	\$	16,857,690	\$ 15,977,601	\$	16,024,548
PLAN FIDUCIARY NET POSITION													
Contributions - Employer	\$ 661,901	\$	734,284	\$ 663,142	\$	640,194	\$ 580,144	\$ 559,395	\$	425,482	\$ 432,136	\$	413,798
Contributions - Employees	160,641		155,928	186,271		160,993	159,751	145,573		150,130	158,168		143,460
Net Investment Income	588,134		(1,008,126)	3,397,098		(101,452)	582,650	518,280		695,462	(63,296)		557,433
Benefit Payments, Including Refunds of Employee Contributions	(826,056)		(836,726)	(955,727)		(816,505)	(785,270)	(688,165)		(593,024)	(661,861)		(630,741)
Administrative Expenses	 (37,136)		(18,041)	(12,993)		(11,074)	(10,952)	(9,401)		(9,631)	(5,486)		(6,066)
Net Change in Plan Fiduciary Net Position	547,484		(972,681)	3,277,791		(127,844)	 526,323	525,682		668,419	(140,339)		477,884
Plan Fiduciary Net Position - Beginning	 13,777,952		14,750,633	11,472,842		11,600,686	11,074,363	10,548,681		9,880,262	10,020,601		9,542,717
Plan Fiduciary Net Position - Ending (b)	\$ 14,325,436	\$	13,777,952	\$ 14,750,633	\$	11,472,842	\$ 11,600,686	\$ 11,074,363	\$	10,548,681	\$ 9,880,262	\$	10,020,601
Net Pension Liability - Ending (a)-(b)	\$ 7,543,384	\$	7,578,118	\$ 5,507,089	\$	8,944,750	\$ 7,958,780	\$ 7,526,310	\$	6,309,009	\$ 6,097,339	\$	6,003,947
Plan Fiduciary Net Position as a Percentage													
of the Total Pension Liability	65.51%		64.52%	72.81%		56.19%	59.31%	59.54%		62.57%	61.84%		62.53%
Covered Employee Payroll	\$ 1,531,014	\$	1,627,872	\$ 1,721,290	\$	1,627,308	\$ 1,580,264	\$ 1,582,463	\$	1,544,154	\$ 1,506,282	\$	1,372,110
Net Pension Liability as a Percentage of Covered Employee Payroll	492.71%		465.52%	319.94%		549.67%	503.64%	475.61%		408.57%	404.79%		437.57%

#### NOTES TO SCHEDULE:

## CITY OF HIGHLAND, ILLINOIS MULTIYEAR SCHEDULE OF PENSION CONTRIBUTIONS - POLICE PENSION Last 10 Calendar Years

Calendar Year Ending April 30,	D	etuarially etermined ontribution	C	Actual ontribution	D	ontribution reficiency (Excess)	 Covered Valuation Payroll	Actual Contribution as a % of Covered Valuation Payroll
2015	\$	412,622	\$	413,798	\$	(1,176)	\$ 1,372,110	30.16%
2016		763,756		432,136		331,620	1,506,282	28.69%
2017		825,186		425,482		399,704	1,544,154	27.55%
2018		633,618		559,395		74,223	1,582,463	35.35%
2019		641,539		580,144		61,395	1,580,264	36.71%
2020		678,541		640,194		38,347	1,627,308	39.34%
2021		735,342		663,142		72,200	1,721,290	38.53%
2022		664,090		734,284		(70,194)	1,627,872	45.11%
2023		630,367		661,901		(31,534)	1,531,014	43.23%

## NOTES TO SCHEDULE OF PENSION CONTRIBUTIONS SUMMARY OF ACTUARIAL METHODS AND ASSUMPTIONS USED IN THE CALCULATION OF THE 2023 CONTRIBUTION RATE\*

#### VALUATION DATE

Notes: Actuarially determined contribution rates are calculated as of May 1 of each year prior to the

beginning of the year in which contributions are reported.

#### METHODS AND ASSUMPTIONS USED TO DETERMINE 2023 CONTRIBUTION RATES

Actuarial Cost Method: Entry Age Normal Cost Method

Amortization Method: Closed level percentage of payroll amortization of 90% of the Unfunded Actuarial Accrued

Liability using a 3.00% payroll growth assumption over the period ending on April 30, 2040

(18-year amortization in 2022)

Asset Method: 5 year smoothing of asset gains and losses

Salary Increases: Service-related table with rates grading from 11% to 3.5% at 30 years of service.

Cost-of-living Increases: 3.0% (1.25% for those hired on or after 1/1/2011)

Investment Rate of Return: 6.80%, net of investment expenses

Retirement Rates:

1	Tier I	T	ier II
	Rate of		Rate of
Age	Retirement	Age	Retirement
50-54	20%	50-54	5%
55-62	25%	55	40%
63	33%	56-62	25%
64	40%	63	33%
65-69	55%	64	40%
70+	100%	65-69	55%
		70+	100%

Mortality:

Healthy (pre-commencement): Pub-2010 Public Safety Employee Mortality Table without

adjustment, with generational improvement Scale MP-2021 applied from 2010.

Healthy (post-commencement): Pub-2010 Public Safety Employee Mortality Table with 1.15 adjustment for males, with generational improvement Scale MP-2021 applied from 2010. The Pub-2010 Public Safety Survivor Mortality Table with 1.15 adjustment for females, with generational improvement Scale MP-2021 applied from 2010 is used for survivors.

Disabled: Pub-2010 Public Safety Survivor Mortality Table with 1.08 adjustment for males,

with generational improvement Scale MP-2021 applied from 2010.

10% of deaths are assumed to be in the line of service.

#### OTHER INFORMATION

Notes: There were no benefit changes during the year.

#### CITY OF HIGHLAND, ILLINOIS SCHEDULE OF INVESTMENT RETURNS - POLICE PENSION Last 10 Calendar Years

Fiscal Year Ended April 30,	2023	2022	2021	2020	2019	2018	2017	2016	2015
Annual Money-Weighted Rate of Return									
Net of Investment Expense	4.28%	-6.83%	29.77%	-0.88%	5.28%	4.91%	7.05%	1.72%	4.54%

## CITY OF HIGHLAND, ILLINOIS REQUIRED SUPPLEMENTARY INFORMATION OTHER POST-EMPLOYMENT HEALTHCARE BENEFIT PROGRAM MULTIYEAR OPEB SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS

Fiscal Year Ending April 30,		2024	 2023	 2022	 2021	 2020	 2019
TOTAL OPEB LIABILITY							
Service Cost	\$	84,855	\$ 85,999	\$ 110,819	\$ 86,310	\$ 105,806	\$ 94,216
Interest on the Total OPEB Liability		98,839	90,990	48,363	65,476	60,351	62,463
Difference Between Expected And Actual Experience		(80,232)	(215,005)	(86,906)	(349,988)		
Postemployment Benefit Changes		(496,386)			379,403		
Assumption Changes		(112,208)	48,826	(296,302)	576,080	(95,429)	70,351
Benefit Payments			(18,185)	(18,979)	(21,774)	(78,151)	(80,352)
Net Change in Total OPEB Liability		(505,132)	(7,375)	(243,005)	735,507	(7,423)	146,678
Total OPEB Liability - Beginning		2,291,080	2,298,455	2,541,460	1,805,953	1,813,376	1,666,698
Total OPEB Liability - Ending	\$	1,785,948	\$ 2,291,080	\$ 2,298,455	\$ 2,541,460	\$ 1,805,953	\$ 1,813,376
PLAN FIDUCIARY NET POSITION							
Employer Contributions			\$ 18,185	\$ 18,979	\$ 21,774	\$ 78,151	\$ 80,352
Total Benefits Paid			(18,185)	(18,979)	(21,774)	(78,151)	(80,352)
Net Change in Plan Fiduciary Net Position	\$	0	0	 0	 0	 0	 0
Total Plan Fiduciary Net Position - Beginning		0	0	0	0	0	0
Total Plan Fiduciary Net Position - Ending	\$	0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Covered Employee Payroll	\$	9,226,368	\$ 8,979,433	\$ 9,515,440	\$ 8,229,287	\$ 7,725,231	\$ 7,157,460
Net OPEB Liability As A Percentage Of Covered Employee Payr	oll	19.36%	25.51%	24.16%	30.88%	23.38%	25.34%

Notes to Schedule:

#### ${\it Changes\ of\ assumptions:}$

Changes of assumptions and other inputs reflect the effects of changes in the discount rate each period. The following are the discount rates used in each period:

Fiscal Year Ending April 30, 2024: 4.42%
Fiscal Year Ending April 30, 2023: 4.16%
Fiscal Year Ending April 30, 2022: 3.98%
Fiscal Year Ending April 30, 2020: 2.85%
Fiscal Year Ending April 30, 2000: 2.85%
Fiscal Year Ending April 30, 2019: 3.21%
Fiscal Year Ending April 30, 2018: 3.63%

# CITY OF HIGHLAND, ILLINOIS REQUIRED SUPPLEMENTARY INFORMATION OTHER POST-EMPLOYMENT HEALTHCARE BENEFIT PROGRAM MULTIYEAR SCHEDULE OF EMPLOYER OPEB CONTRIBUTIONS

			Contribution Deficiency			Contributions as a Percentage of
Fiscal Year Ended April 30,	ally Determined tribution (a)	istorical ribution (b)	(Excess) (a) - (b)	Co	vered Payroll (c)	Covered Payroll (b) / (c)
4/30/2019	\$ 80,352	\$ 80,352	-	\$	7,157,460	1.12%
4/30/2020	78,151	78,151	-		7,725,231	1.01%
4/30/2021	21,774	21,774	-		8,229,287	0.26%
4/30/2022	18,979	18,979	-		9,515,440	0.20%
4/30/2023	18,185	18,185	-		8,979,433	0.20%
4/30/2024	=	-	-		9,226,368	0.00%

Notes to Schedule:

As of fiscal year ending 2021, the ADC is calculated in accordance with the Employer's substantive policy for financing plan benefits. For all prior years, the ADC is equal to the Annual Required Contribution (ARC) as calculated under GASB No. 45.

Historical contributions prior to year-ended April 30, 2022, include implicit subsidy. Beginning year-ended April 30, 2023, historical contributions include only the explicit premium subsidy paid by the City.

Italicized amounts are yet to be determined

### CITY OF HIGHLAND, ILLINOIS NOTES TO THE SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS

#### SUMMARY OF ACTUARIAL METHODS AND ASSUMPTIONS USED IN THE CALCULATION OF THE 2024 OPEB LIABILITY

Methods and Assumptions Used to Determine Contribution Rates:

Actuarial Valuation Date May 1, 2022
Measurement Date April 30, 2024
Fiscal Year End April 30, 2024

Actuarial Cost Method: Individual Entry Age Normal as a level percentage of payroll Discount Rate: 4.16% as of measurement period ending April 30, 2023 4.42% as of measurement period ending April 30, 2024

Annual Wage Increases: 2.75% Price Inflation: 2.50%

Healthcare Reform: Aspects of the Affordable Care Act were included in the valuation only to the extent they have already been

implemented in the plan.

Annual Healthcare Trend:

1 Cuis	
after	Gross
Valuation	Claims
1	7.50%
2	7.25%
3	7.00%
4	6.75%
5	6.50%
6	6.25%
7	6.00%
8	5.75%
9	5.50%
10	5.25%
11	5.00%
12	4.75%
13+	4.50%

Annual Per-Capita Claims Costs:

Starting per capita costs were developed using the fully-insured premium rates provided by the insurer as of the valuation date. These rates were then adjusted for differences in plan design and disaggregated into age-specific starting costs using average ages of participants and morbidity assumptions to reflet the relationship between costs and increase age. Fixed costs and fees are included in these costs to the extent the insurer or third-party administrator has already incorporated them in the based premium rates.

		Pian			ruture
Age	Base	Buy-Up	H.S.A.	F	Retirees
40	\$ 7,427 \$	7,269 \$	6,005	\$	6,953
45	8,821	8,634	7,132		8,258
50	10,476	10,254	8,470		9,808
55	12,443	12,179	10,060		11,649
60	14,778	14,464	11,948		13,835
64	16,958	16,598	13,711		15,876

Participation:

Marital Status:

Future Retirees: 80% of future retirees are assumed to elect coverage at retirement for themselves and their spouse, if married. 40% of participating retirees are assumed to elect the Base plan, 30% the Buy-Up plan, and 30% the H.S.A. plan. It is assumed that no one will opt in or opt out of coverage once initial retirement election is made.

Current Retirees: Based on current coverage election. It is assumed that no one will opt in or opt out of coverage once initial retirement election is made.

Future Retirees: 50% of participating retirees are assumed to be married at retirement.

Current Retirees: Based on current coverage election.

Spouse Age: Male spouses are assumed to be 3 years older, and female spouses are assumed to be 3 years younger. Actual age is

used for spouses of current retirees, if provided.

Mortality Rate: Pre-Retirement:

Pub-2010, Amount-Weighted, below-median income, General, Employee, Male and Female tables

Healthy Retirees:

Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male (adjusted 106%) and Female (adjusted 105%) tables

Disabled Retirees:

Pub-2010, Amount-Weighted, General, Disabled Retiree, Male and Female tables

The mortality assumptions include a margin for future mortality improvements using Scale MP-2021 projected fully-generationally from the central year of data, 2010.

#### CITY OF HIGHLAND, ILLINOIS NOTES TO THE SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS

#### SUMMARY OF ACTUARIAL METHODS AND ASSUMPTIONS USED IN THE CALCULATION OF THE 2024 OPEB LIABILITY

Disability

Participants are assumed to become disabled in accordance with annual rates varying by age, gender, and group. The following table illustrates a sample of the assumed rate of such disablements per year:

	Pol	lice	All O	Others		
Age	Male	Female	Male	Female		
20	0.00%	0.01%	0.00%	0.00%		
25	0.01%	0.01%	0.00%	0.00%		
30	0.01%	0.02%	0.00%	0.00%		
35	0.01%	0.03%	0.01%	0.00%		
40	0.02%	0.05%	0.01%	0.01%		
45	0.03%	0.07%	0.02%	0.01%		
50	0.04%	0.10%	0.03%	0.01%		
55	0.06%	0.14%	0.05%	0.02%		
60	0.05%	0.13%	0.06%	0.03%		
65	0.04%	0.08%	0.06%	0.04%		
70	0.02%	0.05%	0.05%	0.03%		
75	0.01%	0.01%	0.04%	0.02%		
80	0.00%	0.00%	0.03%	0.02%		

Retirement:

Participants are assumed to retire in accordance with annual rates varying by service. Rates are only applicable if a participant is eligible to retire with a benefit. Sample rates are as follows:

	Police	Tier 1	Police	Tier 2	Others Tier 1				
Age	<32 YOS	32+ YOS	<30 YOS	30+ YOS	Age	Male	Female		
50	30.00%	32.60%	0.00%	0.00%	55	33.00%	29.50%		
51	30.00%	32.60%	0.00%	0.00%	56	26.50%	20.25%		
52	27.00%	32.60%	0.00%	0.00%	57	18.50%	15.50%		
53	22.00%	32.60%	0.00%	0.00%	58	22.50%	16.50%		
54	26.50%	32.60%	0.00%	0.00%	59	22.00%	17.50%		
55	25.00%	32.60%	60%	80%	60	13.00%	11.50%		
56	24.50%	32.60%	18%	55%	61	12.50%	10.50%		
57	27.00%	32.60%	23%	55%	62	21.50%	17.50%		
58	27.50%	32.60%	33%	55%	63	20.00%	17.50%		
59	28.50%	32.60%	13%	55%	64	18.00%	16.00%		
60	21.00%	32.60%	8%	55%	65	26.00%	27.00%		
61	24.00%	32.60%	8%	55%	66	32.00%	32.00%		
62	28.00%	32.60%	23%	55%	67	26.00%	28.50%		
63	22.50%	32.60%	18%	55%	68	23.00%	23.00%		
64	24.50%	32.60%	18%	55%	69	22.50%	25.00%		
65	21.00%	32.60%	23%	55%	70	26.00%	25.50%		
66	23.00%	32.60%	23%	55%	71	24.00%	23.00%		
67	28.00%	32.60%	23%	55%	72	17.50%	22.50%		
68	36.50%	32.60%	23%	55%	73	22.00%	21.00%		
69	29.50%	32.60%	23%	55%	74	20.00%	22.50%		
70	100%	100%	100%	100%	75-79	23.00%	24.00%		
					80+	100%	100%		
			O	thers Tier 2					

			Our	ers Tier z			
		Male				Female	
Age	<30 YOS	30-34 YOS	35+ YOS		<30 YOS	30-34 YOS	35+ YOS
62-66			75				75%
67	30%	50	75		25	50%	75%
68	30%	50	75		25	50%	75%
69	25%	50	75		20	50%	75%
70	20%	50	75		18	50%	75%
71	20%	50	75		18	50%	75%
72	20%	50	75		18	50%	75%
73	18%	50	75		18	50%	75%
74	18%	50	75		18	50%	75%
75-79	18%	50	75		18	50%	75%
80+	100%	100	100		100	100%	100%

Termination:

Participants are assumed to terminate employment for reasons other than death, disability or retirement in accordance with annual rates varying by age, service, gender, and group. The following table illustrates a sample of the assumed rate of such terminations per year:

			All O	thers
Age	Service	Police	Male	Female
	0	18.3%	24.8%	27.7%
	1	11.0%	19.8%	22.0%
	2	8.0%	15.3%	17.8%
A 11	3	8.0%	13.3%	14.5%
All	4	6.5%	10.7%	12.0%
	5	5.7%	8.8%	10.5%
	6	4.1%	7.7%	9.2%
	7	N/A	7.7%	8.8%
30		3.7%	4.8%	7.7%
35		2.5%	3.8%	5.9%
40	8+	1.6%	3.0%	4.6%
45		1.5%	2.5%	3.8%
50		1.5%	2.1%	3.2%

#### CITY OF HIGHLAND, ILLINOIS FOR THE YEAR ENDED APRIL 30, 2024

#### SCHEDULE OF FINDINGS

#### FINDINGS – FINANCIAL STATEMENTS AUDIT

#### Significant Deficiencies:

#### 2024-1:

*Condition:* The City does not have anyone on staff that is adequately trained or possesses the necessary knowledge that enables the preparation of the City's financial statements and the related disclosures in accordance with Generally Accepted Accounting Principles.

*Criteria:* Generally accepted accounting principles determine proper presentation of your assets, liabilities, revenues, and expenses and the related disclosures. This is deemed necessary so that misstatements will not occur in the financial statements.

*Cause:* The City of Highland does not have personnel who are adequately trained to ensure the annual financial statements are prepared in accordance with generally accepted accounting principles.

*Effect:* The possibility exists that the financial statements are not properly prepared to accurately report financial activity.

Recommendation: Management should consider the costs and benefits of hiring additional expertise or training accounting staff to ensure the financial statements and related disclosures are prepared in accordance with generally accepted accounting principles.

Response: Management has considered the recommendation but feels it does not have the necessary resources to expend funds to address this finding. Management will continue to rely on the assistance of the auditor in the preparation of the financial statements and related disclosures in accordance with generally accepted accounting principles. Management will continue to oversee and approve the financial statements and related disclosures and take responsibility for them.

#### 2024-2:

Condition: The City did not perform the bank reconciliations during the fiscal year.

*Criteria:* A reconciliation between the general ledger and the bank balance should be prepared to ensure that the recording of transactions is accurate and proper.

*Cause:* City personnel did not perform monthly bank reconciliations in a timely manner due to staffing limitations.

*Effect:* The possibility exists that errors or other problems might not be recognized and resolved in a timely manner.

*Recommendation:* It is recommended that the City reconcile the general ledger to the bank balance on a monthly basis to ensure that all transactions have been appropriately accounted for and to ensure accurate financial reporting.

*Response:* Management has considered the recommendation and is looking into adopting procedures to ensure the bank reconciliations are performed in a timely manner.

#### CITY OF HIGHLAND, ILLINOIS FOR THE YEAR ENDED APRIL 30, 2024

#### SCHEDULE OF FINDINGS (CONTINUED)

#### FINDINGS – FINANCIAL STATEMENT AUDIT (CONTINUED)

#### **Compliance and Other Matters:**

#### 2024-3:

Condition: The City had multiple funds with expenditures in excess of its approved budget.

Criteria: The City is required to spend within its legal budgetary authority.

*Cause:* Additional expenditures were incurred that were not originally budgeted for. Amendments to the budget were not made to encompass these additional expenditures.

*Effect:* The City expended funds in excess of its legal budgetary authority.

Recommendation: The City should adopt a reasonable budget and amend the budget as necessary in order to stay compliant.

*Response:* Management understands the importance of spending within its legal budgetary authority. In the future, the City will amend the budget as necessary in order to stay compliant.

#### CITY OF HIGHLAND, ILLINOIS FOR THE YEAR ENDED APRIL 30, 2024

#### SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

#### FINDINGS – FINANCIAL STATEMENTS AUDIT

#### Significant Deficiencies:

#### 2023-1:

Condition: The City does not have anyone on staff that is adequately trained or possesses the necessary knowledge that enables the preparation of the City's financial statements, schedule of expenditures of federal awards, and the related disclosures in accordance with Generally Accepted Accounting Principles.

*Criteria:* Generally accepted accounting principles determine proper presentation of your assets, liabilities, revenues, and expenses and the related disclosures. This is deemed necessary so that misstatements will not occur in the financial statements.

*Cause:* The City of Highland does not have personnel who are adequately trained to ensure the annual financial statements and schedule of expenditures of federal awards are prepared in accordance with generally accepted accounting principles.

*Effect:* The possibility exists that the financial statements are not properly prepared to accurately report financial activity and the possibility that the schedule of expenditures of federal awards is not accurate or complete.

Recommendation: Management should consider the costs and benefits of hiring additional expertise or training accounting staff to ensure the financial statements, schedule of expenditures of federal awards, and related disclosures are prepared in accordance with generally accepted accounting principles.

Response: Management has considered the recommendation but feels it does not have the necessary resources to expend funds to address this finding. Management will continue to rely on the assistance of the auditor in the preparation of the financial statements, schedule of federal awards, and related disclosures in accordance with generally accepted accounting principles. Management will continue to oversee and approve the financial statements, schedule of federal awards, and related disclosures and take responsibility for them.

#### FINDINGS – FINANCIAL STATEMENTS AUDIT (CONTINUED)

#### 2023-2:

*Condition:* The City did not perform the bank reconciliations during the fiscal year.

*Criteria*: A reconciliation between the general ledger and the bank balance should be prepared to ensure that the recording of transactions is accurate and proper.

Cause: City personnel did not perform monthly bank reconciliations in a timely manner due to staffing limitations.

*Effect:* The possibility exists that errors or other problems might not be recognized and resolved in a timely manner.

*Recommendation:* It is recommended that the City reconcile the general ledger to the bank balance on a monthly basis to ensure that all transactions have been appropriately accounted for and to ensure accurate financial reporting.

*Response:* Management has considered the recommendation and is looking into adopting procedures to ensure the bank reconciliations are performed in a timely manner.



# City of Highland

#### CORRECTIVE ACTION PLAN

The City of Highland, Illinois, respectfully submits the following corrective action plan for the year ending April 30, 2024.

Audit Firm:

Scheffel Boyle

P.O. Box 374

Highland, IL 62249

Audit Period: May 1, 2023 to April 30, 2024

A. Current Findings on the Schedule of Findings - Financial Statement Audit

#### Finding 2024-1

- a. <u>Comments on the Finding and Each Recommendation:</u> The City of Highland concurs with the finding and recommendation
- b. Action(s) Taken or Planned on the Finding: It is not cost effective for the City of Highland to hire or contract with someone who can prepare financial statements and related disclosures in accordance with generally accepted accounting principles. We will continue to work with our auditors to prepare these statements.

#### Finding 2024-2

- a. <u>Comments on the Finding and Each Recommendation:</u> The City of Highland concurs with the finding and recommendation
- b. Action(s) Taken or Planned on the Finding: Management has considered the recommendation and is looking into adopting procedures to ensure the bank reconciliations are performed in a timely manner.
- B. Current Findings on the Schedule of Findings Compliance and Other Matters

#### Finding 2024-3

- a. <u>Comments on the Finding and Each Recommendation:</u> The City has multiple funds with expenditures in excess of its approved budget.
- b. Action(s) Taken or Planned on the Finding: Management has considered the recommendation and is looking into adopting procedures to ensure the expenditures remain within the budget and amending if necessary.

If you have any questions regarding this plan, please contact the City at 618-654-9891.

Sincerely,

Chris Conrad, City Manager

Reanna Ohren, Finance Director

# CITY OF HIGHLAND, ILLINOIS GENERAL GOVERNMENTAL REVENUES BY SOURCE FOR THE LAST TEN FISCAL YEARS INCLUDES ALL GOVERNMENTAL FUND TYPES

CORPORATE PERSONAL

YEAR ENDING APRIL 30	GENERAL PROPERTY TAX	PERSONAL PROPERTY REPLACEMENT TAX	INTERGOV- ERNMENTAL	CHARGES FOR SERVICES	LICENSE AND PERMITS	FINES AND FORFEITS	INTEREST	MISC.	TOTAL
2015	\$ 3,356,566	\$ 186,556	\$ 5,936,918	\$ 3,612,417	\$ 273,768	\$ 30,176	\$ 159,996	\$ 2,473,835	\$ 16,030,232
2016	3,652,264	149,890	6,363,869	3,715,043	249,133	33,691	122,485	1,083,672	15,370,047
2017	3,702,813	211,386	6,051,810	3,559,153	242,861	22,086	140,689	911,035	14,841,833
2018	3,794,954	158,068	6,363,785	3,819,310	251,510	21,098	147,230	838,125	15,394,080
2019	3,898,828	170,962	6,944,823	4,167,512	282,042	22,713	186,243	850,400	16,523,523
2020	3,948,993	190,513	6,936,981	4,177,021	380,890	19,307	240,179	1,021,040	16,914,924
2021	4,071,650	234,164	7,636,737	3,846,332	279,071	19,803	282,034	2,085,705	18,455,496
2022	4,215,846	526,912	8,640,519	4,130,078	277,883	21,782	264,162	1,689,853	19,767,035
2023	4,300,234	593,943	8,970,916	4,849,759	248,515	16,455	405,113	2,397,483	21,782,418
2024 COMMENTS	4,655,694	387,784	9,998,493	4,729,114	274,911	15,684	879,346	2,003,933	22,944,959

In fiscal year 2015 and 2016 there are numerous reimbursements for Street projects included in the Misc revenue amount.

In fiscal year 2020 Motor Fuel Tax revenues are included with Misc revenue as they are now separately stated.

# CITY OF HIGHLAND, ILLINOIS INTERGOVERNMENTAL TAX REVENUES BY SOURCE FOR THE LAST TEN FISCAL YEARS INCLUDES ALL GOVERNMENTAL FUND TYPES

YEAR ENDING APRIL 30		SALES TAX	NON-HOME RULE SALES TAX	Γ	USINESS DISTRICT ALES TAX		LLINOIS NCOME TAX	]	FORE FIR INSURA	E	M	MPLIFI UNICIP ECOMM	AL		MOTOR FUEL TAX	AM	RE DIST. BULANCE EVENUE			IISC. 'ENUE		TOTAL
2015	\$	2,473,224	\$ 1,356,778			<b>\$</b> 1	1,171,822	\$		19,898	\$		9,460	\$	294,314	\$	260,294	-		01,128	\$	5,936,918
2016	•	2,624,354	1,397,348				1,421,357	-		20,739	*		3,914	*	263,985	•	262,525			9,647	-	6,363,869
2017		2,687,754	1,409,810			1	,046,684		2	20,728		247	7,597		261,693		272,956		10	4,588		6,051,810
2018		2,692,857	1,402,969			1	,359,263		2	23,372		219	9,336		263,386		281,672		12	20,930		6,363,785
2019		2,718,178	1,458,085	\$	493,431	1	,327,101		2	23,674		212	2,280		261,805		318,966		13	31,303		6,944,823
2020		2,795,003	1,459,030		685,585	1	,322,714		2	26,121		184	1,914				318,966		14	14,648		6,936,981
2021		2,964,817	1,569,326		729,281	1	,734,720		3	30,585		151	1,181				333,287		12	23,540		7,636,737
2022		3,278,226	1,856,272		810,694	1	,916,199		3	30,913		132	2,729				357,493		25	57,993		8,640,519
2023		3,425,387	1,933,916		840,662	1	,966,752		۷	12,347		126	5,760				373,449		26	51,643		8,970,917
2024		3,625,234	2,024,988		1,488,308	2	2,041,896		4	15,123		112	2,195				414,491		24	16,258		9,998,493

#### COMMENTS

Fiscal year 2020 represents a full year's collection of the business district sales tax and MFT is now separately stated.

In fiscal year 2024 foreign fire insurance funds were in control by the foreign fire insurance board.

# CITY OF HIGHLAND, ILLINOIS GENERAL GOVERNMENTAL EXPENDITURES BY FUNCTION FOR THE LAST TEN FISCAL YEARS INCLUDES ALL GOVERNMENTAL FUND TYPES

YEAR ENDING APRIL 30	 GENERAL GOVERN- MENTAL	 PUBLIC SAFETY	HIGHWAY AND STREETS	CULTURE AND CCREATION	_	OTHER	DEBT SERVICE	 TOTAL
2015	\$ 1,650,483	\$ 5,568,489	\$ 4,845,670	\$ 2,590,978	\$	1,145,969	\$ 1,698,108	\$ 17,499,697
2016	1,687,311	5,549,989	4,225,527	3,213,727		1,181,708	1,906,160	17,764,422
2017	1,572,823	5,458,665	1,821,517	2,657,890		1,246,544	1,931,661	14,689,100
2018	1,679,800	5,990,443	1,609,788	2,489,351		1,155,742	1,973,865	14,898,989
2019	1,807,259	6,911,767	1,706,017	2,808,433		1,389,191	1,520,988	16,143,655
2020	1,835,925	7,220,034	2,687,154	2,861,735		1,337,720	1,497,682	17,440,250
2021	1,882,958	11,042,889	3,887,277	2,493,814		1,370,593	1,975,152	22,652,683
2022	2,055,865	7,004,920	5,081,442	2,827,180		1,217,621	1,518,342	19,705,370
2023	2,443,558	7,294,382	2,148,877	3,165,233		1,380,295	1,443,136	17,875,481
2024	2,604,895	8,044,351	5,327,356	3,283,215		1,195,751	1,506,469	21,962,037

#### CITY OF HIGHLAND, ILLINOIS

### ASSESSED VALUATION AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY, PROPERTY TAX RATES PER \$100 OF ASSESSED VALUATION, AND TAX EXTENSIONS FOR THE LAST TEN YEARS

ASSESSED VALUATION 177,827,085 177,612,345 180,405,083 184,021,018 189,946,306 198,620,508 204,332,603 213,367,919 231,215,544  TAX RATES:	0.3243 0.0731 0.0731 0.0731 0.0877
TAX RATES:	0.3243 0.0731 0.0731 0.0731 0.0877
	0.0731 0.0731 0.0731 0.0877
GENERAL 0.2020 0.2020 0.2020 0.2020 0.2020 0.2020 0.2020	0.0731 0.0731 0.0731 0.0877
GENERAL 0.3220 0.3330 0.3279 0.3298 0.3291 0.3249 0.3304 0.3269 0.3219	0.0731 0.0731 0.0877
POLICE 0.0726 0.0750 0.0739 0.0743 0.0742 0.0732 0.0750 0.0737 0.0725	0.0731 0.0877
FIRE 0.0726 0.0750 0.0739 0.0743 0.0742 0.0732 0.0750 0.0737 0.0725	0.0877
COMMUNITY BUILDING 0.0726 0.0750 0.0739 0.0743 0.0742 0.0732 0.0750 0.0737 0.0725	
PLAYGROUND & REC 0.0871 0.0900 0.0887 0.0892 0.0890 0.0878 0.0900 0.0884 0.0870	
BAND 0.0259 0.0259 0.0255 0.0250 0.0211 0.0202 0.0196 0.0188 0.0173	0.0161
POLICE PENSION 0.2404 0.2367 0.3059 0.3125 0.3342 0.3323 0.3565 0.3081 0.2846	0.2648
SOCIAL SECURITY 0.2587 0.2619 0.2495 0.2446 0.2317 0.2165 0.2105 0.2344 0.2163	0.2014
AUDIT 0.0096 0.0096 0.0089 0.0087 0.0106 0.0101 0.0123 0.0118 0.0126	0.0161
RETIREMENT 0.2756 0.2787 0.2495 0.2446 0.2291 0.2165 0.2105 0.1664 0.1536	0.1404
LIABILITY INSURANCE 0.1294 0.1295 0.1636 0.1783 0.1712 0.1637 0.1591 0.1407 0.1384	0.1284
SCHOOL CROSSING GUARD 0.0068 0.0070 0.0056 0.0055 0.0048 0.0046 0.0045 0.0043 0.0039	0.0037
AMBULANCE SERVICE 0.2418 0.2500 0.2462 0.2476 0.2471 0.2439 0.2500 0.2454 0.2417	0.2435
LEASE 0.0152 0.0147 0.0141 0.0130	0.0121
PUBLIC COMFORT STATION 0.0141 0.0141 0.0084 0.0109 0.0182 0.0177 0.0169 0.0217	0.0201
TOTAL PLTT CITY CORP. 1000 1000 1000 1000 1000	1 (550
TOTAL RATE-CITY CORP 1.8292 1.8614 1.9014 1.9196 1.8905 1.8735 1.9008 1.7973 1.7295	1.6779
LIBRARY 0.1451 0.1500 0.1477 0.1486 0.1483 0.1464 0.1500 0.1473 0.1450	0.1461
LIBRARY LIABILITY INSURANCE         0.0175         0.0189         0.0183         0.0191         0.0187         0.0182         0.0172         0.0165         0.0151	0.0141
TOTAL TAX RATE 1.9918 2.0303 2.0674 2.0873 2.0575 2.0381 2.0680 1.9611 1.8896	1.8381
TAX EXTENSIONS:	
GENERAL \$ 572,603 \$ 591,449 \$ 591,549 \$ 606,901 \$ 625,113 \$ 645,318 \$ 675,115 \$ 697,500 \$ 744,283 \$	808,475
POLICE 129,103 133,209 133,319 136,728 140,940 145,390 153,249 157,252 167,631	182,237
FIRE 129,103 133,209 133,319 136,728 140,940 145,390 153,249 157,252 167,631	182,237
COMMUNITY BUILDING 129,103 133,209 133,319 136,728 140,940 145,390 153,249 157,252 167,631	182,237
PLAYGROUND & REC 154,887 159,851 160,019 164,147 169,052 174,389 183,899 188,617 201,158	218,635
BAND 46,057 46,002 46,003 46,005 40,079 40,121 40,049 40,113 40,000	40,137
POLICE PENSION 427,496 420,408 551,859 575,066 634,801 660,016 728,446 657,387 658,039	660,142
SOCIAL SECURITY 460,039 465,167 450,111 450,115 440,106 430,013 430,120 500,134 500,119	502,087
AUDIT 17,071 17,051 16,056 16,010 20,134 20,061 25,133 25,177 29,133	40,137
RETIREMENT 490,091 495,006 450,111 450,115 435,167 430,013 430,120 355,044 355,147	350,015
LIABILITY INSURANCE 230,108 230,008 295,143 328,109 325,188 325,142 325,093 300,209 320,002	320,099
SCHOOL CROSSING GUARD 12,092 12,433 10,103 10,121 9,117 9,137 9,195 9,175 9,017	9,224
AMBULANCE SERVICE 429,986 444,031 444,157 455,636 469,357 484,435 510,832 523,605 558,848	607,042
LEASE 30,190 30,037 30,085 30,058	30,165
PUBLIC COMFORT STATION         25,074         25,043         15,154         20,058         36,149         36,168         36,059         50,176	50,109
TOTAL RATE-CITY CORP 3,252,813 3,306,076 3,430,222 3,532,467 3,590,934 3,721,154 3,883,954 3,834,861 3,998,873	4,182,978
LIBRARY 258,027 266,419 266,458 273,455 281,690 290,780 306,499 314,291 335,263	364,225
LIBRARY LIABILITY INSURANCE 31,120 33,569 33,014 35,148 35,520 36,149 35,145 35,206 35,145	35,151
TOTAL EXTENSIONS \$ 3,541,960 \$ 3,606,064 \$ 3,729,694 \$ 3,841,070 \$ 3,908,144 \$ 4,048,083 \$ 4,225,598 \$ 4,184,358 \$ 4,369,281 \$	4,582,354

#### CITY OF HIGHLAND, ILLINOIS

# PROPERTY TAX RATES PER \$100 OF ASSESSED VALUATION ALL DIRECT AND OVERLAPPING GOVERNMENTS LAST TEN YEARS (UNAUDITED)

#### RESIDENTS LIVING IN THE CITY OF HIGHLAND IN SALINE TOWNSHIP

YEAR LEVIED IN <u>IN</u>	MADISON COUNTY	SALINE TOWNSHIP	SALINE ROAD & <u>BRIDGE</u>	HIGHLAND SCHOOL DIST. #5	CITY OF HIGHLAND + LIBRARY	S.W.I.C. DIST. #522	<u>TOTAL</u>
2014	0.7329	0.1470	0.3138	4.7452	1.9918	0.4242	8.3549
2015	0.7073	0.1439	0.3179	4.9043	2.0303	0.4637	8.5674
2016	0.6514	0.1422	0.3231	4.8699	2.0674	0.4743	8.5283
2017	0.6157	0.1198	0.3212	4.8563	2.0873	0.4648	8.4651
2018	0.5953	0.1214	0.3157	4.8075	2.0575	0.4599	8.3573
2019	0.5746	0.0926	0.2845	4.6673	2.0381	0.4544	8.1115
2020	0.5469	0.0779	0.2549	4.6671	2.0680	0.4462	8.0610
2021	0.5215	0.0643	0.2551	4.6550	1.9611	0.4421	7.8991
2022	0.4809	0.0586	0.2345	4.5164	1.8897	0.4186	7.5987
2023	0.4371	0.0539	0.2292	4.4414	1.8381	0.3983	7.3980
	RESIDENTS	LIVING IN T	HE CITY OF H	IIGHLAND IN	I HELVETIA T	OWNSHIP	
YEAR LEVIED IN <u>IN</u>	MADISON COUNTY	HELVETIA TOWNSHIP	HELVETIA ROAD & BRIDGE	HIGHLAND SCHOOL DIST. #5	CITY OF HIGHLAND + LIBRARY	S.W.I.C. <u>DIST. #522</u>	TOTAL
LEVIED IN			ROAD &	SCHOOL	HIGHLAND		TOTAL 8.4857
LEVIED IN <u>IN</u>	COUNTY	TOWNSHIP	ROAD & BRIDGE	SCHOOL DIST. #5	HIGHLAND + LIBRARY	DIST. #522	
LEVIED IN IN 2014	<u>COUNTY</u> 0.7329	<u>TOWNSHIP</u> 0.1612	ROAD & BRIDGE  0.4304	SCHOOL DIST. #5 4.7452	HIGHLAND + LIBRARY 1.9918	DIST. #522 0.4242	8.4857
LEVIED IN <u>IN</u> 2014  2015	0.7329 0.7073	0.1612 0.1694	ROAD & BRIDGE 0.4304 0.4479	SCHOOL DIST. #5 4.7452 4.9043	HIGHLAND + LIBRARY 1.9918 2.0303	DIST. #522 0.4242 0.4637	8.4857 8.7229
LEVIED IN <u>IN</u> 2014  2015  2016	0.7329 0.7073 0.6514	TOWNSHIP  0.1612  0.1694  0.1669	ROAD & BRIDGE  0.4304  0.4479  0.4483	SCHOOL DIST. #5 4.7452 4.9043 4.8699	HIGHLAND + LIBRARY 1.9918 2.0303 2.0674	DIST. #522 0.4242 0.4637 0.4743	8.4857 8.7229 8.6782
LEVIED IN	0.7329 0.7073 0.6514 0.6157	0.1612 0.1694 0.1669 0.1631	ROAD & BRIDGE  0.4304  0.4479  0.4483  0.4470	SCHOOL DIST. #5 4.7452 4.9043 4.8699 4.8563	HIGHLAND + LIBRARY 1.9918 2.0303 2.0674 2.0873	DIST. #522 0.4242 0.4637 0.4743 0.4648	8.4857 8.7229 8.6782 8.6342
LEVIED IN IN 2014 2015 2016 2017 2018	0.7329 0.7073 0.6514 0.6157 0.5953	0.1612 0.1694 0.1669 0.1631 0.1589	ROAD & BRIDGE  0.4304  0.4479  0.4483  0.4470  0.4425	SCHOOL DIST. #5 4.7452 4.9043 4.8699 4.8563 4.8075	HIGHLAND + LIBRARY 1.9918 2.0303 2.0674 2.0873 2.0575	DIST. #522 0.4242 0.4637 0.4743 0.4648 0.4599	8.4857 8.7229 8.6782 8.6342 8.5216
LEVIED IN <u>IN</u> 2014  2015  2016  2017  2018  2019	0.7329 0.7073 0.6514 0.6157 0.5953 0.5746	TOWNSHIP  0.1612  0.1694  0.1669  0.1631  0.1589  0.1342	ROAD & BRIDGE  0.4304  0.4479  0.4483  0.4470  0.4425  0.4074	SCHOOL DIST. #5 4.7452 4.9043 4.8699 4.8563 4.8075 4.6673	HIGHLAND + LIBRARY 1.9918 2.0303 2.0674 2.0873 2.0575 2.0381	DIST. #522 0.4242 0.4637 0.4743 0.4648 0.4599 0.4544	8.4857 8.7229 8.6782 8.6342 8.5216 8.2760
LEVIED IN <u>IN</u> 2014  2015  2016  2017  2018  2019  2020	0.7329 0.7073 0.6514 0.6157 0.5953 0.5746 0.5469	TOWNSHIP  0.1612  0.1694  0.1669  0.1631  0.1589  0.1342  0.1319	ROAD & BRIDGE  0.4304  0.4479  0.4483  0.4470  0.4425  0.4074  0.4059	SCHOOL DIST. #5 4.7452 4.9043 4.8699 4.8563 4.8075 4.6673 4.6671	HIGHLAND + LIBRARY 1.9918 2.0303 2.0674 2.0873 2.0575 2.0381 2.0680	DIST. #522 0.4242 0.4637 0.4743 0.4648 0.4599 0.4544 0.4462	8.4857 8.7229 8.6782 8.6342 8.5216 8.2760 8.2660

#### <u>CITY OF HIGHLAND, ILLINOIS</u> COMPUTATION OF LEGAL DEBT MARGIN APRIL 30, 2024

ASSESSED VALUATION FOR 2023

\$ 249,298,426

STATUTORY DEBT LIMITATION:

8.625% of Assessed Valuation

21,501,989

DEBT COUNTING AGAINST LIMIT

\* (10,243,515)

LEGAL DEBT MARGIN

\$ 11,258,474

<sup>\*</sup>Includes outstanding promissory notes for water improvements, debt certificates for public safety facility improvements, senior center lease, and debt certificates for the City Hall remodel. All debts are expected to be repaid with designated revenues.

# CITY OF HIGHLAND, ILLINOIS RATIO OF NET GENERAL DEBT TO ASSESSED VALUE AND NET BONDED DEBT PER CAPITA LAST TEN FISCAL YEARS

					RATIO OF	
YEAR ENDING APRIL 30,	POPULATION	ASSESSED VALUATION		GENERAL BONDED DEBT	GENERAL BONDED DEBT TO ASSESSED VALUATION	BONDED DEBT PER CAPITA
2015	9,919	\$ 177,827,085	\$	0	0.000	\$ 0.00
2016	9,919	177,612,345		0	0.000	0.00
2017	9,919	180,405,083		0	0.000	0.00
2018	9,919	184,021,018		0	0.000	0.00
2019	9,919	189,946,306	*	1,593,000	0.008	160.60
2020	9,919	198,620,508	*	10,225,000	0.051	1030.85
2021	9,991	204,332,603	*	9,771,000	0.048	977.98
2022	9,991	213,367,919	*	9,267,000	0.043	927.53
2023	9,991	231,215,544	*	8,742,944	0.038	875.08
2024	9,991	249,298,426	*	10,243,515	0.041	1025.27

<sup>\*</sup> These amounts reflect the total obligations counting against the City's debt limit.

# CITY OF HIGHLAND, ILLINOIS RATIO OF ANNUAL DEBT SERVICE EXPENDITURES FOR GENERAL BONDED DEBT TO TOTAL GENERAL GOVERNMENTAL EXPENDITURES FOR THE LAST TEN FISCAL YEARS

YEAR ENDING APRIL 30	_ I		NERA I A	DEBT SERVIC L BONDED I NTEREST ND FIXED CHARGES		GOV	TAL GENERAL VERNMENTAL PENDITURES	GENERAL BONDED DEBT SERVICE TO GENERAL EXPENDITURES	
2015	\$	0	\$	0	\$	0	\$	17,499,697	0.0%
2016		0		0		0		17,764,422	0.0%
2017		0		0		0		14,689,100	0.0%
2018		0		0		0		14,898,989	0.0%
2019	*	72,000	*	26,988	*	98,988		16,143,684	0.6%
2020	*	143,000	*	57,160	*	200,160		17,440,250	1.1%
2021	*	454,000	*	308,014	*	762,014		22,652,683	3.4%
2022	*	504,000	*	296,878	*	800,878		19,705,370	4.1%
2023	*	524,056	*	285,576	*	809,632		17,875,481	4.5%
2024	*	534,429	*	310,730	*	845,159		21,962,037	3.8%

<sup>\*</sup> These amounts reflect the annual payments for obligations counting against the City's debt limit.

#### CITY OF HIGHLAND, ILLINOIS REVENUE BOND COVERAGE 2019 FTTP BONDS

YEAR ENDING	GROSS	OPERATING EXPENSES LESS DEPRECIATION & GASB 68 PENSION	NET REVENUE AVAILABLE FOR	DEBT S	ERVICE REQUII	REMENTS	
APRIL 30	REVENUES	AND OPEB EXPENSE	DEBT SERVICE	PRINCIPAL	INTEREST	TOTAL	COVERAGE*
2020	\$ 16,991,881	\$ 15,338,790	\$ 1,653,091	\$ 470,000	\$ 539,545	\$ 1,009,545	1.64
2021	17,543,906	15,654,407	1,889,499	735,000	213,948	948,948	1.99
2022	17,877,648	15,881,537	1,996,111	755,000	198,072	953,072	2.09
2023	17,689,120	15,789,989	1,899,131	770,000	181,764	951,764	2.00
2024	17,922,688	15,857,691	2,064,997	790,000	165,132	955,132	2.16

<sup>\*</sup>The coverage requirement per the 2019 FTTP Bond Ordinance is 1.20.

# CITY OF HIGHLAND, ILLINOIS PROPERTY VALUE AND CONSTRUCTION INFORMATION LAST TEN FISCAL YEARS (UNAUDITED)

		COl	NSTRUCTION	Ī		PROPERTY VALUE (IN 000'S) **						
XIII A D	DEGIDI		COMMERC									
YEAR ENDING	NO. OF	ENTIAL VALUE	NO. OF	VALUE		ASSESSMENT		COMMERCE	RAILROAD			
APRIL 30,	PERMITS	(in 000's)	PERMITS	(in 000's)	TOTAL	YEAR	RESIDENTIAL	& INDUSTRY	& FARM	TOTAL		
								-				
2015	181	\$ 3,078	50	\$ 3,439	\$ 6,517	2014	\$ 386,486	\$ 146,317	\$ 678	\$ 533,481		
2016	255	5,400	40	4,272	9,672	2015	384,168	147,943	726	532,837		
2017	243	7,222	38	1,369	8,591	2016	389,057	151,373	785	541,215		
2018	184	5,878	32	5,477	11,355	2017	399,706	151,535	822	552,063		
2019	343	9,443	58	6,565	16,008	2018	413,891	154,960	988	569,839		
2020	277	11,399	47	4,369	15,768	2019	429,766	165,003	1,093	595,862		
2021	376	10,398	46	38,368 *	48,766	2020	442,141	169,691	1,166	612,998		
2022	323	8,358	41	12,524	20,882	2021	462,869	175,900	1,334	640,103		
2023	179	15,795	42	14,810	30,605	2022	502,743	189,346	1,557	693,646		
2024	252	10,027	61	16,834	26,861	2023	543,627	201,686	1,850	747,163		

<sup>\*\*</sup> Source: Property Value based on County Clerk's information on assessed valuation as 33 1/3 % of fair market value.

<sup>\*</sup> Includes costs for a Walmart remodel

4.55

# CITY OF HIGHLAND, ILLINOIS LIGHT AND POWER FUND COMPARATIVE SUMMARY OF OPERATIONS FOR THE LAST TEN FISCAL YEARS

### OPERATING EXPENSES INCLUDING

DEPRECIATION, INTEREST INCOME (LOSS) AND GASB 68 PENSION EXPENSE EXCLUDING OTHER INCOME PERCENT OF PERCENT OF YEAR **ENDING OPERATING OPERATING OPERATING REVENUE AMOUNT REVENUE AMOUNT** REVENUE APRIL 30 \$ 2015 \$ 15,266,278 15,489,666 101.46 (223,388)(1.46)2016 15,483,184 15,937,329 102.93 (454,145)(2.93)2017 16,038,325 16,499,976 102.88 (461,651)(2.88)2018 16,548,836 100.54 16,637,576 (88,740)(0.54)2019 17,046,844 16,922,499 99.27 124,345 0.73 2020 16,886,323 17,920,184 106.12 (1,033,861)(6.12)2021 17,432,457 17,889,969 102.62 (457,512)(2.62)2022 17,776,018 17,304,796 97.35 471,222 2.65 2023 17,547,431 17,624,232 100.44 (76,801)(0.44)

95.45

813,871

17,078,773

17,892,644

2024

<sup>\*</sup>The City does not budget for depreciation or pension expense.

# CITY OF HIGHLAND, ILLINOIS WATER FUND COMPARATIVE SUMMARY OF OPERATIONS FOR THE LAST TEN FISCAL YEARS

### OPERATING EXPENSES INCLUDING

DEPRECIATION, INTEREST INCOME (LOSS) EXCLUDING AND GASB 68 PENSION EXPENSE OTHER INCOME

		A	ND GASE 08 FL	ENSION EXPENSE	 OTHERIN	COME
YEAR ENDING APRIL 30	 GROSS REVENUE		AMOUNT	PERCENT OF GROSS REVENUE	 AMOUNT	PERCENT OF GROSS REVENUE
2015	\$ 1,971,690	\$	2,197,558	111.46	\$ (225,868)	(11.46)
2016	2,028,123		2,203,540	108.65	(175,417)	(8.65)
2017	2,309,309		2,137,841	92.57	171,468	7.43
2018	2,628,949		2,236,009	85.05	392,940	14.95
2019	2,688,256		2,366,794	88.04	321,462	11.96
2020	2,717,282		2,480,597	91.29	236,685	8.71
2021	2,808,069		2,536,392	90.33	271,677	9.67
2022	2,777,768		2,624,263	94.47	153,505	5.53
2023	2,855,241		2,902,828	101.67	(47,587)	(1.67)
2024	2,981,178		2,667,533	89.48	313,645	10.52

<sup>\*</sup>The City does not budget for depreciation or pension expense.

# CITY OF HIGHLAND, ILLINOIS SEWER FUND COMPARATIVE SUMMARY OF OPERATIONS FOR THE LAST TEN FISCAL YEARS

### OPERATING EXPENSES INCLUDING

DEPRECIATION, INTEREST INCOME (LOSS) AND GASB 68 PENSION EXPENSE EXCLUDING OTHER INCOME YEAR PERCENT OF PERCENT OF **GROSS GROSS GROSS ENDING REVENUE AMOUNT REVENUE** APRIL 30 **REVENUE AMOUNT** \$ \$ 2015 \$ 2,082,634 2,081,066 99.92 1,568 0.08 2016 99.55 9,579 0.45 2,138,010 2,128,431 2017 2,281,337 2,140,575 93.83 140,762 6.17 2018 2,180,024 2,178,645 99.94 1,379 0.06 2019 512,900 22.52 2,277,562 1,764,662 77.48 2020 2,304,216 1,800,034 78.12 504,182 21.88 2,376,233 2021 1,774,904 74.69 601,329 25.31 2022 81.55 2,478,461 2,021,169 457,292 18.45 2023 2,499,571 84.41 389,786 15.59 2,109,785 2024 2,543,080 2,197,549 86.41 345,531 13.59

<sup>\*</sup>The City does not budget for depreciation or pension expense.

#### TABLE 14

#### CITY OF HIGHLAND, ILLINOIS MISCELLANEOUS STATISTICS APRIL 30, 2024 (UNAUDITED)

APRIL 30, 2	2024 (UNAUDITED	)	
Date of Incorporation		1884	
Form of Government		Council/Manag	ger
Number of Employees -			
Total		376	
Full Time		108	
Total Area		7.84	square miles
Number of Dwelling Units		4893	•
_		9991	
Population (Updated for 2020 Census)		9991	
CITY OF HIGH AND FACH ITIES AND SE	PLUCEC		
CITY OF HIGHLAND FACILITIES AND SE	RVICES		
Fire Protection:			
Number of Stations		2	
Number of Firemen		24	Volunteers
Fire Insurance Rating		4	
Police Protection:			
Number of Policemen and Officers		22	
Number of Police Vehicles		14	
Ambulance:			
Number of Ambulances in Service 24 hours	ner dov	1	
Number of Ambulances in Reserve	per day	2	
		_	
Number of Paramedics and Emergency Med	lical Technicians		Full Time
		13	Part Time
Culture and Recreation:			
Public Library (Volume of Books and Audio	o Visuals)	1	(118,353 items)
Parks		13	
Ball Diamonds Available		16	
Tennis Courts Available		10	
Public Pools		2	
Recreation Buildings		2	
Senior Citizen Centers		2	
Skate Park		1	
Disc Golf Course		1	
Arboretum		1	
Pavilions		8	
Electric Service:			
Number of Accounts		6,911	customers
Area Serviced		64.0	square miles
Water Service:			
Number of Accounts		4,994	customers
Water Districts		4	
Average Daily Demand		1.200	MG/day
Treatment Capacity			MG/day
Treatment Capacity		7.2	Widraay
Sewer Service:			
		1.000	
Number of Accounts			customers
Present Flow			MG/day
Treatment Capacity		2.0	MG/day
FACILITIES AND SERVICES NOT INCLUI	DED IN THE REPOR	RTING ENTITY	<b>'</b> :
Education: All Schools in District	No. of schools	Teachers	Enrollment
Elementary (K-5)	4	92	1,134
Middle School	2	53	652
High School	1	62	840
0	-	207	2,626
Utilities:		207	2,020
	City of II: -1.1 1 II	4:11:41	
Electric, Water, Sewer, Refuse	City of Highland U		decad D' emi
Cable and Satelite TV	HCS, Charter Com	munications, Di	sn and Direct TV
Gas	Ameren IP	_	
Telephone	HCS, Frontier, Cha	rter Communica	ations
Hospital	1		
Nursing Homes and Assisted Living	5		